

**PRELIMINARY OFFICIAL STATEMENT DATED FEBRUARY 7, 2024**

**NEW ISSUE  
NOT BANK QUALIFIED**

**BOOK ENTRY ONLY  
MOODY'S RATING "Aaa"**

*In the opinion of Dorsey & Whitney LLP, Bond Counsel, based on existing law and assuming the accuracy of certain representations and compliance with certain covenants, interest on the Bonds (i) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"), (ii) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code, (iii) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, and (iv) is not an item of tax preference for Minnesota alternative minimum tax purposes. Interest on the Bonds may, however, be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code), and is included in net income for purposes of the Minnesota franchise tax imposed on corporations and financial institutions. See "Tax Considerations" herein.*

**CITY OF EAGAN, MINNESOTA  
\$19,975,000\*  
General Obligation Tax Abatement Bonds, Series 2024A**

**Dated Date: Date of Delivery (Estimated to be March 13, 2024)**

**Interest Due: Each February 1 and August 1  
Commencing August 1, 2024**

<u>Maturity*</u>	<u>Amount*</u>	<u>Rate</u>	<u>Yield</u>	<u>Price</u>	<u>Maturity*</u>	<u>Amount*</u>	<u>Rate</u>	<u>Yield</u>	<u>Price</u>
2/1/2026	\$725,000	_____ %	_____ %	_____	2/1/2036	\$985,000	_____ %	_____ %	_____
2/1/2027	750,000	_____	_____	_____	2/1/2037	1,015,000	_____	_____	_____
2/1/2028	770,000	_____	_____	_____	2/1/2038	1,055,000	_____	_____	_____
2/1/2029	795,000	_____	_____	_____	2/1/2039	1,090,000	_____	_____	_____
2/1/2030	815,000	_____	_____	_____	2/1/2040	1,135,000	_____	_____	_____
2/1/2031	840,000	_____	_____	_____	2/1/2041	1,180,000	_____	_____	_____
2/1/2032	865,000	_____	_____	_____	2/1/2042	1,225,000	_____	_____	_____
2/1/2033	890,000	_____	_____	_____	2/1/2043	1,270,000	_____	_____	_____
2/1/2034	920,000	_____	_____	_____	2/1/2044	1,325,000	_____	_____	_____
2/1/2035	950,000	_____	_____	_____	2/1/2045	1,375,000	_____	_____	_____

The General Obligation Tax Abatement Bonds, Series 2024A (the "Bonds" or the "Issue") are being issued by the City of Eagan, Minnesota (the "City" or the "Issuer") pursuant to Minnesota Statutes, Chapter 475 and Sections 469.1812 through 469.1815, as amended. Proceeds of the Bonds will be used to finance park improvements, including the Eagan Art House and the Goat Hill Pavilion, and to pay costs associated with issuance of the Bonds. See *Authority and Purpose* herein for additional information.

The Bonds are valid and binding general obligations of the City and are payable from tax abatement levies and ad valorem taxes. The full faith and credit of the City is also pledged to their payment. In the event of any deficiency in the debt service fund established for this Issue, the City has validly obligated itself to levy additional ad valorem taxes upon all of the taxable property within the City, without limitation of amount. See *Security/Sources and Uses of Funds* herein for additional information.

The Bonds maturing on February 1, 2032 and thereafter are subject to redemption, in whole or in part, on February 1, 2031 and on any date thereafter at a price of par plus accrued interest.

Principal due with respect to the Bonds is payable annually on February 1, commencing February 1, 2026. Interest due with respect to the Bonds is payable semiannually on February 1 and August 1, commencing August 1, 2024. The Bonds will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or any whole multiple thereof. Purchasers will not receive physical delivery of Bonds. See "Book-Entry System" in *Description of the Bonds* herein for additional information. The Paying Agent/Registrar will be U.S. Bank Trust Company, National Association, St. Paul, Minnesota.

**Proposals: Tuesday, February 20, 2024 10:30 A.M., Central Time**

**Award: Tuesday, February 20, 2024 6:30 P.M., Central Time**

Bids may contain a maturity schedule providing for any combination of serial or term bonds. All term bonds shall be subject to mandatory sinking fund redemption and must conform to the maturity schedule set forth above at a price of par plus accrued interest. Bids must be for not less than \$19,805,212.50 (99.15%) and accrued interest on the total principal amount of the Bonds. **Bids will not be subject to cancellation – see "Establishment of Issue Price" in the Notice of Sale herein for additional details.** The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity. A Good Faith Deposit (the "Deposit") in the amount of \$399,500, in the form of a federal wire transfer payable to the order of the City, will only be required from the apparent winning bidder, and must be received within two hours after the receipt of bids. See Notice of Sale for additional details. Award of the Bonds will be on the basis of True Interest Cost (TIC).

\* Preliminary, subject to change.



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THE BONDS ARE OFFERED, SUBJECT TO PRIOR SALE, WHEN, AS AND IF ACCEPTED BY THE UNDERWRITER(S) NAMED ON THE FRONT COVER OF THIS OFFICIAL STATEMENT AND SUBJECT TO AN OPINION AS TO VALIDITY OF THE BONDS BY BOND COUNSEL. SUBJECT TO APPLICABLE SECURITIES LAWS AND PREVAILING MARKET CONDITIONS, THE UNDERWRITER(S) INTENDS, BUT IS NOT OBLIGATED, TO EFFECT SECONDARY MARKET TRADING FOR THE BONDS. CLOSING DATE IS ESTIMATED TO BE MARCH 13, 2024.

NO PERSON HAS BEEN AUTHORIZED TO GIVE ANY INFORMATION OR TO MAKE ANY REPRESENTATIONS OTHER THAN THOSE CONTAINED IN THIS OFFICIAL STATEMENT IN CONNECTION WITH THE OFFERS MADE HEREBY, AND IF GIVEN OR MADE, SUCH INFORMATION OR REPRESENTATIONS MUST NOT BE RELIED UPON AS HAVING BEEN AUTHORIZED BY THE CITY OR THE UNDERWRITER(S). NEITHER THE DELIVERY OF THIS OFFICIAL STATEMENT NOR ANY SALE HEREUNDER SHALL UNDER ANY CIRCUMSTANCES CREATE ANY IMPLICATION THAT THERE HAS BEEN NO CHANGE IN THE AFFAIRS OF THE CITY SINCE THE DATE HEREOF. THIS OFFICIAL STATEMENT DOES NOT CONSTITUTE AN OFFER OR SOLICITATION IN ANY JURISDICTION IN WHICH SUCH OFFER OR SOLICITATION IS NOT AUTHORIZED, OR IN WHICH THE PERSON MAKING SUCH OFFER OR SOLICITATION IS NOT QUALIFIED TO DO SO, OR TO ANY PERSON TO WHOM IT IS UNLAWFUL TO MAKE SUCH OFFER OR SOLICITATION. THE INFORMATION SET FORTH HEREIN HAS BEEN OBTAINED FROM THE CITY AND OTHER SOURCES WHICH ARE BELIEVED TO BE RELIABLE, BUT IT IS NOT GUARANTEED AS TO ACCURACY OR COMPLETENESS BY, AND IS NOT TO BE CONSTRUED AS A REPRESENTATION BY, THE UNDERWRITER(S).

WITHIN THE MEANING OF SECURITIES AND EXCHANGE COMMISSION RULE 15C2-12, THE INFORMATION INCLUDED IN THE PRELIMINARY OFFICIAL STATEMENT IS DEEMED FINAL BY THE ISSUER AS OF ITS DATE AND IS ACCURATE AND COMPLETE IN ALL MATERIAL RESPECTS, EXCEPT FOR THE OMISSION OF THE OFFERING PRICE(S), INTEREST RATE(S), SELLING COMPENSATION, AGGREGATE PRINCIPAL AMOUNT, PRINCIPAL AMOUNT PER MATURITY, DELIVERY DATE, RATING(S), OTHER TERMS OF THE ISSUE DEPENDING ON SUCH MATTERS, AND THE IDENTITY OF THE UNDERWRITER(S).

## SUMMARY OF OFFERING

**City of Eagan, Minnesota**

**\$19,975,000 \***

**General Obligation Tax Abatement Bonds, Series 2024A**

*(Book-Entry Only)*

AMOUNT -	\$19,975,000																																								
ISSUER -	City of Eagan, Minnesota (the “City” or the “Issuer”)																																								
AWARD DATE -	February 20, 2024																																								
MUNICIPAL ADVISOR -	Northland Securities, Inc. (the “Municipal Advisor”), 150 South 5th Street, Suite 3300, Minneapolis, Minnesota 55402, telephone: 612-851-5900 or 800-851-2920																																								
TYPE OF ISSUE -	General Obligation Tax Abatement Bonds, Series 2024A (the “Bonds” or the “Issue”)																																								
AUTHORITY, PURPOSE & SECURITY -	The General Obligation Tax Abatement Bonds, Series 2024A (the “Bonds”) are being issued by the City of Eagan, Minnesota (the “City”) pursuant to Minnesota Statutes, Chapters 475 and Sections 469.1812 through 469.1815, as amended. Proceeds of the Bonds will be used to finance park improvements, including the Eagan Art House and the Goat Hill Pavilion, and to pay costs associated with issuance of the Bonds. The Bonds are valid and binding general obligations of the City and are payable from tax abatement levies and ad valorem taxes. The full faith and credit of the City is also pledged to their payment. In the event of any deficiency in the debt service fund established for this Issue, the City has validly obligated itself to levy additional ad valorem taxes upon all of the taxable property within the City, without limitation of amount. See <i>Authority and Purpose</i> as well as <i>Security/Sources and Uses of Funds</i> herein for additional information.																																								
DATE OF ISSUE -	Date of Delivery (Estimated to be March 13, 2024)																																								
INTEREST PAID -	Semiannually on each February 1 and August 1, commencing August 1, 2024, to registered owners of the Bonds appearing of record in the bond register as of the close of business on the fifteenth day (whether or not a business day) of the calendar month next preceding such interest payment date (the “Record Date”).																																								
MATURITIES* -																																									
	<table><tr><td>2/1/2026</td><td>\$725,000</td><td>2/1/2031</td><td>\$840,000</td><td>2/1/2036</td><td>\$985,000</td><td>2/1/2041</td><td>\$1,180,000</td></tr><tr><td>2/1/2027</td><td>750,000</td><td>2/1/2032</td><td>865,000</td><td>2/1/2037</td><td>1,015,000</td><td>2/1/2042</td><td>1,225,000</td></tr><tr><td>2/1/2028</td><td>770,000</td><td>2/1/2033</td><td>890,000</td><td>2/1/2038</td><td>1,055,000</td><td>2/1/2043</td><td>1,270,000</td></tr><tr><td>2/1/2029</td><td>795,000</td><td>2/1/2034</td><td>920,000</td><td>2/1/2039</td><td>1,090,000</td><td>2/1/2044</td><td>1,325,000</td></tr><tr><td>2/1/2030</td><td>815,000</td><td>2/1/2035</td><td>950,000</td><td>2/1/2040</td><td>1,135,000</td><td>2/1/2045</td><td>1,375,000</td></tr></table>	2/1/2026	\$725,000	2/1/2031	\$840,000	2/1/2036	\$985,000	2/1/2041	\$1,180,000	2/1/2027	750,000	2/1/2032	865,000	2/1/2037	1,015,000	2/1/2042	1,225,000	2/1/2028	770,000	2/1/2033	890,000	2/1/2038	1,055,000	2/1/2043	1,270,000	2/1/2029	795,000	2/1/2034	920,000	2/1/2039	1,090,000	2/1/2044	1,325,000	2/1/2030	815,000	2/1/2035	950,000	2/1/2040	1,135,000	2/1/2045	1,375,000
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REDEMPTION -	The Bonds maturing on February 1, 2032 and thereafter are subject to redemption, in whole or in part, on February 1, 2031 and on any date thereafter at a price of par plus accrued interest. See <i>Description of the Bonds</i> herein for additional information.																																								
BOOK-ENTRY -	The Bonds will be issued as fully registered and, when issued, will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York, to which principal and interest payments will be made. Individual purchases will be made in book-entry form only, in the principal amount of \$5,000 or any whole multiple thereof. Purchasers will not receive physical delivery of the Bonds.																																								
PAYING AGENT/REGISTRAR -	U.S. Bank Trust Company, National Association, St. Paul, Minnesota																																								
TAX DESIGNATIONS -	<u>Qualified 501(c)(3) Bonds</u> - The Bonds are “qualified 501(c)(3) Bonds” as defined in Section 145 of the Code.  <u>Not Bank Qualified Tax-Exempt Obligations</u> - The City will not designate the Bonds as “qualified tax-exempt obligations” for purposes of Section 265(b)(3) of the Code.																																								
LEGAL OPINION -	Dorsey & Whitney LLP, Minneapolis, Minnesota (“Bond Counsel”)																																								
BOND RATING -	The City received an underlying rating of “Aaa” from Moody’s Investors Service (“Moody’s”). See <i>Bond Rating</i> herein for additional information.																																								
CLOSING -	Estimated to be March 13, 2024																																								
PRIMARY CONTACTS -	Josh Feldman, City of Eagan, Minnesota 651-675-5019 Tammy Omdal, Managing Director, Northland Securities, Inc., 612-851-4964 Jessica Green, Managing Director, Northland Securities, Inc., 612-851-5930																																								

\* Preliminary, subject to change.

**CITY OF EAGAN, MINNESOTA**

**PRINCIPAL CITY OFFICIALS**

**Elected City Council Officials**

<u>Name</u>	<u>Position</u>	<u>Term Expires</u>
Mike Maguire	Mayor	12/31/2026
Paul Bakken	Council Member	12/31/2026
Cyndee Fields	Council Member	12/31/2024
Gary Hansen	Council Member	12/31/2026
Mike Supina	Council Member	12/31/2024

**Primary Contacts**

Dianne Miller	City Administrator
Josh Feldman	Finance Director
Dougherty, Molenda, Solfest, Hills & Bauer P.A	City Attorney

**BOND COUNSEL**

Dorsey & Whitney LLP  
Minneapolis, Minnesota

**MUNICIPAL ADVISOR**

Northland Securities, Inc.  
Minneapolis, Minnesota

## **NOTICE OF SALE**

\$19,975,000\*

GENERAL OBLIGATION TAX ABATEMENT BONDS, SERIES 2024A

CITY OF EAGAN, MINNESOTA  
(Book-Entry Only)

NOTICE IS HEREBY GIVEN that these Bonds will be offered for sale according to the following terms:

### **TIME AND PLACE:**

Proposals (also referred to herein as “bids”) will be opened by the City’s Director of Finance, or designee, on Tuesday, February 20, 2024, at 10:30 A.M., CT, at the offices of Northland Securities, Inc. (the City’s “Municipal Advisor”), 150 South 5th Street, Suite 3300, Minneapolis, Minnesota 55402. Consideration of the Proposals for award of the sale will be by the City Council at its meeting at the City Offices beginning Tuesday, February 20, 2024 at 6:30 P.M., CT.

### **SUBMISSION OF PROPOSALS**

Proposals may be:

- a) submitted to the office of Northland Securities, Inc.,
- b) faxed to Northland Securities, Inc. at 612-851-5918,
- c) emailed to [PublicSale@northlandsecurities.com](mailto:PublicSale@northlandsecurities.com)
- d) for proposals submitted prior to the sale, the final price and coupon rates may be submitted to Northland Securities, Inc. by telephone at 612-851-5900 or 612-851-5915, or
- e) submitted electronically.

Notice is hereby given that electronic proposals will be received via PARITY™, or its successor, in the manner described below, until 10:30 A.M., CT, on Tuesday, February 20, 2024. Proposals may be submitted electronically via PARITY™ or its successor, pursuant to this Notice until 10:30 A.M., CT, but no Proposal will be received after the time for receiving Proposals specified above. To the extent any instructions or directions set forth in PARITY™, or its successor, conflict with this Notice, the terms of this Notice shall control. For further information about PARITY™, or its successor, potential bidders may contact Northland Securities, Inc. or i-Deal® at 1359 Broadway, 2<sup>nd</sup> floor, New York, NY 10018, telephone 212-849-5021.

Neither the City nor Northland Securities, Inc. assumes any liability if there is a malfunction of PARITY™ or its successor. All bidders are advised that each Proposal shall be deemed to constitute a contract between the bidder and the City to purchase the Bonds regardless of the manner in which the Proposal is submitted.

### **BOOK-ENTRY SYSTEM**

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in fully registered form and one bond certificate, representing the aggregate principal amount of the Bonds maturing in each year, will be registered in the name of Cede & Co. as nominee of Depository Trust Company (“DTC”), New York, New York, which will act as securities depository of the Bonds.

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\* The City reserves the right to increase or decrease the principal amount of the Bonds. Any such increase or decrease will be made in multiples of \$5,000 and may be made in any maturity. If any maturity is adjusted, the purchase price will also be adjusted to maintain the same gross spread.

Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the City through U.S. Bank Trust Company, National Association, St. Paul, Minnesota (the “Paying Agent/Registrar”), to DTC, or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by participants will be the responsibility of such participants and other nominees of beneficial owners. The successful bidder, as a condition of delivery of the Bonds, will be required to deposit the bond certificates with DTC. The City will pay reasonable and customary charges for the services of the Paying Agent/Registrar.

**DATE OF ORIGINAL ISSUE OF BONDS**

Date of Delivery (Estimated to be March 13, 2024)

**AUTHORITY/PURPOSE/SECURITY**

The Bonds are being issued pursuant to Minnesota Statutes, Chapter 475 and Sections 469.1812 through 469.1815, as amended. Proceeds will be used to finance park improvement projects within the City and to pay the costs associated with the issuance of the Bonds. The Bonds are payable from a tax abatement levy and additionally secured by ad valorem taxes on all taxable property within the City. The full faith and credit of the City is pledged to their payment and the City has validly obligated itself to levy ad valorem taxes in the event of any deficiency in the debt service fund established for this issue.

**INTEREST PAYMENTS**

Interest is due semiannually on each February 1 and August 1, commencing August 1, 2024, to registered owners of the Bonds appearing of record in the Bond Register as of the close of business on the fifteenth day (whether or not a business day) of the calendar month next preceding such interest payment date.

**MATURITIES**

Principal is due annually on February 1, inclusive, in each of the years and amounts as follows:

<u>Year</u>	<u>Amount</u>	<u>Year</u>	<u>Amount</u>	<u>Year</u>	<u>Amount</u>
2026	\$725,000	2033	\$890,000	2040	\$1,135,000
2027	750,000	2034	920,000	2041	1,180,000
2028	770,000	2035	950,000	2042	1,225,000
2029	795,000	2036	985,000	2043	1,270,000
2030	815,000	2037	1,015,000	2044	1,325,000
2031	840,000	2038	1,055,000	2045	1,375,000
2032	865,000	2039	1,090,000		

Proposals for the Bonds may contain a maturity schedule providing for any combination of serial bonds and term bonds, subject to mandatory redemption, so long as the amount of principal maturing or subject to mandatory redemption in each year conforms to the maturity schedule set forth above.

**INTEREST RATES**

All rates must be in integral multiples of 1/20th or 1/8th of 1%. *The rate for any maturity may not be more than 2.00% less than the rate for any preceding maturity.* All Bonds of the same maturity must bear a single uniform rate from date of issue to maturity.

**ESTABLISHMENT OF ISSUE PRICE  
(HOLD-THE-OFFERING-PRICE RULE MAY APPLY – BIDS NOT CANCELLABLE)**

In order to establish the issue price of the Bonds for federal income tax purposes, the Issuer requires bidders to agree to the following, and by submitting a bid, each bidder agrees to the following.

If a bid is submitted by a potential underwriter, the bidder confirms that (i) the underwriters have offered or reasonably expect to offer the Bonds to the public on or before the date of the award at the offering price (the “initial offering price”) for each maturity as set forth in the bid and (ii) the bidder, if it is the winning bidder, shall require any agreement among underwriters, selling group agreement, retail distribution agreement or other agreement relating to the initial sale of the Bonds to the public to which it is a party to include provisions requiring compliance by all parties to such agreements with the provisions contained herein. For purposes hereof, Bonds with a separate CUSIP number constitute a separate “maturity,” and the public does not include underwriters of the Bonds (including members of a selling group or retail distribution group) or persons related to underwriters of the Bonds.

If, however, a bid is submitted for the bidder’s own account in a capacity other than as an underwriter of the Bonds, and the bidder has no current intention to sell, reoffer, or otherwise dispose of the Bonds, the bidder shall notify the Issuer to that effect at the time it submits its bid and shall provide a certificate to that effect in place of the certificate otherwise required below.

If the winning bidder intends to act as an underwriter, the Issuer shall advise the winning bidder at or prior to the time of award whether (i) the competitive sale rule or (ii) the “hold-the-offering price” rule applies, as described in the following paragraph.

If the Issuer advises the winning bidder that the requirements for a competitive sale have not been satisfied and that the hold-the-offering price rule applies, the winning bidder shall (1) upon the request of the Issuer confirm that the underwriters did not offer or sell any maturity of the Bonds to any person at a price higher than the initial offering price of that maturity during the period starting on the award date and ending on the earlier of (a) the close of the fifth business day after the sale date or (b) the date on which the underwriters have sold at least 10% of that maturity to the public at or below the initial offering price; and (2) at or prior to closing, deliver to the Issuer a certification substantially in the form attached hereto as Exhibit A, together with a copy of the pricing wire.

If the Issuer advises the winning bidder that the requirements for a competitive sale have been satisfied and that the competitive sale rule applies, the winning bidder will be required to deliver to the Issuer at or prior to closing a certification, substantially in the form attached hereto as Exhibit B, as to the reasonably expected initial offering price as of the award date.

Any action to be taken or documentation to be received by the Issuer pursuant hereto may be taken or received on behalf of the Issuer by the Municipal Advisor.

**Bidders should prepare their bids on the assumption that the Bonds will be subject to the “hold-the-offering-price” rule. Any bid submitted pursuant to the Notice of Sale shall be considered a firm offer for the purchase of the Bonds, and bids submitted will not be subject to cancellation or withdrawal.**

## **ADJUSTMENTS TO PRINCIPAL AMOUNT AFTER PROPOSALS**

The City reserves the right to increase or decrease the principal amount of the Bonds. Any such increase or decrease will be made in multiples of \$5,000 and may be made in any maturity. If any maturity is adjusted, the purchase price will also be adjusted to maintain the same gross spread. Such adjustments shall be made promptly after the sale and prior to the award of Proposals by the City and shall be at the sole discretion of the City. The successful bidder may not withdraw or modify its Proposal once submitted to the City for any reason, including post-sale adjustment. Any adjustment shall be conclusive and shall be binding upon the successful bidder.

## **OPTIONAL REDEMPTION**

Bonds maturing on February 1, 2032 through 2045 are subject to redemption and prepayment at the option of the City on February 1, 2031 and any date thereafter, at a price of par plus accrued interest. Redemption may be in whole or in part of the Bonds subject to prepayment. If redemption is in part, the maturities and principal amounts within each maturity to be redeemed shall be determined by the City and if only part of the Bonds having a common maturity date are called for prepayment, the specific Bonds to be prepaid shall be chosen by lot by the Bond Registrar.

## **CUSIP NUMBERS**

If the Bonds qualify for assignment of CUSIP numbers such numbers will be printed on the Bonds, but neither the failure to print such numbers on any Bond nor any error with respect thereto shall constitute cause for a failure or refusal by the successful bidder thereof to accept delivery of and pay for the Bonds in accordance with terms of the purchase contract. The CUSIP Service Bureau charge for the assignment of CUSIP identification numbers shall be paid by the successful bidder.

## **DELIVERY**

Delivery of the Bonds will be within forty days after award, subject to an approving legal opinion by Dorsey and Whitney, LLP, Bond Counsel. The legal opinion will be paid by the City and delivery will be anywhere in the continental United States without cost to the successful bidder at DTC.

## **TYPE OF PROPOSAL**

Proposals of not less than \$19,805,212.50 (99.15%) and accrued interest on the principal sum of \$19,975,000 must be filed with the undersigned prior to the time of sale. Proposals must be unconditional except as to legality. Proposals for the Bonds should be delivered to Northland Securities, Inc. and addressed to:

Josh Feldman, Director of Finance  
3830 Pilot Knob Road,  
Eagan, Minnesota 55122

A good faith deposit (the "Deposit") in the amount of \$399,500 in the form of a federal wire transfer (payable to the order of the City) is only required from the apparent winning bidder, and must be received within two hours after the time stated for the receipt of Proposals. The apparent winning bidder will receive notification of the wire instructions from the Municipal Advisor promptly after the sale. If the Deposit is not received from the apparent winning bidder in the time allotted, the City may choose to reject their Proposal and then proceed to offer the Bonds to the next lowest bidder based on the terms of their original proposal, so long as said bidder wires funds for the Deposit amount within two hours of said offer.



The City will retain the Deposit of the successful bidder, the amount of which will be deducted at settlement and no interest will accrue to the successful bidder. In the event the successful bidder fails to comply with the accepted Proposal, said amount will be retained by the City. No Proposal can be withdrawn after the time set for receiving Proposals unless the meeting of the City scheduled for award of the Bonds is adjourned, recessed, or continued to another date without award of the Bonds having been made.

### **AWARD**

The Bonds will be awarded on the basis of the lowest interest rate to be determined on a true interest cost (TIC) basis. The City's computation of the interest rate of each Proposal, in accordance with customary practice, will be controlling. In the event of a tie, the sale of the Bonds will be awarded by lot. The City will reserve the right to: (i) waive non-substantive informalities of any Proposal or of matters relating to the receipt of Proposals and award of the Bonds, (ii) reject all Proposals without cause, and (iii) reject any Proposal which the City determines to have failed to comply with the terms herein.

### **INFORMATION FROM SUCCESSFUL BIDDER**

The successful bidder will be required to provide, in a timely manner, certain information relating to the initial offering price of the Bonds necessary to compute the yield on the Bonds pursuant to the provisions of the Internal Revenue Code of 1986, as amended.

### **OFFICIAL STATEMENT**

By awarding the Bonds to any underwriter or underwriting syndicate submitting a Proposal therefor, the City agrees that, no more than seven business days after the date of such award, it shall provide to the senior managing underwriter of the syndicate to which the Bonds are awarded, the Final Official Statement in an electronic format as prescribed by the Municipal Securities Rulemaking Board (MSRB).

### **FULL CONTINUING DISCLOSURE UNDERTAKING**

The City will covenant in the resolution awarding the sale of the Bonds and in a Continuing Disclosure Undertaking to provide, or cause to be provided, annual financial information, including audited financial statements of the City, and notices of certain material events, as required by SEC Rule 15c2-12.

### **NOT BANK QUALIFIED**

The City will not designate the Bonds as qualified tax-exempt obligations for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

### **BOND INSURANCE AT UNDERWRITER'S OPTION**

If the Bonds qualify for issuance of any policy of municipal bond insurance or commitment therefor at the option of the successful bidder, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the successful bidder of the Bonds. Any increase in the costs of issuance of the Bonds resulting from such purchase of insurance shall be paid by the successful bidder, except that, if the City has requested and received a rating on the Bonds from a rating agency, the City will pay that rating fee. Any other rating agency fees shall be the responsibility of the successful bidder. Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the successful bidder shall not constitute cause for failure or refusal by the successful bidder to accept delivery on the Bonds.

The City reserves the right to reject any and all Proposals, to waive informalities and to adjourn the sale.

Dated: December 19, 2023

BY ORDER OF THE EAGAN CITY COUNCIL

/s/ Josh Feldman  
Director of Finance

Additional information may be obtained from:

Northland Securities, Inc.

150 South 5<sup>th</sup> Street, Suite 3300

Minneapolis, Minnesota 55402

Telephone No.: 612-851-5900

**EXHIBIT A**

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**ISSUE PRICE CERTIFICATE – COMPETITIVE SALES WITH AT LEAST THREE BIDS FROM  
ESTABLISHED UNDERWRITERS**

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**[\$[PRINCIPAL AMOUNT]  
[BOND CAPTION]  
ISSUE PRICE CERTIFICATE**

The undersigned, on behalf of [NAME OF UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”), hereby certifies as set forth below with respect to the sale of the obligations named above (the “Bonds”).

1. ***Reasonably Expected Initial Offering Price.***

(a) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in Schedule A (the “Expected Offering Prices”). The Expected Offering Prices are the prices for the Maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.

(b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.

(c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.

2. ***Defined Terms.*** For purposes of this Issue Price Certificate:

(a) *Issuer* means [DESCRIBE ISSUER].

(b) *Maturity* means Bonds with the same credit and payment terms. Any Bonds with different maturity dates, or with the same maturity date but different stated interest rates, are treated as separate Maturities.

(c) *Member of the Distribution Group* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

(d) *Public* means any person (*i.e.*, an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a “related party” to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(e) *Sale Date* means the first day on which there is a binding contract in writing for the sale of the respective Maturity. The Sale Date of each Maturity was [DATE].

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]'s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer[ and BORROWER (the "Borrower")] with respect to certain of the representations set forth in the [Tax Certificate][Tax Exemption Agreement] and with respect to compliance with the federal income tax rules affecting the Bonds, and by [BOND COUNSEL] in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038[-G][-GC][-TC], and other federal income tax advice that it may give to the Issuer[ and the Borrower] from time to time relating to the Bonds.

[UNDERWRITER]

By: \_\_\_\_\_

Name: \_\_\_\_\_

Dated: [ISSUE DATE]

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**ISSUE PRICE CERTIFICATE – COMPETITIVE SALES WITH FEWER THAN THREE BIDS FROM  
ESTABLISHED UNDERWRITERS**

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**[\$[PRINCIPAL AMOUNT]  
[BOND CAPTION]  
ISSUE PRICE CERTIFICATE**

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] ([“[SHORT NAME OF UNDERWRITER]”])[the “Representative”][, on behalf of itself and [NAMES OF OTHER UNDERWRITERS] (together, the “Underwriting Group”),] hereby certifies as set forth below with respect to the sale of the obligations named above (the “Bonds”).

1. **Initial Offering Price of the Bonds.** [SHORT NAME OF UNDERWRITER][The Underwriting Group] offered the Bonds to the Public for purchase at the specified initial offering prices listed in Schedule A (the “Initial Offering Prices”) on or before the Sale Date. A copy of the pricing wire for the Bonds is attached to this certificate as Schedule B.

2. **Hold the Offering Price Rule.** [SHORT NAME OF UNDERWRITER][Each member of the Underwriting Group] has agreed in writing that, (i) for each Maturity, it would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the “Hold-the-Offering-Price Rule”), and (ii) any agreement among underwriters, selling group agreement, or third-party distribution agreement contains the agreement of each underwriter, dealer, or broker-dealer who is a party to such agreement to comply with the Hold-the-Offering-Price Rule. Based on the [Representative][SHORT NAME OF UNDERWRITER]’s own knowledge and, in the case of sales by other Members of the Distribution Group, representations obtained from the other Members of the Distribution Group, no Member of the Distribution Group has offered or sold any such Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.

3. **Defined Terms.** For purposes of this Issue Price Certificate:

(a) **Holding Period** means the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date ([DATE]), or (ii) the date on which Members of the Distribution Group have sold at least 10% of such Maturity to the Public at one or more prices, none of which is higher than the Initial Offering Price for such Maturity.

(b) **Issuer** means [DESCRIBE ISSUER].

(c) **Maturity** means Bonds with the same credit and payment terms. Any Bonds with different maturity dates, or with the same maturity date but different stated interest rates, are treated as separate Maturities.

(d) **Member of the Distribution Group** means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

(e) **Public** means any person (*i.e.*, an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a “related party” to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership

of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(f) *Sale Date* means the first day on which there is a binding contract in writing for the sale of the respective Maturity. The Sale Date of each Maturity was [DATE].

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [NAME OF UNDERWRITING FIRM][the Representative's] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer[ and BORROWER (the "Borrower")] with respect to certain of the representations set forth in the [Tax Certificate][Tax Exemption Agreement] and with respect to compliance with the federal income tax rules affecting the Bonds, and by [BOND COUNSEL] in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038[-G][-GC][-TC], and other federal income tax advice that it may give to the Issuer[ and the Borrower] from time to time relating to the Bonds.

[UNDERWRITER][REPRESENTATIVE]

By: \_\_\_\_\_  
Name: \_\_\_\_\_

Dated: [ISSUE DATE]

## **AUTHORITY AND PURPOSE**

The General Obligation Tax Abatement Bonds, Series 2024A (the “Bonds” or the “Issue”) are being issued by the City of Eagan, Minnesota (the “City”) pursuant to Minnesota Statutes, Chapters 475 and Sections 469.1812 through 469.1815, as amended. Proceeds from issuance of the Bonds will be used to finance park improvements, including the Eagan Art House and the Goat Hill Pavilion, and to pay costs associated with issuance of the Bonds.

## **SECURITY/SOURCES AND USES OF FUNDS**

### **Security**

The Bonds are valid and binding general obligations of the City and are payable from tax abatement levies and ad valorem taxes. The full faith and credit of the City is also pledged to their payment. In the event of any deficiency in the debt service fund established for this Issue, the City has validly obligated itself to levy additional ad valorem taxes upon all of the taxable property within the City, without limitation of amount.

### **Sources and Uses of Funds**

Following are the sources and uses of funds in connection with the issuance of the Bonds.

#### *Sources of Funds*

Par Amount of Bonds	<u>\$ 19,975,000*</u>
Total Sources of Funds:	<u>\$ 19,975,000</u>

#### *Uses of Funds*

Deposit to Project Fund	\$ 19,045,000
Deposit to Capitalized Interest Fund	624,362
Costs of Issuance/Underwriter’s Discount	302,188
Rounding Amount	<u>3,450</u>
Total Uses of Funds:	<u>\$ 19,975,000</u>

## **BONDHOLDERS’ RISKS**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

### **Secondary Market**

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, any secondary marketing practices in connection with a particular bond issue are suspended or terminated. Additionally, prices of bond issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

### **Ratings Loss**

Moody’s Investors Service has assigned a rating of “Aaa” to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised,

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\* Preliminary, subject to change.

suspended or withdrawn, if, in the judgment of Moody's, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

Additional regulation of rating agencies could materially alter the methodology, rating levels, and types of ratings available, for example, and these changes, if ever, could materially affect the market value of the Bonds.

### **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "estimate," "forecast," "intend," "expect" and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Bonds.

### **Tax Exemption and Loss of Tax Exemption**

If the federal government or the State of Minnesota taxes all or a portion of the interest on municipal obligations, directly or indirectly, or if there is a change in federal or state tax policy, the value of the Bonds may fall for purposes of resale. Noncompliance following the issuance of the Bonds with certain requirements of the Internal Revenue Code of 1986, as amended (the "Code") and post-issuance tax covenants of the Issuer may result in the inclusion of interest on the Bonds in gross income of the recipient for federal income tax purposes or in taxable net income of individuals, estates or trusts for State of Minnesota income tax purposes. No provision has been made for redemption of the Bonds, or for an increase in the interest rate on the Bonds, in the event that interest on the Bonds becomes subject to federal or State of Minnesota income taxation, retroactive to the date of issuance.

It is also possible that actions of the Issuer after the closing of the Bonds will alter the tax status of the Bonds, and, in the extreme, remove the tax exempt status from the Bonds. In that instance, the Bonds are not subject to mandatory prepayment, and the interest rate on the Bonds does not increase or otherwise reset.

### **Pending Federal and State Tax Legislation**

From time to time, there is State legislation proposed, as well as Presidential proposals, proposals of various federal committees, and legislative proposals pending in Congress that could, if enacted, alter or amend one or more of the federal or state tax matters described herein in certain respects or would adversely affect the market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further, such proposals may impact the marketability or market value of the Bonds simply by being proposed. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. In addition, regulatory actions are from time to time announced or proposed, and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

### **Tax Levy Procedures**

The Bonds are general obligations of the Issuer, payable from and secured by a continuing ad valorem tax levied against all of the property valuation within the Issuer. A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service of the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the



Issuer and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year.

### **Factors Beyond Issuer's Control**

A combination of epidemic, pandemic, economic, climatic, political or civil disruptions outside of the control of the Issuer, including loss of major taxpayers or major employers, could affect the local economy and result in reduced tax collections and/or increased demands upon local governments. Real or perceived threats to the financial stability of the Issuer may have an adverse effect on the value of the Bonds in the secondary market. State of Minnesota cash flow problems could also affect local governments, including reductions in, or delayed payments of, local government state aid (LGA) and possibly increase Issuer property taxes.

### **Cybersecurity**

The Issuer, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including, but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the Issuer will be completely successful to guard against and prevent cyber threats and attacks. The result of any such attacks could impact business operations and/or digital networks and systems and the costs of remedying any such damage could be significant.

### **Suitability of Investment**

The interest rate borne by the Bonds is intended to compensate the investor for assuming the risk of investing in the Bonds. Each prospective investor should carefully examine this Official Statement and its own financial condition to make a judgment as to its ability to bear the economic risk of such an investment, and whether or not the Bonds are an appropriate investment for such investor.

### **Summary**

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the Appendices hereto.

## **DESCRIPTION OF THE BONDS**

### **Details of Certain Terms**

The Bonds will be dated, as originally issued, as of the date of delivery (estimated to be March 13, 2024), and will be issued as fully registered Bonds in the denominations of \$5,000 or any integral multiple thereof. Principal, including mandatory redemptions on the Bonds, if applicable, will be payable annually February 1, commencing February 1, 2026. Interest on the Bonds will be payable semiannually on each February 1 and August 1, commencing August 1, 2024. The Bonds when issued, will be registered in the name of Cede & Co. (the "Registered Holder"), as nominee of The Depository Trust Company, New York, New York ("DTC"), the initial custodian for the Bonds, to which principal and interest payments on the Bonds will be made so long as Cede & Co. is the Registered Holder of the Bonds. See "Book-Entry System" in *Description of the Bonds* herein for additional information. So long as the Book-Entry Only System is used, individual purchases of the Bonds will be made in book-entry form only, in the principal amount of \$5,000 or any integral multiple thereof ("Authorized Denominations"). Individual purchasers ("Beneficial Owners") of the Bonds will not receive physical delivery of bond certificates, and registration, exchange, transfer, tender and redemption of the Bonds with respect to Beneficial Owners shall be governed by the Book-Entry Only System.

So long as the Book-Entry Only System is used, payments from Cede & Co., as the Registered Holder, to the Beneficial Owners shall be governed by the Book-Entry Only System. If the Book-Entry Only System is

discontinued, the principal of and premium, if any, on the Bonds will be payable upon presentation and surrender at the offices of the Paying Agent and Bond Registrar or a duly appointed successor. Interest on the Bonds will be paid by check or draft mailed by the Bond Registrar to the registered holders thereof as such appear on the registration books maintained by the Bond Registrar as of the close of business on the fifteenth day (whether or not a business day) of the calendar month next preceding such interest payment date (the “Record Date”).

### **Registration, Transfer and Exchange**

So long as the Book-Entry Only System is used, payments from Cede & Co., as the Registered Holder, to the Beneficial Owners shall be governed by the Book-Entry Only System. If the Book-Entry Only System is discontinued, the Bonds may be transferred upon surrender of the Bonds at the principal office of the Bond Registrar, duly endorsed for transfer or accompanied by an assignment duly executed by the registered owner or his or her attorney duly authorized in writing. The Bonds, upon surrender thereof at the principal office of the Bond Registrar, may also be exchanged for other Bonds of the same series, of any authorized denominations having the same form, terms, interest rates and maturities as the Bonds being exchanged. The Bond Registrar will require the payment by the Bond holder requesting such exchange or transfer of any tax or governmental charge required to be paid with respect to such exchange or transfer. The Bond Registrar is not required to (i) issue, transfer or exchange any Bond during a period beginning at the opening of business fifteen days before any selection of Bonds of a particular stated maturity for redemption in accordance with the provisions of the Bond resolution and ending on the day of the first mailing of the relevant notice of redemption or (ii) to transfer any Bonds or portion thereof selected for redemption.

### **Optional Redemption**

The Bonds maturing on February 1, 2032 and thereafter are subject to redemption, in whole or in part, on February 1, 2031 and on any date thereafter at a price of par plus accrued interest. If redemption is in part, the selection of the amounts and maturities of the Bonds to be prepaid shall be at the discretion of the City. Notice of redemption shall be given by written notice to the registered owner of the Bonds not less than 30 days prior to such redemption date.

### **Book-Entry System**

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Bonds (the “Bonds”). The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate will be issued for the Bonds, in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.6 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on

file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtcc.org](http://www.dtcc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bonds ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Bonds held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, certificates for the Bonds are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, certificates for the Bonds will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City of Eagan takes no responsibility for the accuracy thereof.

### **FULL CONTINUING DISCLOSURE**

In order to assist the Underwriter(s) in complying with SEC Rule 15c2-12 (the "Rule"), pursuant to a resolution awarding the Issue, the City has and will covenant for the benefit of holders of the Bonds to annually provide certain financial and operating data, relating to the City to the Municipal Securities Rulemaking Board ("MSRB") in an electronic format prescribed by the MSRB, and to provide notices of the occurrence of certain events enumerated in the Rule to the MSRB (the "Undertaking"). The specific nature of the Undertaking, as well as the information to be contained in the annual report or the notices of material events is set forth in the Continuing Disclosure Undertaking in substantially the form attached hereto as Appendix B.

To the best of its knowledge, the City has never failed to comply in all material respects with any previous undertakings under the Rule to provide annual reports or notices of material events within the past five years. A failure by the City to comply with the Certificate will not constitute an event of default on the Bonds (although holders will have an enforceable right to specific performance). Nevertheless, such a failure must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price. Please see *Appendix B – Continuing Disclosure Undertaking* herein for additional information.

### **UNDERWRITER**

The Bonds are being purchased by \_\_\_\_\_ (the "Underwriter") at a purchase price of \$\_\_\_\_\_, which is the par amount of the Bonds of \$\_\_\_\_\_ less the Underwriter's discount of \$\_\_\_\_\_, plus the original issue premium of \$\_\_\_\_\_.

### **MUNICIPAL ADVISOR**

The City has retained Northland Securities, Inc. as municipal advisor (the "Municipal Advisor") in connection with the issuance of the Bonds. Northland Securities, Inc. is registered as a municipal advisor with both the Securities and Exchange Commission (SEC) and the Municipal Securities Rulemaking Board (MSRB). In preparing the Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources that have access to relevant data to provide accurate information for the Official Statement, and the Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the City to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

### **FUTURE FINANCING**

The City does not anticipate the need to issue any additional general obligation debt within the next three months.

### **BOND RATING**

The City received an underlying rating of "Aaa" from Moody's Investors Service ("Moody's"). No application will be made to any other rating agency for the purpose of obtaining an additional rating on the Bonds. This rating reflects only the opinion of Moody's and any explanation of the significance of this rating may be obtained only from Moody's. There is no assurance that a rating will continue for any given period of time, or that such rating will not be revised or withdrawn, if in the judgment of Moody's, circumstances so warrant. A revision or withdrawal of the rating may have an adverse effect on the market price of the Bonds. This rating is not a recommendation to buy, sell or hold the Bonds, and such rating may be subject to revision or withdrawal at any time by the rating agency.

## LITIGATION

As of the date of this Official Statement, the City is not aware of any threatened or pending litigation that questions the organization or boundaries of the City or the right of any of its officers to their respective offices or in any manner questioning their rights and power to execute and deliver the Bonds or otherwise questioning the validity of the Bonds.

## CERTIFICATION

The City will furnish a statement to the effect that this Official Statement to the best of its knowledge and belief, as of the date of sale and the date of delivery, is true and correct in all material respects, and does not contain any untrue statements of a material fact or omit to state a material fact necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading.

The City has always promptly met all payments of principal and interest on its indebtedness when due.

## LEGALITY

Legal matters incident to the authorization and issuance of the Bonds are subject to the approving opinion of Dorsey & Whitney LLP, Minneapolis, Minnesota (“Bond Counsel”) as to validity and tax exemption. A copy of such opinion will be available at the time of the delivery of the Bonds. See *Appendix A – Form of Legal Opinion*.

Bond Counsel has not participated in the preparation of this Official Statement and is not passing upon its accuracy, completeness or sufficiency. Bond Counsel has not examined, nor attempted to examine, or verify, any of the financial or statistical statements or data contained in this Official Statement, and will express no opinion with respect thereto.

## TAX CONSIDERATIONS

The following is a summary of certain U.S. federal and Minnesota income tax considerations relating to the purchase, ownership, and disposition of the Bonds. This summary is based on the U.S. Internal Revenue Code of 1986 (the “Code”) and the Treasury Regulations promulgated thereunder, judicial decisions, and published rulings and administrative pronouncements of the Internal Revenue Service (the “IRS”), all as of the date hereof and all of which are subject to change, possibly with retroactive effect. Any such change could adversely affect the matters discussed below, including the tax exemption of interest on the Bonds. The City has not sought and will not seek any rulings from the IRS regarding the matters discussed below, and there can be no assurance the IRS or a court will not take a contrary position regarding these matters.

**Prospective purchasers of Bonds should consult their own tax advisors with respect to applicable federal, state, and local tax rules, and any pending or proposed legislation or regulatory or administrative actions, relating to the Bonds based on their own particular circumstances.**

This summary is for general information only and is not intended to constitute a complete analysis of all tax considerations relating to the purchase, ownership, and disposition of Bonds. It does not address the application of the alternative minimum tax imposed on noncorporate taxpayers and applicable corporations (as defined in Section 59(k) of the Code) or the additional tax on net investment income, nor does it address the U.S. federal estate and gift tax or any state, local, or non-U.S. tax consequences except with respect to Minnesota income tax to the extent expressly specified herein. This summary is limited to consequences to U.S. holders that purchase the Bonds for cash at original issue and hold the Bonds as “capital assets” (generally, property held for investment).

This discussion does not address all aspects of U.S. federal income or state taxation that may be relevant to particular holders of Bonds in light of their specific circumstances or the tax considerations applicable to holders that may be subject to special income tax rules, such as: holders subject to special tax accounting rules under Section 451(b) of the Code; insurance companies; brokers, dealers, or traders in stocks, securities, or currencies or notional principal

contracts; foreign corporations subject to the branch profits tax; holders receiving payments in respect of the Bonds through foreign entities; and S corporations, partnerships, or other pass-through entities or investors therein.

For purposes of this discussion, the “issue price” of a maturity of Bonds is the first price at which a substantial amount of Bonds of that maturity is sold for cash to persons other than bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents, or wholesalers.

## **The Bonds**

### ***Tax-Exempt Interest***

In the opinion of Dorsey & Whitney LLP, Bond Counsel, based on existing law and assuming the accuracy of certain representations and compliance with certain covenants, interest on the Bonds (i) is excluded from gross income for federal income tax purposes under Section 103 of the Code, (ii) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code, (iii) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, and (iv) is not an item of tax preference for Minnesota alternative minimum tax purposes. Interest on the Bonds may, however, be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code), and is included in net income for purposes of the Minnesota franchise tax imposed on corporations and financial institutions.

The Code establishes certain requirements that must be met after the issuance of the Bonds in order that interest on the Bonds be excluded from federal gross income and from Minnesota taxable net income of individuals, estates, and trusts. These requirements include, but are not limited to, provisions regarding the use of Bond proceeds and the facilities financed or refinanced with such proceeds and restrictions on the investment of Bond proceeds and other amounts. The City has made certain representations and has covenanted to comply with certain restrictions, conditions, and requirements designed to ensure interest on the Bonds will not be included in federal gross income. Inaccuracy of these representations or noncompliance with these covenants may cause interest on the Bonds to be included in federal gross income or in Minnesota taxable net income retroactively to their date of issue. Bond Counsel has not independently verified the accuracy of these representations and will not verify the continuing compliance with these covenants. No provision has been made for redemption of or for an increase in the interest rate on the Bonds in the event that interest on the Bonds is included in federal gross income or in Minnesota taxable net income.

### ***Original Issue Discount***

Bonds may be issued with original issue discount (“OID”). A Bond will be treated as issued with OID (a “Discount Bond”) if its “stated redemption price at maturity” (i.e., the sum of all amounts payable on the Bond other than payments of qualified stated interest) exceeds its issue price. OID that accrues to a holder of a Discount Bond is excluded from federal gross income and from Minnesota taxable net income of individuals, estates, and trusts to the same extent that stated interest on such Discount Bond would be so excluded. The amount of OID that accrues on a Discount Bond is added to the holder’s federal and Minnesota tax bases. OID is taxable under the Minnesota franchise tax on corporations and financial institutions.

OID on a Discount Bond generally accrues pursuant to a constant-yield method that reflects semiannual compounding on dates that are determined by reference to the maturity date of the Discount Bond. The amount of OID that accrues for any particular semiannual accrual period generally is equal to the excess of (1) the product of (a) one-half of the yield on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable. For this purpose, the adjusted issue price is determined by adding to the issue price for such Discount Bonds the OID that is treated as having accrued during all prior accrual periods. If a Discount Bond is sold or otherwise disposed of between compounding dates, then the OID that would have accrued for that accrual period for federal income tax purposes is allocated ratably to the days in that accrual period.

If a Discount Bond is purchased for a cost that exceeds the sum of the issue price plus accrued interest and accrued OID, the amount of OID that is deemed to accrue thereafter to the purchaser is reduced by an amount that reflects amortization of such excess over the remaining term of the Discount Bond. If the excess is greater than the amount of remaining OID, the basis reduction rules for amortizable bond premium may result in taxable gain upon sale or other disposition of the Bonds, even if the Bonds are sold, redeemed, or retired for an amount equal to or less than their cost.

It is possible under certain state and local income tax laws that OID on a Discount Bond may be taxable in the year of accrual and may be deemed to accrue differently than under federal law.

### **Market Discount**

If a Bond is purchased for a cost that is less than the Bond's issue price (plus accrued OID, if any), the purchaser may be treated as having purchased the Bond with market discount (unless a statutory de minimis rule applies). Market discount is treated as ordinary income and generally is recognized on the maturity or earlier disposition of the Bond (to the extent that the gain realized does not exceed the accrued market discount on the Bond).

### ***Bond Premium***

A holder that acquires a Bond for an amount in excess of its stated redemption price at maturity amount generally must, from time to time, reduce the holder's federal and Minnesota tax bases for the Bond. Premium generally is amortized for federal income tax purposes and Minnesota income and franchise tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Accordingly, holders who acquire Bonds at a premium might recognize taxable gain upon sale of the Bonds, even if such Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal income tax purposes or for purposes of the Minnesota income tax applicable to individuals, estates, and trusts.

### ***Related Tax Considerations***

Section 86 of the Code and corresponding provisions of Minnesota law require recipients of certain social security and railroad retirement benefits to take interest on the Bonds into account in determining the taxability of such benefits.

Section 265(a) of the Code denies a deduction for interest on indebtedness incurred or continued to purchase or carry the Bonds, and Minnesota law similarly denies a deduction for such interest in the case of individuals, estates, and trusts. In the case of a financial institution, generally no deduction is allowed under section 265(b) of the Code for that portion of the holder's interest expense that is allocable to interest on tax-exempt obligations, such as the Bonds, unless the obligations are "qualified tax-exempt obligations." Indebtedness may be allocated to the Bonds for this purpose even though not directly traceable to the purchase of the Bonds.

The Bonds are not "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code.

Income or loss on the Bonds may be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations.

The ownership or disposition of, or the accrual or receipt of amounts treated as interest on, the Bonds may affect a holder's federal, state, or local tax liability in some additional circumstances. The nature and extent of these other tax consequences depends upon the particular tax status of the holder and the holder's other items of income or deduction.

### ***Sale or Other Disposition***

A holder will generally recognize gain or loss on the sale, exchange, redemption, retirement, or other disposition of a Bond equal to the difference between (i) the amount realized less amounts attributable to any accrued but unpaid stated interest and (ii) the holder's adjusted tax basis in the Bond. The amount realized includes the cash and the fair market value of any property received by the holder in exchange for the Bond. A holder's adjusted tax basis in

a Bond generally will be equal to the amount that the holder paid for the Bond, increased by any accrued OID with respect to the Bond and reduced by the amount of any amortized bond premium on the Bond. Except to the extent attributable to market discount (which will be taxable as ordinary income to the extent not previously included in income), any gain or loss will be capital gain or loss and will be long-term capital gain or loss if the holder held the Bond for more than one year. Long-term capital gains recognized by certain non-corporate persons, including individuals, generally are taxable at a reduced rate. The deductibility of capital losses is subject to significant limitations.

### **Information Reporting and Backup Withholding**

Payments of interest on the Bonds (including any allocable bond premium or accrued OID) and proceeds from the sale or other disposition of the Bonds are expected to be reported to the IRS as required under applicable Treasury Regulations. Backup withholding will apply to these payments if the holder fails to provide an accurate taxpayer identification number and certification that it is not subject to backup withholding (generally on an IRS Form W-9) or otherwise fails to comply with the applicable backup withholding requirements. Backup withholding is not an additional tax. Any amounts withheld under the backup withholding rules may be allowed as a refund or a credit against the holder's U.S. federal income tax liability, provided that the required information is timely furnished to the IRS. Certain holders are exempt from information reporting. Potential holders should consult their own tax advisors regarding qualification for an exemption and the procedures for obtaining such an exemption.

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# CITY OF EAGAN, MINNESOTA

## GENERAL INFORMATION

### Location/Access/Transportation

The City of Eagan (the “City”) is situated in Dakota County and is a southern suburb of the Minneapolis-St. Paul Metropolitan Area. Access to the City is provided via Interstate Highways 35E and 494, as well as Minnesota Highways 13, 55, and 77.

### Area

The City encompasses a land area of 21,425 acres or 33.5 square miles.

### Population

2000 Census	63,557	2020 Census	68,855
2010 Census	64,206	2023 City Estimate	68,889

### Labor Force Data<sup>1</sup>

Comparative average labor force and unemployment rate figures for 2023 (through November) and year-end 2022 are listed below. Figures are not seasonally adjusted and estimated by place of residence.

	November 2023		2022	
	<i>Civilian Labor Force</i>	<i>Unemployment Rate</i>	<i>Civilian Labor Force</i>	<i>Unemployment Rate</i>
Eagan	39,418	2.5%	39,086	2.2%
Dakota County	244,067	2.7	241,932	2.4
Mpls / St. Paul MSA	2,027,518	2.8	2,009,050	2.6
Minnesota	3,101,201	3.0	3,077,500	2.7

### Income Data<sup>2</sup>

Comparative income levels are listed below for the City, the State of Minnesota and the United States.

	City of Eagan	State of Minnesota	United States
Median Family Income	\$133,083	\$107,072	\$92,646
Per Capita Income	54,238	44,947	41,261

### City Government

Eagan was established as a township in 1860, became incorporated as a village in 1972, and became a Minnesota Statutory City in 1974. The ‘Statutory Plan A’ form of government has a mayor elected at-large for a four-year term and four council members also elected at-large for four-year terms. The council meets regularly on the first and third Tuesday of each month.

The City Administrator is Ms. Dianne Miller. Ms. Miller is the third City Administrator for the City of Eagan and began her new role in February 2022. She has worked for the City for 20 years in Administration and most recently as the Assistant City Administrator of Eagan. She holds a bachelor’s degree in public administration from St. Mary’s University and a master’s degree in public administration from the University of Kansas.

<sup>1</sup> Source: Minnesota Department of Employment and Economic Development

<sup>2</sup> Source: 2018-2022 American Community Survey, U.S. Census Bureau

Mr. Josh Feldman has served as the City’s Finance Director since April 2021. Prior to that, he served as the City’s Assistant Finance Director for eight years and was a former Finance Director for the City of South St. Paul. Mr. Feldman holds B.A. degree from Saint Mary’s University of Minnesota.

Mr. Brent Foiles has been the City’s Assistant Finance Director since May of 2021. He previously served as the City’s Lead Accountant for three years.

The City’s Community Development Director, Ms. Jill Hutmacher, has served the City since May 2016. She was previously the Community Development Director for the City of Arden Hills, Minnesota, and Development Manager for the City of Bloomington, Minnesota. She has a B.A. from Knox College and an M.A. in Urban Planning from Minnesota State – Mankato.

The City operates the following municipal enterprise services: water, sewer, storm sewer and street lighting utilities.

**Employee Pension Programs**

The City employs 491 people, 303 full-time staff, 0 part-time firefighters, and 188 part-time other staff (does not include seasonal part-time employees). All full-time and certain part-time employees of the City are covered by defined benefit plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF), and the Public Employees Police and Fire Fund (PEPFF), which are cost sharing, multiple-employer retirement plans. GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan. All police officers, fire fighters, and peace officers who qualify for membership by statute are covered by PEPFF. The City’s contributions to GERF and PEPFF are equal to the contractually required contributions for each year as set by State Statute, and are as follows for the past five years:

<u>Year</u>	<u>GERF</u>	<u>PEPFF</u>
2022	\$1,253,173	\$2,268,468
2021	1,166,907	2,128,079
2020	1,115,417	2,022,024
2019	1,089,899	1,632,498
2018	1,043,480	1,422,385

Four Council members of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by PERA. The PEDCP is a tax-qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until the time of withdrawal. Plan benefits depend solely on the amounts contributed to the plan plus investment earnings, less administrative expenses. An eligible elected official who chooses to participate in the plan contributes 5% of their salary, which is matched by the elected official’s employer. For ambulance service personnel, employer contributions are determined by the employer and for salaried employees must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. PERA receives 2% of employer contributions and 0.0025% of the assets in each member’s account annually for administering the plan.

The City’s contributions to PEDCP for the past five years are as follows:

<u>Year</u>	<u>PEDCP</u>
2022	\$2,001
2021	2,001
2020	2,001
2019	2,001
2018	2,001

The annual contributions to the Eagan Volunteer Fire Relieve Association terminated in 2021 due to the City of Eagan's Fire Departments change to being a full-time department in the beginning of 2022. The table detailing the Contributions to the Eagan Volunteer Fire Department Relief Association will cease to be included in the annual report as it is no longer operating data of the City.

For more information regarding the liability of the City with respect to its employees, please reference "Note 12, Pension Plans" of the City's Comprehensive Annual Financial Report for fiscal year ended December 31, 2022.

#### GASB 68

The Government Accounting Standards Board (GASB) has issued Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) and related GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date-an amendment to GASB 68, which revised existing standards for measuring and reporting pension liabilities for pension plans provided to City employees and require recognition of a liability equal to the City's proportionate share of net pension liability, which is measured as the total pension liability less the amount of the pension plan's fiduciary net position.

For the fiscal year ended December 31, 2022, the City's proportionate shares of the GERP and PEPFF pension costs were 0.2176% and 1.0151%, respectively. On December 31, 2022, the City's net pension liability for GERP and PEPFF were \$17,233,992 and \$44,173,142, respectively.

Additional and detailed information about GERP's net position is available in a separately-issued PERA financial report, which may be obtained at [www.mnpera.org](http://www.mnpera.org); by writing to PERA at 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088; or by calling 1-800-652-9026.

#### **Other Post-Employment Benefits ("OPEB")**

The City provides a single employer defined benefit healthcare plan to eligible retirees and their spouses. The plan offers medical coverage and is administered by Blue Cross Blue Shield. Retirees and their spouses contribute to the healthcare plan at the same rate as City employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the City, based on the contract terms with Blue Cross Blue Shield. In January 2009, the City established an irrevocable trust and contributed \$4,800,000 into the trust to fund the plan. As of December 31, 2022, the City had 56 retirees receiving benefits for the City's health plan.

Changes in the City's net OPEB liability for the fiscal year ended December 31, 2022 are as follows:

Total OPEB Liability	
Service Cost	\$ 212,806
Differences Between Expected and Actual Experiences	-
Changes in Assumptions	-
Interest	661,609
Benefit Payments	( 1,045,819)
Net Change in OPEB Liability	<u>\$ (171,404)</u>
Beginning of Year	\$ 9,122,100
End of Year	<u>\$ 8,950,696</u>
Plan Fiduciary Net Pension (FNP)	
Net Investment Income	\$ (6,294,674)
Benefit Payments	( 1,045,819)
Other Changes	<u>3,200</u>
Net Change in Plan FNP	\$ (7,337,293)
Beginning of Year	\$29,261,573
End of Year	\$21,924,280

Additional information regarding the City's OPEB obligations is provided in the City's Comprehensive Annual Financial Report, excerpts of which are provided in Appendix C of this Official Statement, with particular reference to Note 12.

**Estimated Cash and Investment Balances as of November 30, 2023 (unaudited)**

Fund

General Fund	\$ 14,767,347
Special Revenue Funds	9,547,934
Debt Service Funds	2,436,124
Enterprise Funds	24,922,663
Capital Projects Fund	22,756,168
Internal Service Fund	<u>11,078,747</u>
Total Estimated Cash and Investment Balances	<u>\$85,508,983</u>

## General Fund Budget Summary

	<u>2022 Budget</u>	<u>2022 Actual</u>	<u>2023 Budget</u>
Revenues:			
Property Taxes	\$36,265,400	\$36,171,505	\$38,606,600
Property Taxes	5,000	12,495	0
Licenses and Permits	1,729,600	1,983,570	1,803,400
Intergovernmental Revenue	2,062,200	2,329,629	1,399,300
Charges for Services	2,428,600	2,524,023	2,515,700
Fines and Forfeits	259,300	207,439	264,300
Program Revenues	360,400	375,388	334,700
Other Revenues	381,100	160,751	354,000
Transfers In	2,570,900	2,545,243	2,443,800
Fund Balance	0	0	600,000
Sale of City Property	1,600	3,195	0
<b>Total Revenues</b>	<b>\$46,064,100</b>	<b>\$46,313,238</b>	<b>\$48,321,800</b>
Expenditures:			
General Government	\$8,610,400	\$8,199,222	\$10,747,900
Public Safety	24,873,200	24,001,323	24,181,100
Recreation	6,314,800	5,761,106	6,614,400
Public Works	5,500,400	5,073,708	5,696,300
Government Building Maintenance	961,300	926,187	983,300
Contingency	100,000	0	98,800
<b>Total Expenditures</b>	<b>\$46,360,100</b>	<b>\$43,961,546</b>	<b>\$48,321,800</b>

## Bargaining Units/Labor Contracts

The labor unions representing certain City employee groups are shown below.

<u>Employee Group</u>	<u>Contract Expiration Date</u>
Public Works and Parks Maintenance	December 31, 2025
Clerical Employees	December 31, 2024
Police Sergeants	December 31, 2023*
Police Officers	December 31, 2023*
Firefighters and Fire Captains	December 31, 2025

\* Tentative agreements have been reached to be finalized following both union membership and City Council approval.

## Recent Development

Suburban communities, like Eagan, generally follow an evolution starting as a rural community, enter a high growth stage and eventually reach an aging, fully developed community. Eagan has reached the status of a fully developed City, but instead of remaining stagnant, the community has embraced a reinvestment and refinement focus using a multi-faceted approach. This approach includes an understanding that new infill development and redevelopment will have unique circumstances that may need a more collaborative approach to development, embracing flexibility in land use decisions to meet changes in market demand and technology, and proactively monitoring and identifying areas of potential disinvestment or change.

This approach has led to over \$2 billion of private investment into new construction and improvements in Eagan over the last 10 years. The largest implementations of this strategy include the completion of the Cedar Grove Redevelopment Area that provided 700 units of new housing and the 400,000-square foot Twin Cities Premium Outlet center, redevelopment of the former Lockheed Martin campus into 400,000 square feet of retail and medical center space in the Eagan Central Commons Area, and build-out of Viking Lakes, a 200-acre mixed use redevelopment of the former Delta/Northwest Airlines headquarter site.

Additionally, Eagan has added over 2,000 new residential units, predominantly multifamily, during the last 10 years. Nearly all these new developments were either infill or part of redevelopment projects that needed special consideration due to changes in land use. Of the total completed units, 500 are dedicated to senior rental, senior cooperative or continuum care facilities. Most recently, two facilities at Rivers of Life and Suite Living will provide 64 units of single-level memory care on parcels formerly used as a single-family home and church property. Also included are two dedicated affordable housing developments, the Aster House and Lexington Flats, that provide 250 units with rents at or below 60% of area median income. The former Sonesta Suites/Residence Inn hotel is currently being converted to studio and one-bedroom apartments and is expected to provide 120 units of natural occurring affordable housing. Viking Lakes has completed 487 market rate rental units as part of their mixed-use development, with 327 additional units pending in 2024. The range of housing options provided by new construction will allow workers to find housing close to Eagan jobs and provide opportunities for seniors to stay in Eagan while making single-family homes available to younger households.

Due to its advantageous location near interstate highways, the international airport and access to workers, Eagan continues to have strong industrial demand despite limited available land. 600,000 square feet of new industrial development were recently completed and fully occupied. This includes the 200,00 square foot Amazon fulfillment center and the 137,500 square foot Boulder Lakes Business Center. The \$10 million Boulder Lakes facility will be fully occupied in 2024 with three new office/manufacturing tenants and over \$4 million of additional investment in interior buildouts.

Eagan continues to see \$50 million per year of interior remodels and investments in existing buildings. Recent highlights include the \$4 million dollar Midwest Surgery Center that is part of the new 35,000 square foot Eagan Medical Office Building, renovation of the Marvin Windows office and design center and phase 2 buildout of the CAE Flight Training Facility. Eagan is also pleased to see the opening of three new independent full-service restaurants, The Hope Breakfast Bar, Southern Social, and Kitchen and Rail, all of which successfully occupied former vacant retail spaces.

Eagan has not been immune to national trends of higher borrowing costs and workplace changes over the past two years. Eagan is experiencing the same things that are happening across the country as companies increasingly adopt hybrid workplaces and evaluate space needs. This is especially true for Eagan's large corporate campus locations. Blue Cross Blue Shield of Minnesota, Thomson Reuters, Unisys Corporation, Prime Therapeutics and Delta Airlines have all recently announced consolidation of their office needs and sale or lease of a portion of their properties. These properties represent 2.6 million square feet of office space that is not expected to be refilled in its entirety. While this is a challenge, the City of Eagan has embraced these changes as opportunities.

When a large portion of the Thomson Reuters campus was put up for sale, the City worked with Thomson Reuters to relocate within Eagan. Thomson Reuters has successfully leased two thirds of the 400,000 square foot Prime Therapeutics building recently constructed in 2018. Prime Therapeutics will remain in the other third fully occupying that facility. Blue Cross has consolidated their employees at the Eagan River Park facility. The City has preliminarily reviewed an application for the Johnson Brothers Liquor Company distribution center and headquarters on 55 acres of the former Blue Cross headquarters and the adjacent former Delta Dental offices.

Using a more proactive approach, the City of Eagan wanted a more detailed study of the reuse of 71 acres just north Eagan Central Park and Community Center. This includes the former Delta Airlines operations center and adjacent Unisys office and data center facilities. Both sites are being marketed for sale. The City authorized a small area study with consulting services provided by Bolton & Menk. The purpose of the study is to guide future development considerations, communicate the City's vision to potential developers, and provide a clearer path for redevelopment. The study will conclude in early 2024 and is expected to allow consideration of approximately 1,100 new housing units and 400,000 square feet of new commercial and medical office space across both properties. The plan has

been evaluated by both market and financial consultants and is considered both market supportable and financially feasible.

The City of Eagan is embracing this stage of its development and finding opportunities for growth and renewal. The City Council and staff fully accept the need for change and flexibility and are excited to see what the coming years bring.

### **Building Permits**

Building permits issued for the past ten years and a portion of this year have been as follows:

<u>Year</u>	<u>New Commercial/ Industrial Number of Permits</u>	<u>New Residential Number of Permits</u>	<u>Total Number of Permits</u>	<u>Total Residential Permit Valuation</u>	<u>Total Commercial/ Industrial Permit Valuation</u>	<u>Total Permit Valuation</u>
2023 (as of 11/30)	196	2,542	2,738	\$25,240,510	\$62,706,430	\$87,946,940
2022	203	2,643	2,846	29,584,516	135,300,818	164,885,334
2021	242	3,445	3,687	32,931,129	117,347,860	150,278,989
2020	179	3,171	3,350	24,044,290	187,971,150	212,015,440
2019	253	2,287	2,540	27,157,659	217,967,120	245,124,779
2018	246	2,381	2,627	27,905,804	111,613,598	139,519,402
2017	314	2,831	3,145	40,476,546	387,601,619	428,078,165
2016	338	2,067	2,405	39,298,257	113,112,814	152,411,071
2015	289	2,177	2,466	29,329,298	71,293,563	101,187,211
2014	385	4,656	5,041	72,801,296	85,414,965	159,991,311
2013	268	7,183	7,451	101,462,076	116,829,495	218,669,781

### **Banking/Financial Institutions**

Banking and financial service providers located within the City include the following: Associated Bank, National Association; Bremer Bank, National Association; Home Federal Savings Bank; Minnwest Bank; Old National Bank; Prime Security Bank; Think Mutual Bank; U.S. Bank, National Association; and Wells Fargo Bank, National Association.

### **Education**

Residents of the City of Eagan are served by ISD No. 191, Burnsville-Eagan-Savage; ISD No. 196, Rosemount-Apple Valley-Eagan; and ISD No. 197, West St. Paul. These private schools are also located in the City: Faithful Shepherd Catholic School (K-8), Trinity School at River Ridge (7-12), and Trinity Lone Oak Lutheran (K-8).

## Major/Leading Employers<sup>1</sup>

Following are some of the major employers within the City:

<u>Employer Name</u>	<u>Product/Service</u>	<u>Number of Employees<sup>2</sup></u>
Thomson Reuters	Legal Information	5,000
Blue Cross Blue Shield of Minnesota	Health Insurance	3,000
Prime Therapeutics	Pharmacy Benefit Management	2,100
U.S. Postal Service	Government	2,100
United Parcel Service	Shipping	1,500
Ecolab	Manufacturing	1,400
ISD No. 196, Rosemount-Apple Valley-Eagan	Public Education	1,075*
Coca-Cola Bottling	Bottling/Beverage Distribution	750
Conveyco Inc.	Transportation Services	600
Minnesota Vikings	Sports Entertainment	497
City of Eagan	Government	491
Dart Transit	Shipping/Logistics	400
Wal-Mart/Sam's Club	Retail	360
Transport Corp of America	Shipping/Logistics	330
Amazon	Shipping/Logistics	300
CSM Bakery Solutions	Food Manufacturing	300
White House Custom Colour	Printing	275
Great Lakes Higher Education	Finance	250
Sky Line Exhibits	Trade Show Displays	250
Target	Retail	250
Bay and Bay Co	Shipping/Logistics	130

## Largest Taxpayers<sup>3</sup>

Following are ten of the largest taxpayers within the City:

<u>Name</u>	<u>Classification</u>	<u>2022/2023 Taxable Market Value</u>	<u>2022/2023 Tax Capacity</u>	<u>Percent of Total Tax Capacity (\$149,277,835)<sup>4</sup></u>
Paragon Outlets Eagan LLC	Commercial	\$85,000,000	\$1,699,250	1.14%
West Publishing Co	Industrial	80,954,900	1,618,348	1.08
SVF CPC Eagan LLC	Commercial	77,248,000	1,544,210	1.03
MV Eagan Ventures	Commercial	63,915,400	1,277,558	0.86
Health Landlord LLC	Commercial	59,161,900	1,181,669	0.79
Grand Oak Minnesota Realty LP	Commercial	48,349,200	960,197	0.64
Eagan Promenade Inc.	Commercial	46,253,800	923,576	0.62
Inreit Properties LLLP	Apartment	71,344,800	891,811	0.60
Minnesota Vikings Football LLC	Commercial	61,044,300	774,907	0.52
Nighthawk Properties LLC	Apartment	58,149,700	726,871	0.49
			<u>\$11,598,397</u>	<u>7.77%</u>

<sup>1</sup> Source: The City and ReferenceUSA

<sup>2</sup> Includes full-time, part-time and seasonal employees.

\* At District facilities located in the City of Eagan.

<sup>3</sup> Reported by Dakota County.

<sup>4</sup> Before tax increment and fiscal disparities adjustments.



## **MINNESOTA VALUATIONS; PROPERTY TAX CLASSIFICATIONS**

### **Market Value**

State Law defines the “market value” of real property as the usual selling price at the place where the property to which the term is applied shall be at the time of assessment; being the price which could be obtained at a private sale or an auction sale, if it is determined by the assessor that the price from the auction sale represents an arm's-length transaction. The assessor uses sales and market value income trends to estimate the value of property in an open market transaction. This value is also called “estimated market value”. This value is set on January 2 of each year. Property taxes levied each year are based on the value of property on January 2 of the preceding year. According to Minnesota Statutes, Chapter 273, all real property subject to taxation is to be appraised at maximum intervals of five years.

### **Taxable Market Value**

The “taxable market value” is the amount used for calculating property taxes. The taxable market value may differ from the estimated market value due to the application of special programs that exclude value from taxation. These programs currently include, but are not limited to, Homestead Market Value Exclusion and Green Acres.

### **Market Value Exclusion**

In 2011, the State Legislature eliminated the Homestead Market Value Credit. The Credit was an amount paid by the State to local taxing jurisdictions to reduce taxes paid by homesteaded property. The Credit has been replaced by a Homestead Market Value Exclusion. The Exclusion reduces the taxable market value (beginning with taxes payable 2012) of a jurisdiction by excluding a portion of the value of homesteaded property from taxation. For a homestead valued at \$76,000 or less, the exclusion is 40 percent of market value, yielding a maximum exclusion of \$30,400 at \$76,000 of market value. For a homestead valued between \$76,000 and \$413,800, the exclusion is \$30,400 minus nine percent of the valuation over \$76,000. For a homestead valued at \$413,800 or more, there is no valuation exclusion.

### **Sales Ratio**

The Minnesota Department of Revenue conducts the Assessment Sales Ratio Study to compare real estate sales prices to local assessor valuations. The State uses the study results to ensure consistency in property assessments across the state. There are three different sales ratio studies that cover three distinct time periods. The 12-month study includes sales that occur from October 1st of a given year to September 30th of the following year and are compared to market values used for property taxation. The median ratio from the 12-month study is the sales ratio used to calculate indicated and economic market values.

### **Economic and Indicated Market Value**

“Economic market value” and “indicated market value” reflect adjustments made to account for the effects of the sales ratio. The economic market value is determined by dividing the estimated market value of the jurisdiction by the sales ratio. Economic market value provides an estimation of the full value of property if it were valued at 100% of its value in the marketplace (prior to the application of legislatively mandated exclusions). The indicated market value is determined by dividing the taxable market value of the jurisdiction by the sales ratio. This value represents an estimation of the “full value” of property for taxation, after the deduction of legislative exclusions.

### **Net Tax Capacity**

Property taxes are calculated on the basis of the “net tax capacity value”. Net tax capacity is calculated by multiplying the taxable market value of a parcel by the statutory class rate for the use classification of the property. These class rates are subject to revisions by the State Legislature. The table following this section contains current and historical class rates for primary property classifications.

## **Tax Cycle**

Minnesota local government ad valorem property taxes are extended and collected by the various counties within the state. The process begins in the fall of every year with the certification, to the county auditor, of all local taxing districts' property tax levies. Local tax rates are calculated by dividing each taxing district's levy by its net tax capacity. One percentage point of local tax rate represents one dollar of tax per \$100 net tax capacity. A list of taxes due is then prepared by the county auditor and turned over to the county treasurer on or before the first Monday in January.

The county treasurer is responsible for collecting all property taxes within the county. Real estate and personal property tax statements (excluding manufactured homes) are to be mailed out no later than March 31, and manufactured home property tax statements no later than July 15. The due dates for payment of real and personal property taxes (excluding manufactured homes) are one-half on or before May 15 (May 31 for resorts) and one-half on or before October 15 (November 15 for farm property). Personal property taxes for manufactured homes become due one-half on or before August 31 and one-half on or before November 15. Delinquent property taxes are penalized at various rates depending on the type of property and the length of delinquency.

## **Tax Levies for General Obligation Bonds (Minnesota Statutes, Section 475.61)**

State Law requires the governing body of any municipality issuing general obligations, prior to delivery of the obligations, to levy by resolution a direct general ad valorem tax upon all taxable property in the municipality to be spread upon the tax rolls for each year of the term of the obligations. The tax levies for all years shall be specified and such that if collected in full will, together with estimated collections of special assessments and other revenues pledged for the payment of said obligations, produce at least five percent in excess of the amount needed to meet the principal and interest payments on the obligations when due.

Such resolution shall irrevocably appropriate the taxes so levied and any special assessments or other revenues so pledged to the municipality's debt service fund or a special debt service fund or account created for the payment of one or more issues of obligations.

The governing body may, at its discretion, at any time after the obligations have been authorized, adopt a resolution levying only a portion of such taxes, to be filed, assessed, extended, collected and remitted, and the amount therein levied shall be credited against the tax required to be levied prior to delivery of the obligations.

The recording officer of the municipality shall file in the office of the county auditor of each county in which any part of the municipality is located a certified copy of the resolution, together with full information regarding the obligations for which the tax is levied. No further action by the municipality is required to authorize the extension, assessment and collection of the tax, but the municipality's liability on the obligations is not limited thereto and its governing body shall levy and cause to be extended, assessed and collected any additional taxes found necessary for full payment of the principal and interest. The auditor shall annually assess and extend upon the tax rolls the amount specified for such year in the resolution, unless the amount has been reduced as authorized below or, if the municipality is located in more than one county, the portion thereof that bears the same ratio to the whole amount as the tax capacity value of taxable property in that part of the municipality located in the county bears to the tax capacity value of all taxable property in the municipality.

Tax levies so made and filed shall be irrevocable, except that if the governing body in any year makes an irrevocable appropriation to the debt service fund of moneys actually on hand or if there is on hand any excess amount in the debt service fund, the recording officer may certify to the county auditor the fact and amount thereof and the auditor shall reduce by the amount so certified the amount otherwise to be included in the rolls next thereafter prepared.

All such taxes shall be collected and remitted to the municipality by the county treasurer as other taxes are collected and remitted, and shall be used only for payment of the obligations on account of that levied or to repay advances from other funds used for such payments, except that any surplus remaining in the debt service fund when the obligations and interest thereon are paid may be appropriated to any other general purpose by the municipality.

## **Levy Limits**

The State Legislature periodically enacts limitations on the ability of cities and counties to levy property taxes. Levy limits were reenacted in 2013 and applied to all counties with a population over 5,000 and all cities with a population over 2,500 for taxes payable in 2014 only. Levies “to pay the costs of the principal and interest on bonded indebtedness” and “to provide for the bonded indebtedness portion of payments made to another political subdivision of the State of Minnesota” are designated special levies and can be levied in addition to the amount allowed by levy limitations.

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The following is a partial summary of these factors:

*Property Tax Classifications*

<u>Class</u>	<u>Type of Property</u>	<u>Class Rate Schedule</u>		
		<u>2020/ 2021</u>	<u>2021/ 2022</u>	<u>2022/ 2023</u>
1a	<u>Residential Homestead</u> : First \$500,000	1.00%	1.00%	1.00%
	Over \$500,000	1.25	1.25	1.25
1c	<u>Commercial seasonal-residential recreational-</u> under 250 days and includes homestead			
	First \$600,000	.50	.50	.50
	\$600,001-2,300,000	1.00	1.00	1.00
	Over \$2,300,000 <sup>†</sup>	1.25	1.25	1.25
2a	<u>Agricultural Homestead – House, Garage, One Acre:</u>			
	First \$500,000	1.00	1.00	1.00
	Over \$500,000	1.25	1.25	1.25
	Remainder of Farm* –			
	First \$1,880,000			
	Over \$1,880,000			
	First \$1,890,000		0.50	0.50
	Over \$1,890,000		1.00	1.00
	First \$1,900,000	0.50		
	Over \$1,900,000	1.00		
	<u>Agricultural Homestead Land</u> <sup>1</sup>	1.00	1.00	1.00
2a	<u>Non-Homestead Agricultural Productive Land</u> <sup>*</sup>	1.00	1.00	1.00
2b	<u>Non-Homestead Rural Vacant Land</u> <sup>2</sup>	1.00	1.00	1.00
3a	<u>Commercial/Industrial and Public Utility</u>			
	First \$150,000 <sup>†</sup>	1.50	1.50	1.50
	Over \$150,000 <sup>†</sup>	2.00	2.00	2.00
4a	<u>Apartment</u> (4+ units, incl. private for-profit hospitals)	1.25	1.25	1.25
	<u>Residential Non-Homestead</u> (Single Unit)			
4bb(1)	First \$500,000	1.00	1.00	1.00
	Over \$500,000	1.25	1.25	1.25
4c(1)	<u>Seasonal Residential Recreational/Commercial</u> <sup>†</sup> (Resort): First \$500,000	1.00	1.00	1.00
	Over \$500,000	1.25	1.25	1.25
4c(12)	<u>Seasonal Residential Recreational</u> <sup>†</sup> Non-Commercial (Cabin): First \$500,000 <sup>*</sup>	1.00	1.00	1.00
	Over \$500,000 <sup>*</sup>	1.25	1.25	1.25
4d	<u>Qualifying Low-Income Rental Housing</u>			
	First \$100,000			.75
	Over \$100,000			.25
	First \$162,000	.75		
	Over \$162,000	.25		
	First \$174,000		.75	
	Over \$174,000		.25	

<sup>†</sup> Subject to the state general property tax.

\* Exempt from referendum market value-based taxes.

<sup>1</sup> Homestead remainder & non-homestead; includes structures.

<sup>2</sup> Homestead remainder & non-homestead; includes minor ancillary structures.

**CITY OF EAGAN, MINNESOTA**

**ECONOMIC AND FINANCIAL INFORMATION<sup>1</sup>**

**Valuations**

	<i>Estimated Market Value 2022/2023</i>	<i>Net Tax Capacity 2022/2023</i>
Real Property	\$ 12,104,701,400	\$ 148,026,209
Personal Property	63,841,400	1,251,626
Less Tax Increment Deduction	---	(5,082,338)
Fiscal Disparities <sup>2</sup>		
(Contribution to Pool)	---	(18,732,940)
Distribution from Pool	<u>---</u>	<u>9,831,053</u>
 Total Valuation	 <u>\$ 12,168,542,800</u>	 <u>\$ 135,293,610</u>

**Valuation Trends (Real and Personal Property)**

<i>Levy Year/ Collection Year</i>	<i>Economic Market Value</i>	<i>Sales Ratio</i>	<i>Estimated Market Value</i>	<i>Taxable Market Value</i>	<i>Tax Capacity Before Tax Increments<sup>3</sup></i>	<i>Tax Capacity After Tax Increments<sup>4</sup></i>
2022/23	\$13,603,899,826	89.54%	\$12,168,542,800	\$11,994,519,068	\$149,277,835	\$135,293,610
2021/22	11,909,941,131	90.58	10,747,059,700	10,531,942,976	132,255,191	119,179,210
2020/21	10,815,850,028	94.60	10,223,414,400	9,989,675,214	126,528,170	114,361,800
2019/20	10,541,879,877	92.23	9,714,912,800	9,471,701,205	119,358,668	108,378,264
2018/19	9,927,897,953	91.29	9,068,189,600	8,812,902,291	110,287,372	100,857,833

**Breakdown of Valuations**

2022/2023 Tax Capacity, Real and Personal Property (before tax increment and fiscal disparities adjustments):

Residential Homestead	\$ 83,082,235	55.66%
Agricultural	3,564	<0.01
Commercial	27,403,304	18.36
Public Utility	384,792	0.26
Railroad	121,750	0.08
Apartments	15,752,626	10.55
Industrial	21,275,744	14.25
Rural Vacant	2,194	<0.01
Personal Property	<u>1,251,626</u>	<u>0.84</u>
Total	<u>\$ 149,277,835</u>	<u>100.00%</u>

<sup>1</sup> Property valuations, tax rates, and tax levies and collections are provided by Dakota County. Economic market value and sales ratio are provided by the Minnesota Department of Revenue.

<sup>2</sup> Fiscal Disparities Law

The 1971 Legislature enacted a “fiscal disparities law” which allows all the Twin City Metropolitan Area Municipalities to share in commercial/industrial growth, regardless of where the growth occurred geographically. Forty percent (40%) of every metropolitan municipality’s growth in commercial/industrial assessed valuation is pooled then redistributed to all municipalities on the basis of population and per capita valuation *after* the tax increment and fiscal disparity adjustments.

<sup>3</sup> Before fiscal disparity adjustments.

<sup>4</sup> After fiscal disparity adjustments.

## Tax Capacity Rates

Tax capacity rates over the past five-assessable/collection years for a City resident within ISD No. 196, Rosemount - Apple Valley - Eagan have been as follows:

<i>Levy Year/ Collection Year</i>	<i>2018/19 Tax Capacity Rates</i>	<i>2019/20 Tax Capacity Rates</i>	<i>2020/21 Tax Capacity Rates</i>	<i>2021/22 Tax Capacity Rates</i>	<i>2022/23 Tax Capacity Rates</i>
Dakota County	25.386%	24.133%	22.716%	21.630%	18.816%
City of Eagan	35.227	35.262	36.333	17.360	33.566
ISD No. 196, Rosemount -Apple Valley-Eagan	20.613	19.860	20.046	19.971	17.904
Met Council	0.666	0.606	0.635	0.649	0.564
Mosquito Control Abatement	0.435	0.406	0.384	0.372	0.325
Metro Transit	1.244	1.150	1.038	0.969	0.849
Dakota County CDA	1.479	1.469	1.375	1.391	1.176
Light Rail	<u>0.000</u>	<u>0.000</u>	<u>0.000</u>	<u>0.000</u>	<u>0.000</u>
Totals:	<u>85.050%</u>	<u>82.886%</u>	<u>82.527%</u>	<u>62.342%</u>	<u>73.200%</u>

<i>Market Value Rates</i>	<i>2018/2019</i>	<i>2019/2020</i>	<i>2020/2021</i>	<i>2021/2022</i>	<i>2022/2023</i>
City of Eagan	0.01235%	0.01159%	0.00000%	0.00000%	0.00000%
ISD No. 196, Rosemount -Apple Valley-Eagan	0.26162	0.34367	0.32712	0.31336	0.29771

## Tax Levies and Collections<sup>1</sup>

<u>Levy/Collect</u>	<u>Net Levy</u>	<u>Collected During Collection Year</u>		<u>Collected and/or Abated as of 6/30/23</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
2022/2023	\$42,112,803				
2021/2022	39,244,899	\$39,059,973	99.53%	\$39,094,335	99.62%
2020/2021	38,048,269	37,784,596	99.31	37,964,120	99.78
2019/2020	36,104,178	35,899,753	99.43	36,096,669	99.98
2018/2019	33,538,445	33,395,895	99.57	33,535,820	99.99

<sup>1</sup> 2022/2023 property taxes are currently in the process of collection/reporting and no updated figures are available from Dakota County.

**SUMMARY OF DEBT AND DEBT STATISTICS**

**Statutory Debt Limit<sup>1</sup>**

Minnesota Statutes, Section 475.53 states that a city or county may not incur or be subject to a net debt in excess of three percent (3%) of its estimated market value. Net debt is, with limited exceptions, debt paid solely from ad valorem taxes.

Computation of Legal Debt Margin as of February 2, 2024:

2022/2023 Estimated Market Value	\$ 12,168,542,800
Multiplied by 3%	<u>                  x .03</u>
Statutory Debt Limit	<u>\$ 365,056,284</u>
Less outstanding debt applicable to debt limit:	
\$8,130,000 G.O. Capital Improvement Plan Bonds, Series 2016A	\$ 5,790,000
\$22,300,000 G.O. Bonds, Series 2018A	<u>20,405,000</u>
Total Debt applicable to debt limit:	<u>\$ 26,195,000</u>
Legal debt margin	<u>\$ 338,861,284</u>

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<sup>1</sup> Effective June 2, 1997 and pursuant to Minnesota Statutes 465.71, any lease revenue or public project revenue bond issues/agreements of \$1,000,000 or more are subject to the statutory debt limit. Lease revenue or public project revenue bond issues/agreements less than \$1,000,000 are not subject to the statutory debt limit.

**CITY OF EAGAN, MINNESOTA**  
**GENERAL OBLIGATION DEBT PAYABLE FROM TAXES**  
(As of February 2, 2024)

	Purpose:				
	G.O. Capital Improvement Plan Bonds, Series 2016A	G.O. Bonds, Series 2018A			
<b>Dated:</b>	04/28/16	10/16/18			
<b>Original Amount:</b>	\$8,130,000	\$22,300,000			
<b>Maturity:</b>	1-Feb	1-Feb	<b>TOTAL</b>	<b>TOTAL</b>	
<b>Interest Rates:</b>	2.00-3.00%	3.00-4.00%	<b>PRINCIPAL:</b>	<b>PRIN &amp; INT:</b>	
2024	\$0	\$0	\$0	\$423,680	2024
2025	390,000	1,085,000	1,475,000	2,294,810	2025
2026	400,000	1,130,000	1,530,000	2,295,660	2026
2027	410,000	1,170,000	1,580,000	2,291,560	2027
2028	420,000	1,215,000	1,635,000	2,290,560	2028
2029	425,000	1,140,000	1,565,000	2,170,710	2029
2030	435,000	1,170,000	1,605,000	2,167,460	2030
2031	445,000	1,205,000	1,650,000	2,167,282	2031
2032	450,000	1,245,000	1,695,000	2,164,273	2032
2033	460,000	1,285,000	1,745,000	2,162,797	2033
2034	470,000	1,330,000	1,800,000	2,162,373	2034
2035	485,000	1,370,000	1,855,000	2,158,898	2035
2036	495,000	1,420,000	1,915,000	2,158,065	2036
2037	505,000	1,475,000	1,980,000	2,158,854	2037
2038	0	2,045,000	2,045,000	2,153,616	2038
2039	0	2,120,000	2,120,000	2,155,775	2039
	\$5,790,000	\$20,405,000	<u>\$26,195,000</u>	<u>\$33,376,371</u>	

**NOTE: 55% OF GENERAL OBLIGATION DEBT PAYABLE FROM TAXES WILL BE RETIRED WITHIN TEN YEARS.**



**CITY OF EAGAN, MINNESOTA**  
**GENERAL OBLIGATION DEBT PAYABLE FROM STATE AID**  
(As of February 2, 2024)

**Purpose:** G.O. State  
Aid Street  
Refunding Bonds,  
Series 2017A

<b>Dated:</b>	03/16/17				
<b>Original Amount:</b>	\$2,280,000				
<b>Maturity:</b>	1-Apr	<b>TOTAL</b>	<b>TOTAL</b>		
<b>Interest Rates:</b>	2.00-2.75	<b>PRINCIPAL:</b>	<b>PRIN &amp; INT:</b>		
2024	\$210,000	\$210,000	\$238,425	2024	
2025	205,000	205,000	228,238	2025	
2026	200,000	200,000	218,175	2026	
2027	195,000	195,000	207,994	2027	
2028	190,000	190,000	197,700	2028	
2029	185,000	185,000	187,544	2029	
	\$1,185,000	\$1,185,000	\$1,278,075		
	(1)				

**NOTE: 100% OF GENERAL OBLIGATION DEBT PAYABLE FROM STATE AID WILL BE RETIRED WITHIN TEN YEARS.**

(1) These bonds crossover refunded \$2,245,000 of the \$4,105,000 General Obligation State Aid Street Bonds, Series 2008A. Maturities 2019 through 2029, inclusive, were called for redemption on April 1, 2018, at a price of par plus accrued interest.

**CITY OF EAGAN, MINNESOTA**  
**GENERAL OBLIGATION DEBT PAYABLE FROM SPECIAL ASSESSMENTS**  
**(As of February 2, 2024)**

<b>Purpose:</b>	Taxable G.O. Bonds, Series 2021A				
<b>Dated:</b>	03/30/21				
<b>Original Amount:</b>	\$1,310,000				
<b>Maturity:</b>	1-Feb	<b>TOTAL</b>	<b>TOTAL</b>		
<b>Interest Rates:</b>	0.20-2.50%	<b>PRINCIPAL:</b>	<b>PRIN &amp; INT:</b>		
<hr/>					
2024	\$0	\$0	\$8,511	2024	
2025	105,000	105,000	121,655	2025	
2026	105,000	105,000	120,789	2026	
2027	110,000	110,000	124,658	2027	
2028	110,000	110,000	123,283	2028	
2029	40,000	40,000	52,240	2029	
2030	40,000	40,000	51,610	2030	
2031	40,000	40,000	50,880	2031	
2032	40,000	40,000	50,080	2032	
2033	40,000	40,000	49,280	2033	
2034	45,000	45,000	53,430	2034	
2035	45,000	45,000	52,451	2035	
2036	45,000	45,000	51,394	2036	
2037	45,000	45,000	50,336	2037	
2038	45,000	45,000	49,279	2038	
2039	50,000	50,000	53,125	2039	
2040	50,000	50,000	51,875	2040	
2041	50,000	50,000	50,625	2041	
<hr/>					
	\$1,005,000	<u>\$1,005,000</u>	<u>\$1,165,500</u>		
	(1) (2)				

**NOTE: 63% OF GENERAL OBLIGATION DEBT PAYABLE FROM SPECIAL ASSESSMENTS WILL BE RETIRED WITHIN TEN YEARS.**

- (1) These bonds current refunded \$850,000 of the \$1,660,000 Taxable General Obligation Housing Improvement Bonds, Series 2012A. Maturities 2022 through 2028, inclusive, were called for redemption on April 20, 2021, at a price of par plus accrued interest.
- (2) This schedule represents a portion of the \$8,175,000 Taxable General Obligation Bonds, Series 2021A, dated March 30, 2021, consisting of \$6,865,000 backed by tax increments and \$1,310,000 backed by special assessments. A

**CITY OF EAGAN, MINNESOTA**  
**GENERAL OBLIGATION DEBT PAYABLE FROM TAX INCREMENTS**  
**(As of February 2, 2024)**

<b>Purpose:</b>	<b>Taxable G.O. Bonds, Series 2021A</b>			
<b>Dated:</b>	03/30/21			
<b>Original Amount:</b>	\$6,865,000			
<b>Maturity:</b>	1-Feb	<b>TOTAL</b>	<b>TOTAL</b>	
<b>Interest Rates:</b>	0.40-1.65%	<b>PRINCIPAL:</b>	<b>PRIN &amp; INT:</b>	
2024	\$0	\$0	\$36,114	2024
2025	965,000	965,000	1,033,850	2025
2026	970,000	970,000	1,030,865	2026
2027	975,000	975,000	1,025,651	2027
2028	985,000	985,000	1,023,396	2028
2029	1,000,000	1,000,000	1,024,248	2029
2030	1,015,000	1,015,000	1,023,374	2030
	\$5,910,000	<u>\$5,910,000</u>	<u>\$6,197,498</u>	
	(1) (2) (3)			

**NOTE: 100% OF GENERAL OBLIGATION DEBT PAYABLE FROM TAX INCREMENTS WILL BE RETIRED WITHIN TEN YEARS.**

- (1) These bonds are payable primarily from tax increments resulting from increases in the taxable value of real property within Tax Increment Financing District No. 1 (Cedar Grove) and additionally secured by ad valorem taxes on all taxable property in the City and without limitation of amount.
- (2) These bonds crossover refunded \$6,650,000 of the \$12,390,000 Taxable General Obligation Tax Increment Bonds, Series 2013A. Maturities 2024 through 2030, inclusive, were called for redemption on February 1, 2023, at a price of par plus accrued interest.
- (3) This schedule represents a portion of the \$8,175,000 Taxable General Obligation Bonds, Series 2021A, dated March 30, 2021, consisting of \$6,865,000 backed by tax increments and \$1,310,000 backed by special

**CITY OF EAGAN, MINNESOTA**  
**GENERAL OBLIGATION DEBT PAYABLE FROM TAX ABATEMENTS**  
**(As of February 2, 2024, Plus This Issue)**

<b>Purpose:</b>	<b>This Issue</b> <b>G.O. Tax</b> <b>Abatement</b> <b>Bonds,</b> <b>Series 2024A</b>			
<b>Dated:</b>	03/13/24			
<b>Original Amount:</b>	\$19,975,000			
<b>Maturity:</b>	1-Feb	<b>TOTAL</b>	<b>TOTAL</b>	
<b>Interest Rates:</b>		<b>PRINCIPAL:</b>	<b>PRIN &amp; INT:</b>	
2024	\$0	\$0	\$270,950	2024
2025	0	0	706,825	2025
2026	725,000	725,000	1,420,769	2026
2027	750,000	750,000	1,423,650	2027
2028	770,000	770,000	1,421,423	2028
2029	795,000	795,000	1,423,730	2029
2030	815,000	815,000	1,420,385	2030
2031	840,000	840,000	1,420,968	2031
2032	865,000	865,000	1,419,960	2032
2033	890,000	890,000	1,417,313	2033
2034	920,000	920,000	1,417,893	2034
2035	950,000	950,000	1,416,563	2035
2036	985,000	985,000	1,418,175	2036
2037	1,015,000	1,015,000	1,412,668	2037
2038	1,055,000	1,055,000	1,414,880	2038
2039	1,090,000	1,090,000	1,409,653	2039
2040	1,135,000	1,135,000	1,412,094	2040
2041	1,180,000	1,180,000	1,412,235	2041
2042	1,225,000	1,225,000	1,410,031	2042
2043	1,270,000	1,270,000	1,405,438	2043
2044	1,325,000	1,325,000	1,408,206	2044
2045	1,375,000	1,375,000	1,403,188	2045
	\$19,975,000	\$19,975,000	\$29,286,992	

**NOTE: 32% OF GENERAL OBLIGATION DEBT PAYABLE FROM TAX ABATEMENTS WILL BE RETIRED WITHIN TEN YEARS**

**Indirect Debt\***

<u>Issuer</u>	<u>2022/2023 Tax Capacity Value<sup>(1)</sup></u>	<u>2022/2023 Tax Capacity Value in City<sup>(1)</sup></u>	<u>Percentage Applicable in City</u>	<u>General Obligation Debt</u>	<u>Taxpayers' Share of Debt</u>
ISD No. 191, Burnsville- Eagan-Savage	\$119,806,563	\$12,868,086	10.74%	\$99,160,000	\$ 10,649,784
ISD No. 196, Rosemount- Apple Valley-Eagan	283,075,532	81,547,500	28.81	372,305,000	107,261,071
ISD No. 197, West St. Paul	100,104,761	31,046,971	31.01	127,020,000	39,388,902
Metropolitan Council	5,878,109,833	125,462,555	2.13	4,535,000 <sup>(2)</sup>	96,596
Metro Transit	5,162,508,144	125,462,555	2.43	213,985,000 <sup>(3)</sup>	<u>5,199,836</u>
				<i>Total Indirect Debt:</i>	<u>\$ 162,596,188</u>

*(Remainder of page intentionally left blank)*

\* Only those taxing jurisdictions with general obligation debt outstanding that is not payable from revenues are included. Debt figures do not include non-general obligation debt, short-term general obligation debt, general obligation debt payable from revenues, or general obligation tax/aid anticipation certificates of indebtedness. Debt listed is as of February 2, 2024, unless otherwise noted.

(1) Tax Capacity Value is after tax increment deduction and fiscal disparity adjustments.

(2) Metropolitan Council has \$4,535,000 of general obligation debt outstanding as of December 31, 2022. This debt is payable from ad valorem taxes levied on all taxable property within the Metropolitan Taxing District. This amount excludes \$1,176,301,171 of general obligation debt payable from wastewater and sewer revenues, and lease agreements.

(3) Metropolitan Transit has \$213,985,000 of property tax supported general obligation debt outstanding as of December 31, 2022. Transit debt is issued by the Metropolitan Council for public transit operations and is payable from ad valorem taxes levied on all taxable property within the Metropolitan Transit District. This amount excludes \$322,365,000 of general obligation debt payable from revenues.

## General Obligation Debt

Bonds secured primarily by taxes	\$ 26,195,000
Bonds secured primarily by state aid	1,185,000
Bonds secured primarily by special assessments	1,005,000
Bonds secured primarily by tax increments	5,910,000
Bonds secured primarily by tax abatements (includes this Issue)	<u>19,975,000</u>
Subtotal	\$ 54,270,000
Less bonds secured by state aid	( <u>1,185,000</u> )
<i>Direct General Obligation Debt</i>	53,085,000
Add taxpayers' share of indirect debt	<u>162,596,188</u>
<i>Direct and Indirect Debt</i>	<u>\$ 215,681,188</u>

## Facts for Ratio Computations

2022/2023 Economic Market Value (real and personal property)	\$13,603,899,826
Population (2023 Estimate, Per City)	68,889

## Debt Ratios (Excluding State Aid)

	<i>Direct Debt</i>	<i>Indirect Debt</i>	<i>Direct and Indirect Debt</i>
To Economic Market Value	0.39%	1.20%	1.59%
Per Capita	\$771	\$2,360	\$3,131

**APPENDIX A**

**Form of Legal Opinion**

**PROPOSAL FORM**

TO: City of Eagan, Minnesota  
 C/O Northland Securities, Inc.  
 150 South 5<sup>th</sup> Street, Suite 3300  
 Minneapolis, Minnesota 55402  
 Phone: 612-851-5900, Fax: 612-851-5918  
 Email: [PublicSale@northlandsecurities.com](mailto:PublicSale@northlandsecurities.com)

Sale Date: February 20, 2024

For all or none of the \$19,975,000\* General Obligation Tax Abatement Bonds, Series 2024A, in accordance with the Notice of Sale, we will pay you \$\_\_\_\_\_, (not less than \$19,805,212.50) plus accrued interest, if any, to date of delivery (estimated to be March 13, 2024) for fully registered Bonds bearing interest rates and maturing on February 1 as follows:

<u>Year</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>Year</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>Year</u>	<u>Interest Rate</u>	<u>Yield</u>
2026	_____%	_____%	2033	_____%	_____%	2040	_____%	_____%
2027	_____%	_____%	2034	_____%	_____%	2041	_____%	_____%
2028	_____%	_____%	2035	_____%	_____%	2042	_____%	_____%
2029	_____%	_____%	2036	_____%	_____%	2043	_____%	_____%
2030	_____%	_____%	2037	_____%	_____%	2044	_____%	_____%
2031	_____%	_____%	2038	_____%	_____%	2045	_____%	_____%
2032	_____%	_____%	2039	_____%	_____%			

True interest percentage: \_\_\_\_\_%

Net interest cost: \$ \_\_\_\_\_

Term Bond Option: Bonds maturing in the years:

\_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_

To be accumulated into a Term Bond maturing in year:

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

This bid is a firm offer for the purchase of the Bonds identified in the Notice of Sale, on the terms set forth in the bid form and the Notice of Sale, and is not subject to any conditions, except as permitted by the Notice of Sale. By submitting this bid, we confirm that we have an established industry reputation for underwriting new issuances of municipal bonds.

As set forth in the Notice of Sale, this bid shall not be cancelled in the event that the competitive sale requirements are not satisfied. The City may determine to apply the Hold-the-Offering-Price Rule to the Bonds (such terms are used as described in the Notice of Sale).

We have received and reviewed the Preliminary Official Statement and have submitted our requests for additional information or corrections to the Official Statement. As Syndicate Manager, we agree to provide the City with the reoffering price of the Bonds within 24 hours of the bid acceptance.

A Good Faith Deposit in the amount as stated in the Notice of Sale in the form of a federal wire transfer payable to the order of the City will only be required from the apparent winning bidder, and must be received within two hours after the receipt of the bids. Award of the Bonds will be on the basis of True Interest Cost (TIC).

Account Members:

Account Manager: \_\_\_\_\_ By: \_\_\_\_\_

The foregoing proposal is hereby duly accepted by and on behalf of the City of Eagan, Minnesota at 6:30 PM on February 20, 2024.

\_\_\_\_\_  
 Administrator

\_\_\_\_\_  
 Mayor

\* The City reserves the right to increase or decrease the principal amount of the Bonds. Any such increase or decrease will be made in multiples of \$5,000 and may be made in any maturity. If any maturity is adjusted, the purchase price will also be adjusted to maintain the same gross spread.



City of Eagan, Minnesota

[Purchaser]  
[City, State]

Re:     \$[PAR] General Obligation Tax Abatement Bonds, Series 2024A  
          City of Eagan, Minnesota

Ladies and Gentlemen:

As Bond Counsel in connection with the authorization, issuance and sale by the City of Eagan, Minnesota (the “City”), of its General Obligation Tax Abatement Bonds, Series 2024A dated, as originally issued, as of March [ ], 2024, in the total principal amount of \$[PAR] (the “Bonds”), we have examined certified copies of certain proceedings taken, and certain affidavits and certificates furnished, by the City in the authorization, sale and issuance of the Bonds, including the form of the Bonds. As to questions of fact material to our opinion we have assumed the authenticity of and relied upon the proceedings, affidavits and certificates furnished to us without undertaking to verify the same by independent investigation. From our examination of such proceedings, affidavits and certificates, and based upon laws, regulations, rulings and decisions in effect on the date hereof, it is our opinion that:

1.     The Bonds are valid and binding general obligations of the City enforceable in accordance with their terms.

2.     The principal of and interest on the Bonds are payable primarily from tax abatement revenue to be generated from certain parcels of property in the City pursuant to Minnesota Statutes, Section 469.1813 and ad valorem taxes to be levied on all taxable property within the City; but if necessary for the payment of such principal and interest, additional ad valorem taxes are required by law to be levied on all taxable property in the City without limitation of rate or amount.

3.     Interest on the Bonds (a) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the “Code”) and (b) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code.

4.     Interest on the Bonds (a) is excluded from taxable net income of individuals, estates, and trusts for Minnesota income tax purposes and (b) is not an item of tax preference for purposes of the Minnesota alternative minimum tax imposed on individuals, trusts, and estates.

The opinions expressed in paragraphs 1 and 2 above are subject, as to enforceability, to the effect of any state or federal laws relating to bankruptcy, insolvency, reorganization, moratorium or creditors’ rights and the application of equitable principles, whether considered at law or in equity.

The opinions expressed in paragraphs 3 and 4 above are subject to the compliance by the City with certain requirements of the Code that must be satisfied subsequent to the issuance of the Bonds. Noncompliance with these requirements could result in the inclusion of interest on the Bonds in gross income for federal income tax purposes and taxable net income of individuals, estates, and trusts for Minnesota income tax purposes, retroactive to the date of issuance of the Bonds.

Except as stated herein, we express no opinion regarding federal, state, or other tax consequences to the owner of the Bonds. We note, however, that interest on the Bonds may be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code), and interest on the Bonds is included in net income of corporations and financial institutions for purposes of the Minnesota franchise tax.

In providing this opinion, we have relied upon representations of the City and its officers as to (i) the intended application of the proceeds of the Bonds, (ii) the nature, use, cost, and economic life of the facilities and equipment financed by the Bonds, and (iii) other matters relating to the exemption of the interest on the Bonds from federal income taxation.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may occur after the date hereof and which may be retroactive.

Dated: March [\_\_], 2024

Very truly yours,

**APPENDIX B**

**Continuing Disclosure**

## FORM OF CONTINUING DISCLOSURE

Continuing Disclosure. (a) Purpose and Beneficiaries. To provide for the public availability of certain information relating to the Bonds and the security therefor and to permit the Purchaser and other participating underwriters in the primary offering of the Bonds to comply with amendments to Rule 15c2-12 promulgated by the SEC under the Securities Exchange Act of 1934 (17 C.F.R. § 240.15c2-12), relating to continuing disclosure (as in effect and interpreted from time to time, the Rule), which will enhance the marketability of the Bonds, the City hereby makes the following covenants and agreements for the benefit of the Owners (as hereinafter defined) from time to time of the outstanding Bonds. The City is the only obligated person in respect of the Bonds within the meaning of the Rule for purposes of identifying the entities in respect of which continuing disclosure must be made. If the City fails to comply with any provisions of this section, any person aggrieved thereby, including the Owners of any outstanding Bonds, may take whatever action at law or in equity may appear necessary or appropriate to enforce performance and observance of any agreement or covenant contained in this section, including an action for a writ of mandamus or specific performance. Direct, indirect, consequential and punitive damages shall not be recoverable for any default hereunder to the extent permitted by law. Notwithstanding anything to the contrary contained herein, in no event shall a default under this section constitute a default under the Bonds or under any other provision of this resolution. As used in this section, Owner or Bondowner means, in respect of a Bond, the registered owner or owners thereof appearing in the bond register maintained by the Registrar or any Beneficial Owner (as hereinafter defined) thereof, if such Beneficial Owner provides to the Registrar evidence of such beneficial ownership in form and substance reasonably satisfactory to the Registrar. As used herein, Beneficial Owner means, in respect of a Bond, any person or entity which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, such Bond (including persons or entities holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of the Bond for federal income tax purposes.

(b) Information To Be Disclosed. The City will provide, in the manner set forth in subsection (c) hereof, either directly or indirectly through an agent designated by the City, the following information at the following times:

- (1) on or before twelve (12) months after the end of each fiscal year of the City, commencing with the fiscal year ending December 31, 2023, the following financial information and operating data in respect of the City (the Disclosure Information):
  - (A) the audited financial statements of the City for such fiscal year, prepared in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under Minnesota law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with such generally accepted accounting principles for reasons beyond the reasonable control of the City, noting the discrepancies therefrom and the

effect thereof, and certified as to accuracy and completeness in all material respects by the fiscal officer of the City; and

- (B) to the extent not included in the financial statements referred to in paragraph (A) hereof, the information for such fiscal year or for the period most recently available of the type contained in the Official Statement under the headings: “Economic and Financial Information—Valuations,” “—Tax Capacity Rates,” “—Tax Levies and Collections,” and “Summary of Debt and Debt Statistics” which information may be unaudited.

Notwithstanding the foregoing paragraph, if the audited financial statements are not available by the date specified, the City shall provide on or before such date unaudited financial statements and, within 10 days after the receipt thereof, the City shall provide the audited financial statements. Any or all of the Disclosure Information may be incorporated by reference, if it is updated as required hereby, from other documents, including official statements, which have been submitted to the Municipal Securities Rulemaking Board (the MSRB) through its Electronic Municipal Market Access System (EMMA) or the SEC. The City shall clearly identify in the Disclosure Information each document so incorporated by reference. If any part of the Disclosure Information can no longer be generated because the operations of the City have materially changed or been discontinued, such Disclosure Information need no longer be provided if the City includes in the Disclosure Information a statement to such effect; provided, however, if such operations have been replaced by other City operations in respect of which data is not included in the Disclosure Information and the City determines that certain specified data regarding such replacement operations would be a Material Fact (as defined in paragraph (2) hereof), then, from and after such determination, the Disclosure Information shall include such additional specified data regarding the replacement operations. If the Disclosure Information is changed or this section is amended as permitted by this paragraph (b)(1) or subsection (d), then the City shall include in the next Disclosure Information to be delivered hereunder, to the extent necessary, an explanation of the reasons for the amendment and the effect of any change in the type of financial information or operating data provided.

- (2) In a timely manner, not in excess of 10 business days after the occurrence of the event, to the MSRB through EMMA, notice of the occurrence of any of the following events (each a “Material Fact,” as hereinafter defined):
  - (A) principal and interest payment delinquencies;
  - (B) non-payment related defaults, if material;
  - (C) unscheduled draws on debt service reserves reflecting financial difficulties;
  - (D) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (E) substitution of credit or liquidity providers, or their failure to perform;
  - (F) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with

- respect to the tax status of the Bonds or other material events affecting the tax status of the Bonds;
- (G) modifications to rights of Bond holders, if material;
  - (H) Bond calls, if material and tender offers;
  - (I) defeasances;
  - (J) release, substitution, or sale of property securing repayment of the Bonds if material;
  - (K) rating changes;
  - (L) bankruptcy, insolvency, receivership, or similar event of the obligated person;
  - (M) the consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
  - (N) appointment of a successor or additional trustee or the change of name of a trustee, if material;
  - (O) Incurrence of a financial obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material; and
  - (P) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

For purposes of the events identified in paragraphs (O) and (P) above, the term “financial obligation” means (i) a debt obligation; (ii) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) a guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

As used herein, for those events that must be reported if material, an event is material if a substantial likelihood exists that a reasonably prudent investor would attach importance thereto in deciding to buy, hold or sell a Bond or, if not disclosed, would significantly alter the total information otherwise available to an investor from the Official Statement, information disclosed hereunder or information generally available to the public. Notwithstanding the foregoing sentence, an event is also material if it would be deemed material for purposes of the purchase, holding or sale of a Bond within the meaning of applicable federal securities laws, as interpreted at the time of discovery of the occurrence of the event.

For the purposes of the event identified in (L) hereinabove, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has

been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (3) In a timely manner, to the MSRB through EMMA, notice of the occurrence of any of the following events or conditions:
  - (A) the failure of the City to provide the Disclosure Information required under paragraph (b)(1) at the time specified thereunder;
  - (B) the amendment or supplementing of this section pursuant to subsection (d), together with a copy of such amendment or supplement and any explanation provided by the City under subsection (d)(2);
  - (C) the termination of the obligations of the City under this section pursuant to subsection (d);
  - (D) any change in the accounting principles pursuant to which the financial statements constituting a portion of the Disclosure Information are prepared; and
  - (E) any change in the fiscal year of the City.

(c) Manner of Disclosure.

- (1) The City agrees to make available to the MSRB through EMMA, in an electronic format as prescribed by the MSRB, the information described in subsection (b).
- (2) All documents provided to the MSRB pursuant to this subsection (c) shall be accompanied by identifying information as prescribed by the MSRB from time to time.

(d) Term; Amendments; Interpretation.

- (1) The covenants of the City in this section shall remain in effect so long as any Bonds are outstanding. Notwithstanding the preceding sentence, however, the obligations of the City under this section shall terminate and be without further effect as of any date on which the City delivers to the Registrar an opinion of Bond Counsel to the effect that, because of legislative action or final judicial or administrative actions or proceedings, the failure of the City to comply with the requirements of this section will not cause participating underwriters in the primary offering of the Bonds to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended, or any statutes or laws successory thereto or amendatory thereof.
- (2) This section (and the form and requirements of the Disclosure Information) may be amended or supplemented by the City from time to time, without notice to (except as provided in paragraph (c)(2) hereof) or the consent of the Owners of

any Bonds, by a resolution of this Board filed in the office of the recording officer of the City accompanied by an opinion of Bond Counsel, who may rely on certificates of the City and others and the opinion may be subject to customary qualifications, to the effect that: (i) such amendment or supplement (a) is made in connection with a change in circumstances that arises from a change in law or regulation or a change in the identity, nature or status of the City or the type of operations conducted by the City, or (b) is required by, or better complies with, the provisions of paragraph (b)(5) of the Rule; (ii) this section as so amended or supplemented would have complied with the requirements of paragraph (b)(5) of the Rule at the time of the primary offering of the Bonds, giving effect to any change in circumstances applicable under clause (i)(a) and assuming that the Rule as in effect and interpreted at the time of the amendment or supplement was in effect at the time of the primary offering; and (iii) such amendment or supplement does not materially impair the interests of the Bondowners under the Rule.

If the Disclosure Information is so amended, the City agrees to provide, contemporaneously with the effectiveness of such amendment, an explanation of the reasons for the amendment and the effect, if any, of the change in the type of financial information or operating data being provided hereunder.

- (3) This section is entered into to comply with the continuing disclosure provisions of the Rule and should be construed so as to satisfy the requirements of paragraph (b)(5) of the Rule.



## **APPENDIX C**

### **City's Financial Statement**

The following financial statements are excerpts from the annual financial report for the year ended December 31, 2022. The complete financial report for the year 2022 and the prior two years are available for inspection at the Eagan City Hall and the office of Northland Securities, Inc. The reader of this Official Statement should be aware that the complete financial report may have further data relating to the excerpts presented in the appendix which may provide additional explanation, interpretation or modification of the excerpts.

# 2022

# Annual Comprehensive Financial Report

For the year ended December 31, 2022



3830 Pilot Knob Road  
Eagan, Minnesota 55122  
[cityofeagan.com](http://cityofeagan.com)

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT  
OF THE  
CITY COUNCIL OF  
CITY OF EAGAN, MINNESOTA**

**FOR THE YEAR ENDED  
DECEMBER 31, 2022**

**Dianne Miller, City Administrator**

**PREPARED BY:  
THE FINANCE DEPARTMENT**

**Joshua A. Feldman, Finance Director**

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## **INTRODUCTORY SECTION**

**CITY OF EAGAN, MINNESOTA**  
**ELECTED OFFICIALS AND ADMINISTRATION**  
**DECEMBER 31, 2022**

<u>Elected Officials</u>	<u>Position</u>	<u>Term Expires</u>
Mike Maguire	Mayor	December 31, 2026
Cyndee Fields	Council Member	December 31, 2024
Mike Supina	Council Member	December 31, 2024
Paul Bakken	Council Member	December 31, 2026
Gary Hansen	Council Member	December 31, 2026

Administration

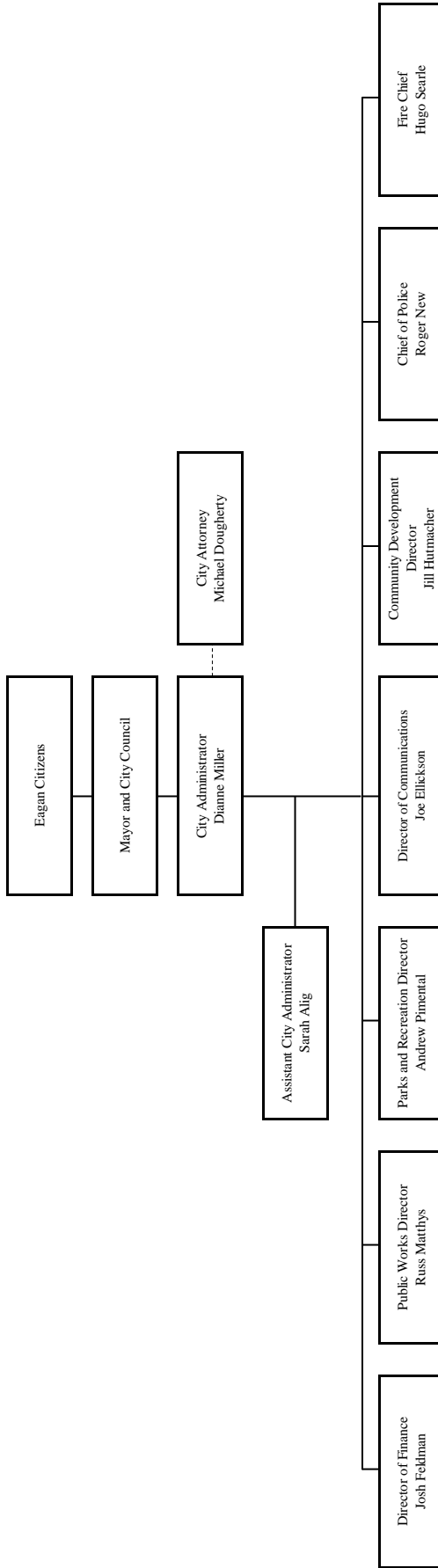
Dianne Miller	City Administrator
Sarah Alig	Assistant City Administrator
Josh Feldman	Finance Director
Roger New	Chief of Police
Hugo Searle	Fire Chief
Russ Matthys	Director of Public Works
Andrew Pimental	Director of Parks and Recreation
Jesse Swenson	Director of Human Resources
Jill Hutmacher	Director of Community Development
Joe Ellickson	Director of Communications

Consultants and Advisors

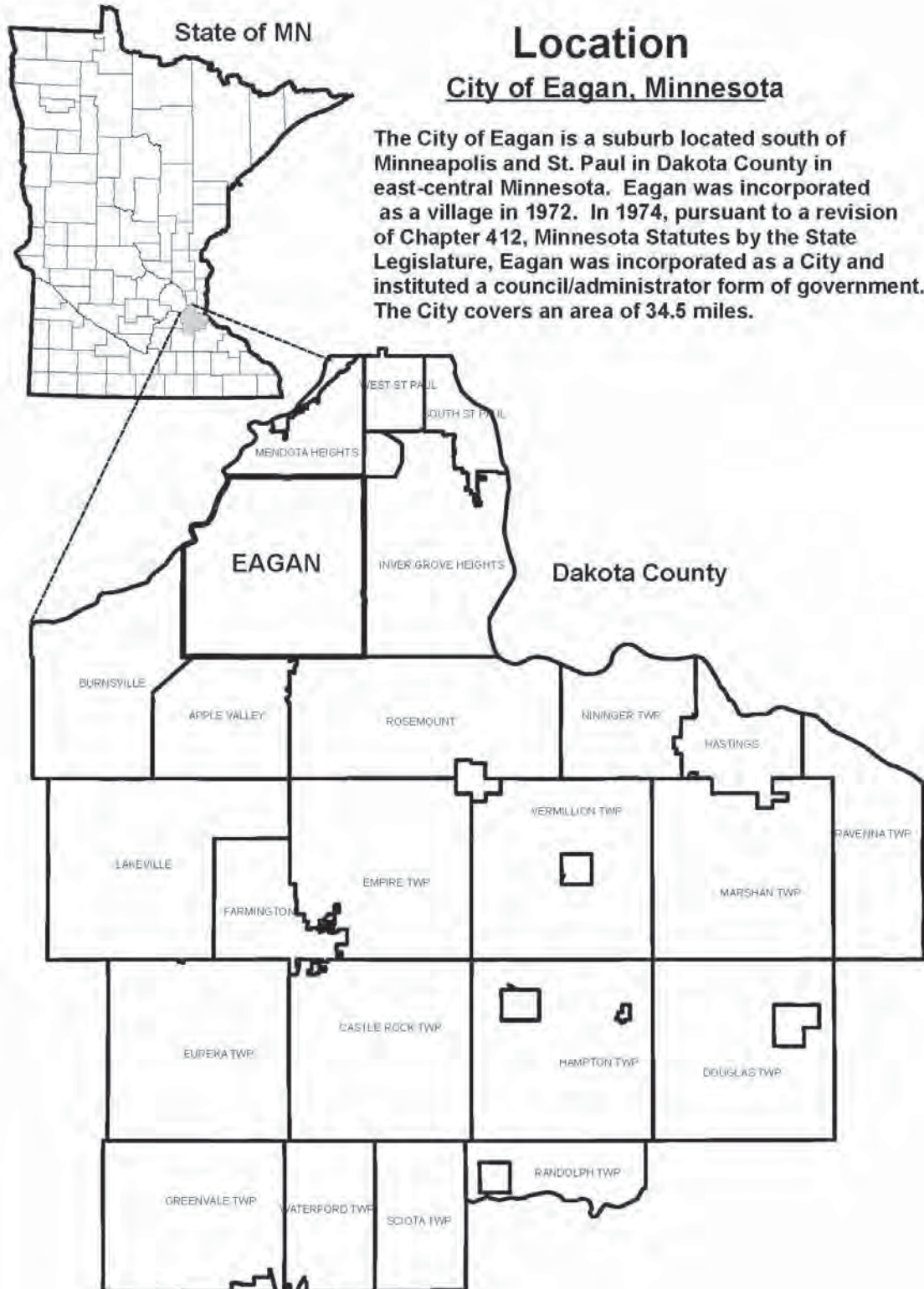
Legal	Dougherty Molenda, Solfest Hills & Bauer
Auditing	Redpath and Company, Ltd.
Engineering	Stantec Consulting Services, Inc. Bolton & Menk, Inc. SEH, Inc. WSB & Associates, Inc.
Fiscal	Ehlers & Associates Northland Securities, Inc.



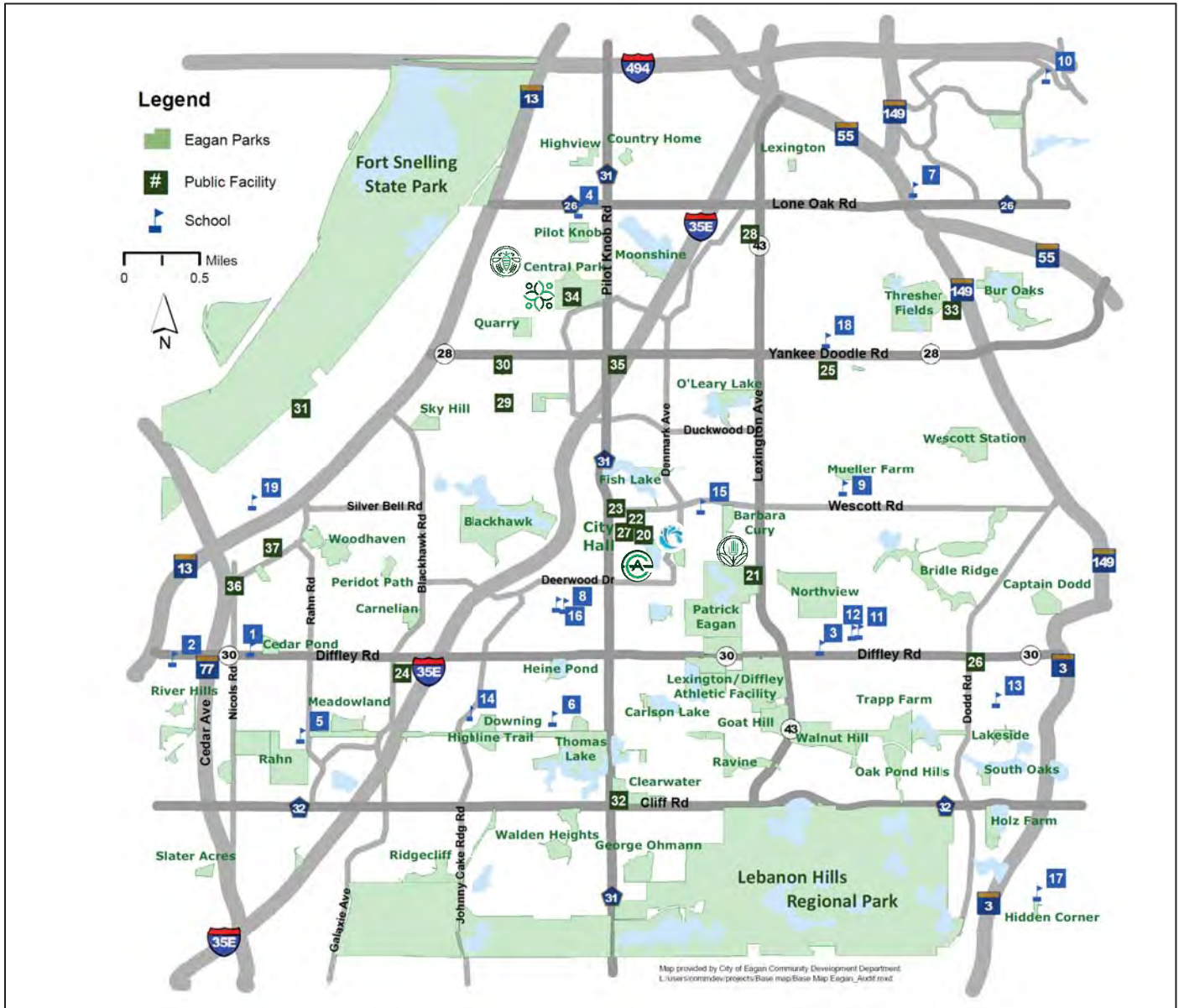
## City of Eagan Organizational Chart 2022



**City of Eagan  
Location of City  
December 31, 2022**



**CITY OF EAGAN**  
**LOCATION OF PUBLIC PROPERTIES**  
 December 31, 2022



Map provided by City of Eagan Community Development Department  
 L:\users\comdev\projects\Basic map\Basic Map Eagan\_Arch.mxd

Schools		Other Public Facilities	
1 Cedar Alternative Learning Center	11 Eagan High School	20 Cascade Bay	30 North Water Treatment Plant
2 Metcalf Junior High School	12 Dakota Hills Middle	21 Eagan Art House	31 MCES Treatment Plant
3 Northview Elementary	13 Pinewood Elementary School	22 Dakota County Library	32 South Water Treatment Plant
4 Pilot Knob Elementary	14 Oak Ridge Elementary	23 Eagan Municipal Center/Police Department	33 Dakota County Hazardous Waste Drop Off
5 Rahn Elementary School	15 Glacier Hills Elementary School	24 Fire Station 1	34 Community Center
6 Thomas Lake Elementary	16 Blackhawk Middle School	25 Fire Station 2/Fire Administration	35 MVTA Yankee Doodle Park & Ride
7 Trinity Lone Oak School (private)	17 Red Pine Elementary	26 Fire Station 4	36 MVTA Cedar Grove Transit Station
8 Deerwood Elementary	18 Faithful Shepherd School (private)	27 Civic Arena	37 Cedar Grove Parking Garage
9 Woodland Elementary School	19 Minnesota Autism Center (private)	28 Post Office	
10 Trinity School at River Ridge (private)		29 City Maintenance Facility	



May 31, 2023

Honorable Mayor, Councilmembers, Citizens, and Interested Parties  
City of Eagan, MN

Dear Mayor Maguire, Councilmembers, Citizens, and Interested Parties:

State law requires that cities of more than 2,500 in population submit an audited annual financial report to the State Auditor by June 30 of the following year. State law also requires that the annual financial report be submitted to the Mayor and each City Council member no later than 30 days after it is due to the State Auditor. This report is published to fulfill those requirements for the year ended December 31, 2022.

The organization, form and contents of this report are prepared in conformity with generally accepted accounting principles (GAAP) and standards prescribed by the Minnesota State Auditor's office and the Government Finance Officers Association.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based on a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements.

The CPA firm Redpath and Company has issued an unmodified ("clean") opinion on the City of Eagan's financial statements for the year ended December 31, 2022. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## ***City Profile***

The City of Eagan is a southern Twin Cities suburb, equally distant from Minneapolis and St. Paul, and ten minutes from the Minneapolis/St. Paul International Airport. Eagan is located in Dakota County. The City encompasses 33.5 square miles or 21,426 acres.

Eagan was incorporated as a statutory Plan A (Council/Administrator) city in 1974 and was one of the fastest growing cities in the State in the 1980s. The population doubled in the 1970's and doubled again in the 1980's. Since 1990, Eagan has grown another 45%. Since all but a small amount of vacant residential land has now been developed and as the City nears full development, population growth has slowed, with just an 8% modest increase between 2000 and 2020.

<u>Census</u>	<u>Population</u>	<u>Population Increase</u>	<u>Percent Increase</u>
2020	68,855	4,649	7.2%
2010	64,206	649	1%
2000	63,557	16,148	34%
1990	47,409	26,709	129%
1980	20,700	10,302	99%
1970	10,398	7,016	207%
1960	3,382	-	-

Eagan is located at the juncture of two interstate freeways—Interstate 494 traverses east and west along the City's north border, while Interstate 35E runs north and south through the City. The extensive system of County and State highways and 244 miles of city streets has made the City an ideal location for development. State Highway 13 along the western edge of the City is a major regional artery, as is State Highway 77, which runs north and south. The transportation routes serving Eagan provide easy access for commuters coming into the City, as well as City residents going to employment in the rest of the metropolitan area, including the downtowns of Minneapolis and St. Paul.

The City provides a full range of municipal services. This includes public safety (police and fire), public works (engineering and streets and highways), parks and recreation, and general government. The City also operates a public water and sewer utility, limited street lighting utility, water quality/storm drainage utility, civic arena, recreational aquatic facility, community center and community public television.

The City participates with other municipalities in jointly governed organizations for public transit, dispatch services and data management and software application support. Separate financial statements are issued for these jointly governed organizations; information on activity between the City and these organizations can be found in the notes to the City's financial statements (Note 1.A.2).

Refuse collection and recycling are handled on a private basis through contractual arrangements with private haulers. Sewage treatment is operated on a regional basis by the Metropolitan Council.

The annual budget serves as the foundation for the City's financial planning and control. Budgets for the calendar year are adopted annually by the City Council in December, subsequent to several months of analysis and review and an opportunity for input from citizens by way of public hearings. The City Council adopts budgets for the General Fund and the Special Revenue funds. Budgeting controls in the General Fund are maintained at the department level. Appropriations not expended at the end of the fiscal year lapse and budget adjustments require City Council approval.



## Economic Condition and Outlook

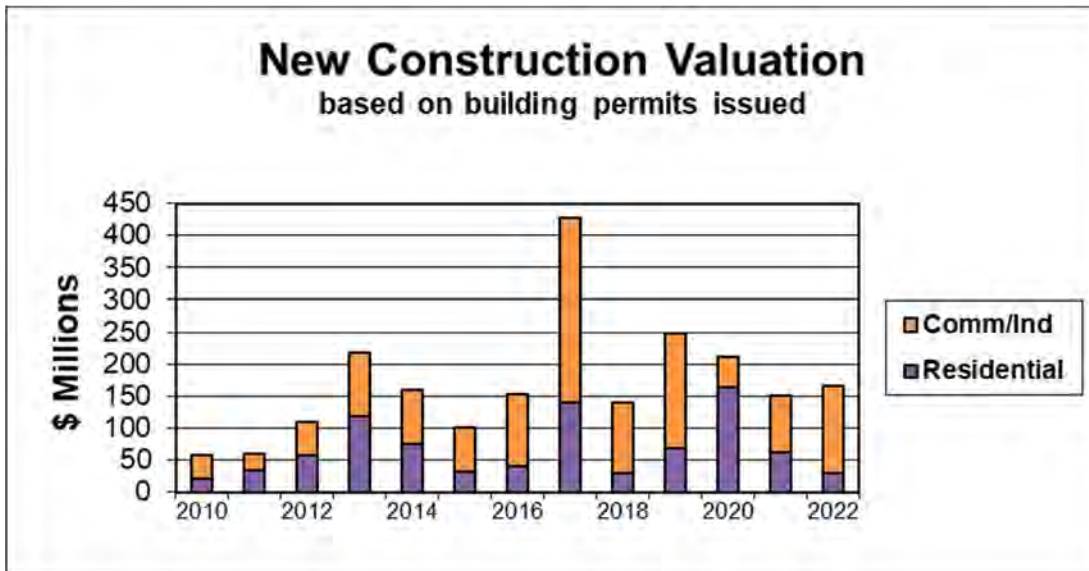
Labor market data for the region continue to compare favorably to the rest of the state and the country:

	2022		2021	
	Civilian Labor Force	Unemployment Rate	Civilian Labor Force	Unemployment Rate
Eagan	39,086	2.2%	38,341	3.3%
Dakota County	241,932	2.4%	237,397	3.5%
Mpls/St. Paul MSA	2,009,049	2.6%	1,976,196	3.8%
State of Minnesota	3,077,500	2.7%	3,039,322	3.8%
United States	164,287,166	3.6%	161,203,916	5.3%

Source: MN Dept of Employment & Economic Development. Figures are annual averages, not seasonally adjusted.

The City's ten largest employers have combined estimated employment of about 18,000 with Thomson Reuters, Blue Cross/Blue Shield, and the Minnesota Vikings making Eagan their headquarters location. The employers in Eagan are well diversified and provide a large variation in employment opportunities. The ten largest taxpayers in the City also represent varied types of business and account for approximately 11% of the 2022 tax capacity.

Eagan's economy is very strong and is one of the largest and most diverse employment nodes in the Twin Cities area and it shows even in a pandemic. Eagan's unemployment rate is 2.2% and is continually the lowest in comparison to Dakota County, the Minneapolis and St. Paul region, and the State of Minnesota. We expect this trend to continue for years to come as the city is seen as a net employer and it offers diverse employment opportunities to residents in and outside of the city.



Commercial and residential property growth continued to remain strong with 2022 experiencing another high year of construction, in terms of valuation. Building permit valuation is a measure of the value of new development or permitted property improvements. The City issued nine commercial/industrial permits with valuations over \$1.0 million with seven permits being issued for new structures. Two new constructions permits were issued for new apartment building structures.

With the underlying strength of the seven-county metropolitan area's economy, the City's diversification of tax and employment bases, and its prime location, Eagan's long-term future continues to look positive.

### ***Major Initiatives and Long-term Financial Planning***

Since 2020, the COVID-19 pandemic has led to a significant change in human behavior and has dramatically led to an increased use of outdoor recreation amenities as many residents began increasing the level of their outdoor activity. The use of trails for long walks or bike rides increased during the summer and winter months alike, while fishing from City docks at our local lakes increased as well. Recreating at City parks and City facilities grew resulting in changing and increased service demands on the parks systems. The natural environment became more of a priority and a focus as many people were locked down and working remotely which resulted in more available time with less of a commute to work. As result, the City is meeting that service demand with a significant undertaking of initiatives and investment into environmental sustainability and conservation with additional efforts that will improve Parks and Recreation facilities.

Sustainability and conservation efforts are now taking shape with the approval of the franchise fee rate and a dedicated funding source for green initiatives. This rate will be placed on bills sent by local electrical and natural gas service providers and is expected to generate an estimated \$1.5 million annually for the City. The hiring of a sustainability coordinator is planned to take place in 2023 and with their assistance and professional expertise, the City will begin to develop a long-term sustainability plan.

Aging Parks and Recreation facilities continue to receive a significant refresh with new and more relevant facilities also being added to the inventory. Much of this comes with the resurgent use of outdoor spaces in the city and an effort to meet the service demands of the public with the fastest growing sport, pickleball. The unprecedented thirst for pickleball courts has led to the recent construction of two dedicated pickleball complexes that combine will host 17 outdoor courts. With these amenity additions and established pickleball programming, the city is viewed to be a premier pickleball destination. In addition, the city is also addressing its aging parks facilities with the recent remodels and rebuilds of four major park shelters and with the additional remodels of two more shelters being planned in the next couple of years, the city will have made significant investment into the parks facilities for all residents to use throughout the year.

The growth of youth hockey participants in the community has also risen dramatically and has led to ice demands above and beyond what the two sheets of ice at the Eagan Civic Arena can support. In an effort to find a solution, the City and Eagan Hockey Association partnered to construct a refrigerated outdoor rink at Goat Hill Park. The construction of the outdoor rink was launched and finished in 2022 with a \$1.3 million contribution from the hockey community. Additional improvements are also planned to occur at the Goat Hill park site with a roof being constructed over the refrigerated rink in 2023 and improvements to the warming shelter planned for 2024 to accommodate youth hockey players in the community.

The City is currently planning for further improvements of Recreation facilities with the significant investment into the City's arts community with the replacement of the Eagan Art House, a 1960's rambler located in Patrick Eagan Park. The house is adjacent to the Caponi Art Park and is a valuable piece to the Art's corridor in Eagan. The replacement is set for design in 2023 with a planned 2024 construction.

As the City continues to adjust its services, and invest in its facilities, a combination of long-term planning, conservative budgeting, and disciplined spending will continue to benefit the City's constituents and stakeholders and will result in creating stronger demand for Eagan property, lead to a diverse tax base, while maintaining its strong community character.

## ***Awards and Acknowledgments***

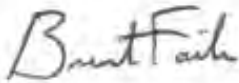
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Eagan for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended December 31, 2021. This was the thirty-seventh year the City has achieved this prestigious award. In order to receive the Certificate of Achievement award, a governmental unit had to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report on a timely basis could not have been accomplished without the efficient services of the entire staff of the Finance Department. We would like to particularly thank accountants Alexandra O'Leary, Gretchen Gifford, and Jen Boelter for their work preparing for the external audit.

We also want to express our appreciation to the Mayor and the members of the City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

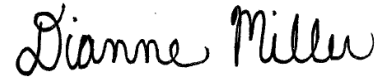
Respectfully submitted,



Brent Foiles  
Assistant Finance Director



Josh Feldman  
Finance Director



Dianne Miller  
City Administrator





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Eagan  
Minnesota**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2021

*Christopher P. Morill*

Executive Director/CEO

## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and  
Members of the City Council  
City of Eagan, Minnesota

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Eagan, Minnesota, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City of Eagan, Minnesota's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Eagan, Minnesota, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and the American Rescue Plan Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Eagan, Minnesota and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Eagan, Minnesota's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Governmental Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Eagan, Minnesota's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Eagan, Minnesota's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Change in Accounting Principle***

As described in Note 17 to the financial statements, the City of Eagan, Minnesota adopted new accounting guidance for the year ended December 31, 2022, Governmental Accounting Standards Board Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules of OPEB and pension information, and the notes to RSI, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do

not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Eagan, Minnesota's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and financial schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and financial schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2023, on our consideration of the City of Eagan, Minnesota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Eagan, Minnesota's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Eagan, Minnesota's internal control over financial reporting and compliance.

*Redpath and Company, Ltd.*

REDPATH AND COMPANY, LTD.  
St. Paul, Minnesota

May 31, 2023

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Eagan (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2022. We encourage readers to consider the information presented here in conjunction with additional information we have furnished in our letter of transmittal, which can be found on pages 5 through 9 of this report.

### **Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the year by \$480.9 million. Of this amount, \$69.0 million may be used to meet the government's ongoing obligations to citizens and creditors in accordance with the City's fund directives and fiscal policies.
- The City's total net position increased by \$1.4 million.
- As of the close of the year, the City's governmental funds reported combined ending fund balances of \$68.9 million; 72.3% of this total amount, or \$49.8 million, is available for use within the City's directives and policies.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$29.5 million, or 67.0% of total General Fund expenditures.
- The City's total bonded debt decreased by \$2.1 million during the current fiscal year.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.



## Management's Discussion and Analysis

The *Statement of Activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works and parks and recreation. The business-type activities of the City include its Public Utilities (water, sewer, street lighting, storm drainage/water quality), Civic Arena, Aquatic Facility, and Community Center.

The government-wide financial statements can be found on pages 36-37 of this report.

**Fund Financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financial decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures and change in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

As of December 31, 2022, the City maintained 35 individual governmental funds. One governmental fund was opened in 2022 and zero were closed. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances for six funds: the General Fund, Cedar Grove/Highway 13 Tax Increment Capital Projects Fund, Revolving Improvement Construction Capital Projects Fund, Major Street Capital Projects Fund, Combined Utility Trunk Capital Projects Fund, and American Rescue Plan Special Revenue Fund. These six funds are considered to be major funds. Data from the other 29 governmental funds are presented within the combining and individual nonmajor fund financial statements.

## Management's Discussion and Analysis

The City adopts an annual appropriated budget for its General Fund. The City adopts budgets for their Housing, Cable TV Franchise Fees, Eagan TV, Minnesota Investment Fund Revolving Loan, DWI Forfeiture, Cedar Grove Parking Garage, Tree Mitigation, and American Rescue Plan special revenue funds. The City also adopts budgets for their Park System Development and Renewal & Replacement, Equipment Revolving, General Facilities Renewal, and Fire Apparatus Revolving capital project funds. A budgetary comparison schedule has been provided for those funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 38-47 of this report.

**Proprietary Funds.** The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Public Utilities (water, sewer, street lighting, storm drainage and water quality), Civic Arena, Aquatic Facility, and Community Center. Internal service funds are accounting devices used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its risk management, benefit accrual, workers' compensation self-insurance and dental self-insurance benefits. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Public Utilities, Civic Arena, Aquatic Facility, and Community Center, which are considered to be major funds of the City. The four internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual division data on the public utilities and individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 48-61 of this report.

**Notes to the Financial Statements.** The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on pages 65-105 of this report.

**Other Information.** The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information. Combining and individual nonmajor fund financial statements and schedules can be found on pages 120-152 of this report.

## Management's Discussion and Analysis

### Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$480.9 million at the close of 2022.

By far the largest portion of the City's net position, \$378.8 million, or 78.8%, reflects its net investment in capital assets (e.g. construction in progress, land, buildings, machinery, equipment, and infrastructure) less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### City's Net Position

	Governmental Activities		Business-Type Activities		Totals	
	12/31/2022	12/31/2021	12/31/2022	12/31/2021	12/31/2022	12/31/2021
<b>Assets:</b>						
Current and other assets	\$100,517,951	\$104,170,946	\$53,825,267	\$50,798,137	\$154,343,218	\$154,969,083
Capital assets	231,250,924	230,532,192	186,708,531	185,900,405	417,959,455	416,432,597
Total assets	<u>331,768,875</u>	<u>334,703,138</u>	<u>240,533,798</u>	<u>236,698,542</u>	<u>572,302,673</u>	<u>571,401,680</u>
<b>Deferred outflows:</b>						
Deferred outflows - pension	37,303,051	23,099,384	1,355,324	1,577,841	38,658,375	24,677,225
Deferred outflows - OPEB	3,446,252	1,565,788	214,907	86,695	3,661,159	1,652,483
Total deferred outflows	<u>40,749,303</u>	<u>24,665,172</u>	<u>1,570,231</u>	<u>1,664,536</u>	<u>42,319,534</u>	<u>26,329,708</u>
<b>Liabilities:</b>						
Long-term liabilities	94,450,286	61,244,174	4,288,087	2,180,004	98,738,373	63,424,178
Other liabilities	28,009,105	16,105,140	2,247,495	2,153,904	30,256,600	18,259,044
Total liabilities	<u>122,459,391</u>	<u>77,349,314</u>	<u>6,535,582</u>	<u>4,333,908</u>	<u>128,994,973</u>	<u>81,683,222</u>
<b>Deferred inflows:</b>						
Deferred inflows - pension	465,610	27,525,402	63,599	2,021,639	529,209	29,547,041
Deferred inflows - OPEB	509,389	6,622,430	31,616	300,681	541,005	6,923,111
Deferred inflows - leases	373,952	-	3,254,249	-	3,628,201	-
Total deferred inflows	<u>1,348,951</u>	<u>34,147,832</u>	<u>3,349,464</u>	<u>2,322,320</u>	<u>4,698,415</u>	<u>36,470,152</u>
<b>Net position:</b>						
Net investment in capital assets	192,298,765	190,821,784	186,496,117	185,699,261	378,794,882	376,521,045
Restricted	32,154,245	31,951,287	944,362	394,135	33,098,607	32,345,422
Unrestricted	24,256,826	25,098,093	44,778,504	45,613,454	69,035,330	70,711,547
Total net position	<u>\$248,709,836</u>	<u>\$247,871,164</u>	<u>\$232,218,983</u>	<u>\$231,706,850</u>	<u>\$480,928,819</u>	<u>\$479,578,014</u>

A portion of the City's net position represents resources subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$69.0 million, may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

## Management's Discussion and Analysis

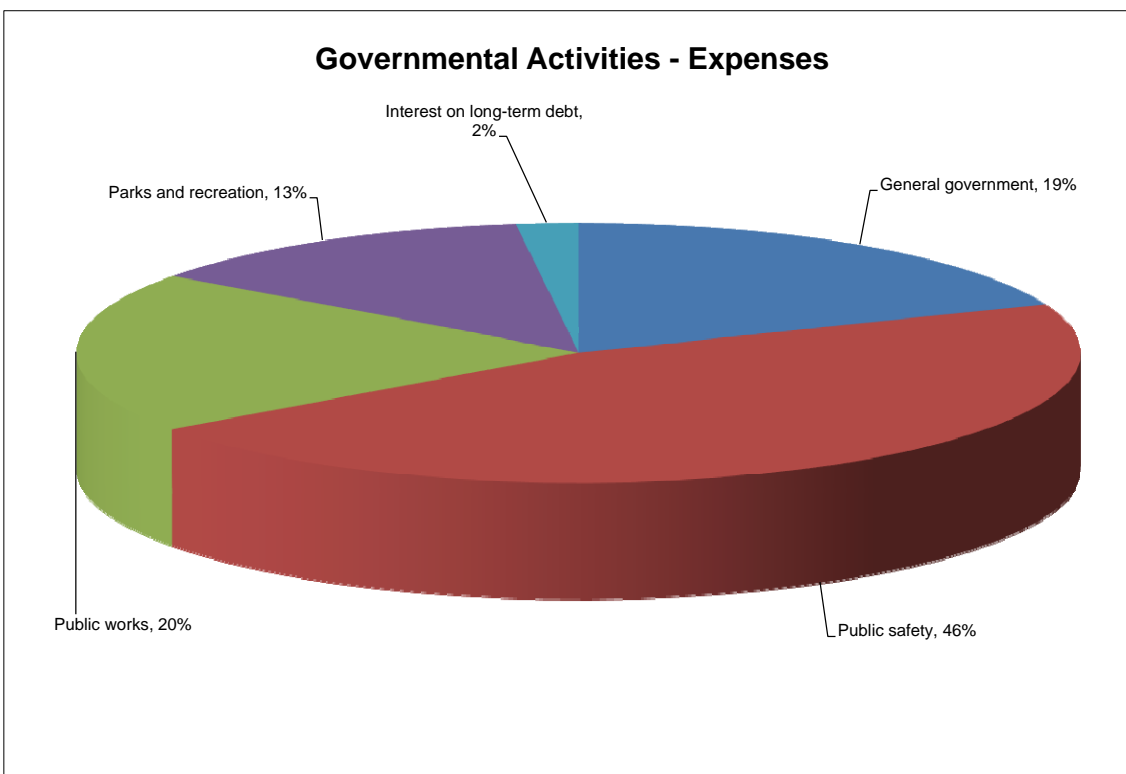
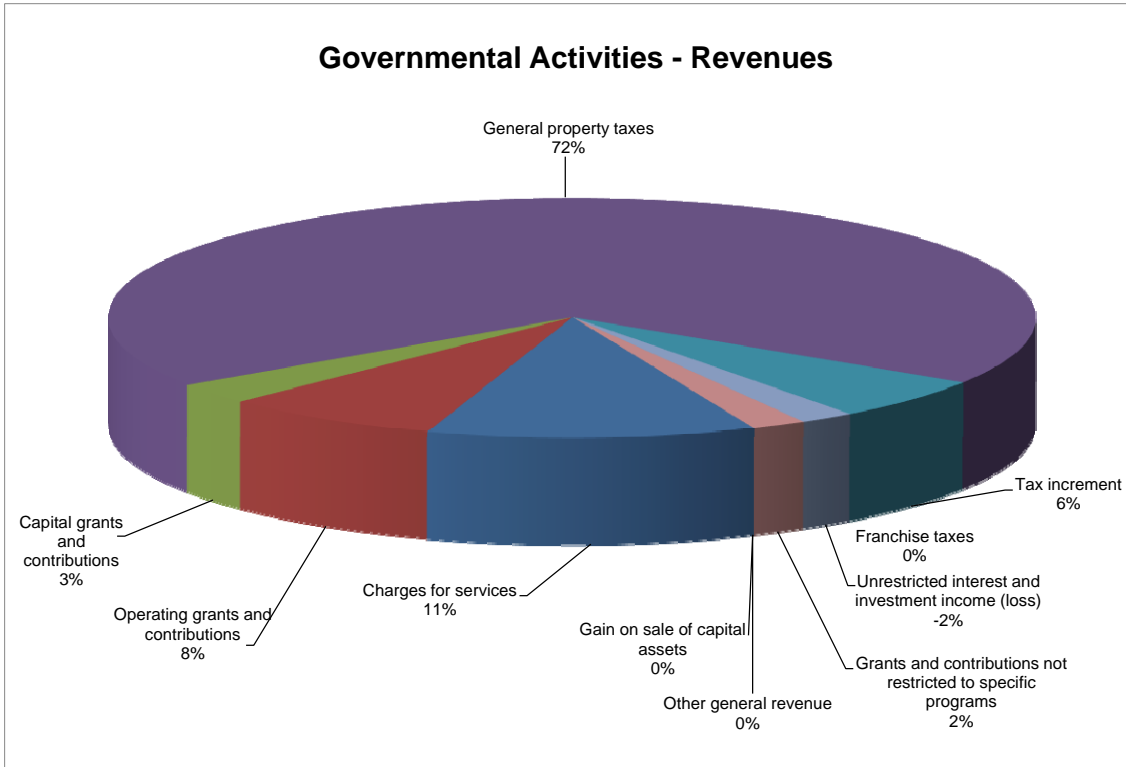
**Governmental Activities.** Net position increased from governmental activities by \$1.3 million, or 0.5% before transfers. The majority of the increase is from a 3.9% tax levy increase on levied property taxes that resulted in an overall increase of \$1.6 million of property tax revenue from 2021. A transfer of \$0.5 million from governmental activities to business-type activities is primarily a result from the movement of federal grant funding received under the American Rescue Plan Act amongst the various City operations as well as annual transfers amongst City programs for normal operations.

### City's Changes in Net Position

	Governmental Activities		Business-Type Activities		Totals	
	12/31/2022	12/31/2021	12/31/2022	12/31/2021	12/31/2022	12/31/2021
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$6,399,040	\$6,672,367	\$26,777,526	\$23,749,275	\$33,176,566	\$30,421,642
Operating grants and contributions	4,618,927	4,528,798	-	-	4,618,927	4,528,798
Capital grants and contributions	1,704,914	7,591,990	137,573	591,822	1,842,487	8,183,812
General revenues:						
General property taxes	42,947,281	41,361,377	-	(1,363)	42,947,281	41,360,014
Tax increment	3,495,300	3,502,342	-	-	3,495,300	3,502,342
Franchise taxes	772,335	991,263	-	-	772,335	991,263
Unrestricted interest and investment income (loss)	(1,162,478)	(778,119)	749,499	779,526	(412,979)	1,407
Grants and contributions not restricted to specific programs	1,168,489	-	-	-	1,168,489	-
Other general revenue	45,722	46,704	-	-	45,722	46,704
Gain on sale of capital assets	150,900	376,106	66,200	16,075	217,100	392,181
<b>Total revenues</b>	<b>60,140,430</b>	<b>64,292,828</b>	<b>27,730,798</b>	<b>25,135,335</b>	<b>87,871,228</b>	<b>89,428,163</b>
<b>Expenses:</b>						
General government	11,052,326	7,492,263	-	-	11,052,326	7,492,263
Public safety	27,105,650	24,077,121	-	-	27,105,650	24,077,121
Public works	11,867,289	11,101,806	-	-	11,867,289	11,101,806
Parks and recreation	7,596,827	6,192,473	-	-	7,596,827	6,192,473
Interest on long-term debt	1,208,832	1,338,055	-	-	1,208,832	1,338,055
Public utilities	-	-	22,186,153	19,425,768	22,186,153	19,425,768
Civic arena	-	-	1,484,047	1,285,818	1,484,047	1,285,818
Aquatic facility	-	-	1,817,915	1,484,141	1,817,915	1,484,141
Community center	-	-	2,201,384	2,076,358	2,201,384	2,076,358
<b>Total expenses</b>	<b>58,830,924</b>	<b>50,201,718</b>	<b>27,689,499</b>	<b>24,272,085</b>	<b>86,520,423</b>	<b>74,473,803</b>
Increase in net position before transfers	1,309,506	14,091,110	41,299	863,250	1,350,805	14,954,360
Transfers	(470,834)	519,532	470,834	(519,532)	-	-
Change in net position	838,672	14,610,642	512,133	343,718	1,350,805	14,954,360
Net position - January 1	247,871,164	233,260,522	231,706,850	231,363,132	479,578,014	464,623,654
<b>Net position - December 31</b>	<b>\$248,709,836</b>	<b>\$247,871,164</b>	<b>\$232,218,983</b>	<b>\$231,706,850</b>	<b>\$480,928,819</b>	<b>\$479,578,014</b>

## Management's Discussion and Analysis

Following are graphs providing comparisons of the governmental activities revenues and expense:

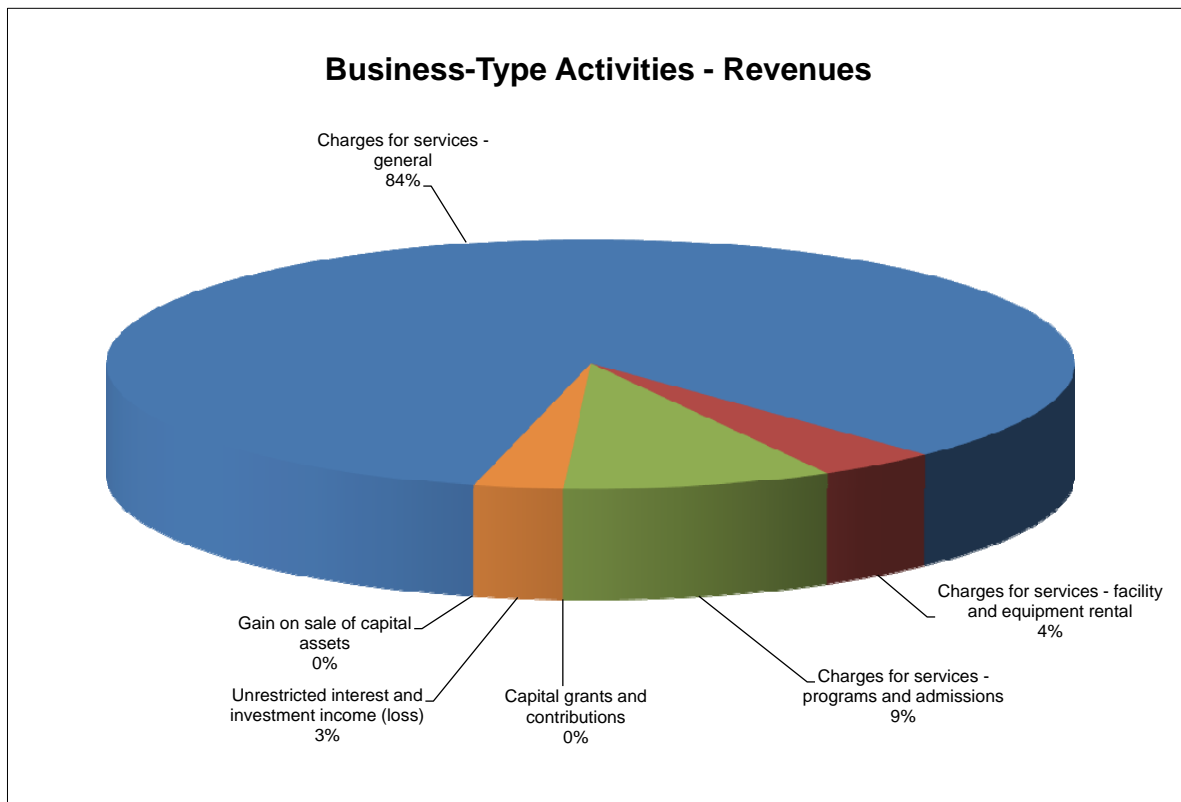


## Management's Discussion and Analysis

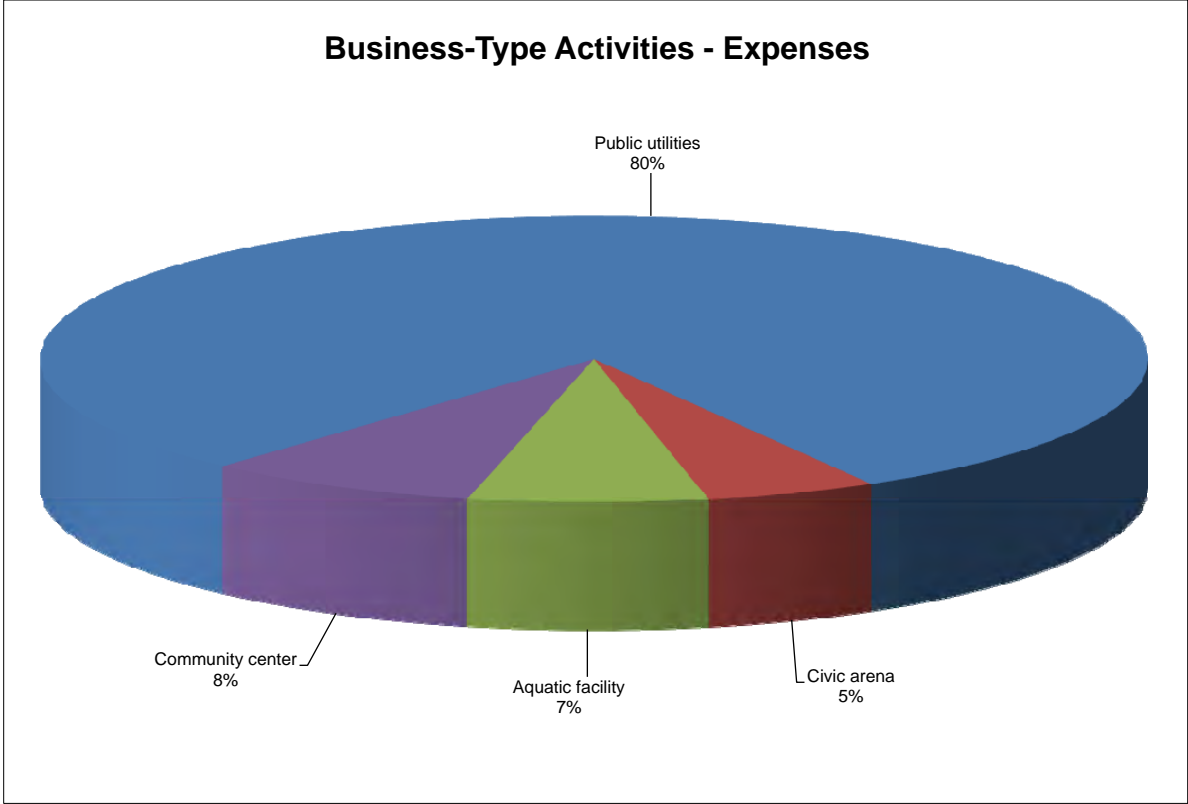
### **Business-Type Activities**

Business-type activities net position increased by \$0.2 million before capital contributions and transfers. Total operating revenues increased by \$2.8 million in 2022, while total operating expenses increased \$2.7 million. Revenues for public utility service charges increased \$1.7 million in 2022 due to rate increases approved by City Council for 2022. Operating revenues experienced at Civic Arena, Cascade Bay, and Community Center increased \$1.1 million in 2022 as operations at those locations continue to recover from the COVID-19 pandemic. Operating expenses for public utilities increased \$2.1 million dollars due to increased costs of personnel as well as an increase in the sanitary sewer disposal charge paid to the Metropolitan Council. Expenses incurred for the Civic Arena, Cascade Bay, and Community Center remained consistent in 2022 with moderate increases experienced in personnel costs following planned cost of living adjustments in 2022.

Following are graphs showing the business-type activities revenue and expense comparisons:



Management's Discussion and Analysis



## Management's Discussion and Analysis

### **Financial Analysis of the Government's Funds**

**Governmental Funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$68.9 million. Approximately 72.3% of this total amount, or \$49.8 million, constitutes fund balance that is neither committed, restricted or nonspendable. \$1.2 million of the fund balance is nonspendable due to existing inventory and outstanding prepayment obligations. \$9.9 million of the fund balance is restricted for debt service, \$2.5 million is restricted for Park Development and \$1.5 million is restricted for public, educational, and government programming on the local cable channel.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$29.5 million. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 61.1% of the General Fund's budgeted subsequent year expenditures.

Fund balance in the General Fund increased by \$2.4 million. Total General Fund revenue was \$43.8 million with Property Taxes of \$36.2 million continuing to be the predominant funding source for general city operations. Property tax revenue increased \$1.4 million as a result of a planned 3.9% tax levy increase to support budgetary expenditure increases of 3.9% in 2022. The average value home in Eagan increased from \$324,495 to \$345,961, an increase of approximately 6.6%, with the homeowner experiencing 6.5% increase in the City portion of property taxes. Licenses, Permits and Charges for Services totaled \$4.5 million, or 10.3%, of the revenue in the General Fund. General Fund expenditures were \$44.0 million resulting in expenditures exceeding revenues by \$0.2 million. Transfers in from the Public Utilities Fund (\$1.8 million), and the Cable TV Franchise Fund (\$0.7 million) were utilized to support cross-departmental staff and operational services. Public Safety expenditures of \$23.9 million continue to make up approximately half of the City's operational expenditures.

The Cedar Grove/Highway 13 Tax Increment Capital Projects Fund increased by \$1.5 million. Tax Increment revenue of \$2.2 million was the factor for the increase of fund balance, which was offset by a \$0.7 million loss on investments. The outstanding advance from the Combined Utility Trunk for capital activity was reduced from \$7.9 million in 2021, to \$5.7 million at year end 2022.

The Revolving Improvement Construction Capital Projects Fund decreased by \$6.9 million. Expenditures totaled \$9.4 million, mainly from capital outlay for public works projects. Revenues totaled \$1.6 million, with special assessments (\$1.4 million) and intergovernmental revenues (\$0.2 million) being the primary source. Net transfers in to the fund totaled \$0.9 million for various street, road and other infrastructure improvements projects.



## Management's Discussion and Analysis

The Major Street Capital Projects Fund increased by \$1.6 million. Net transfers out of the fund to the Revolving Improvement Construction Capital Projects Fund totaled \$0.7 million for various street, road, and other infrastructure improvement projects. Revenues exceeded expenditures by \$2.3 million. Timing differences in project revenues and expenditures can result in a substantial increase or decrease in this fund from year to year.

The Combined Utility Trunk Capital Projects Fund decreased by \$0.1 million. Revenues from investment income on available cash and an internal loan to the Cedar Grove TIF District (\$0.3 million) were less than expenses of \$0.6 million.

**Proprietary Funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The unrestricted net position in the respective enterprise funds are: Public Utilities, \$22.6 million; Civic Arena, \$0.1 million; Aquatic Facility, \$1.2 million; and Community Center, \$1.9 million.

Net position increased \$0.9 million in the Public Utilities Fund. Operating income before depreciation totaled \$4.4 million. Depreciation expense totaled \$5.6 million resulting in an operating loss of \$1.2 million. After non-operating revenues and expenses of \$2.6 million, capital contributions totaling \$1.7 million, and net transfers out of \$2.3 million, the Public Utilities Fund ended the year with a net position of \$197.2 million. The net transfers out of \$2.3 million included a \$1.8 million transfer to the General Fund for reimbursement of operational services provided to the Public Utilities fund. In addition, a recurring transfer of antenna lease revenues of \$0.3 million was made to the Community Center to support operations in 2022.

Net position prior to transfers decreased \$0.3 million in the Civic Arena, \$0.1 million in the Aquatic Facility, and \$0.8 million in the Community Center. Operations at these city facilities were greatly impacted by the COVID-19 pandemic; however, operations in 2022 show continued progress towards pre-pandemic levels. Following transfers in to support continuing operations, the net position decreased \$0.3 million in the Civic Arena, decreased \$0.1 million in the Aquatic Facility, and increased \$0.2 million in the Community Center.

The four internal service funds have combined net position of \$8.5 million. Net position increased \$0.7 million, primarily in the Benefit Accrual Fund (\$0.6 million) and the Workers Compensation Self Insurance Fund (\$0.1 million). Revenue from service charges increased \$0.5 million across all funds, while operating expenses increased \$0.9 million.

### **General Fund Budgetary Highlights**

#### **General Fund**

Subsequent to the adoption of the Original Budget for General Fund expenditures (\$46.4 million), the City did not make any budget amendments for General Fund expenditures. Total revenue collections were 101% of budget. Property tax collections remained strong in 2022 at 99% leading budgeted property tax revenues to exceed actual revenues by \$0.1 million. Licenses and permits revenue exceeded budget expectations by \$0.3 million due to a stronger level of building permits and higher property valuation for improvements than impacted. Intergovernmental revenue exceeded budget expectations by \$0.3 million due primarily to the addition of a federal grant for DWI enforcement not originally budgeted for.

## Management's Discussion and Analysis

Expenditures in total were under budget by \$2.4 million. Public safety expenditures and parks and recreation expenditures were less than budgeted by \$0.9 million and \$0.6 million, respectively, due to the City experiencing staff vacancies and retirements of tenured staff.

### **Capital Asset and Debt Administration**

**Capital Assets.** The City's investment in capital assets for its governmental and business-type activities as of December 31, 2022, amounts to \$418.0 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, infrastructure, machinery, and equipment.

Major capital asset construction during the current fiscal year included \$3.0 million for the construction of the City's advanced metering infrastructure system, \$2.6 million in site improvement costs at the south water treatment plan, and \$1.1 million for the construction of an outdoor refrigerated ice rink at Goat Hill Park. In addition, there was \$4.6 million of improvements incurred to maintain the existing street infrastructure across the City.

Additional information on the City's capital assets can be found in Note 6 on pages 81-83 of this report.

### **City's Capital Assets (Net of Depreciation)**

	Governmental Activities		Business-Type Activities		Totals	
	2022	2021	2022	2021	2022	2021
Land	\$71,927,350	\$71,927,350	\$1,638,054	\$1,638,054	\$73,565,404	\$73,565,404
Permanent easements	1,959,010	1,959,010	336,501	336,501	2,295,511	2,295,511
Sculptures and monuments	212,705	212,705	-	-	212,705	212,705
Buildings	44,453,905	46,056,434	17,987,663	17,279,811	62,441,568	63,336,245
Improvements other than buildings	28,931,821	29,194,455	-	-	28,931,821	29,194,455
Machinery and equipment	10,465,811	10,377,947	9,561,152	6,367,805	20,026,963	16,745,752
Infrastructure and temporary easements	61,582,416	65,268,492	149,755,690	151,605,712	211,338,106	216,874,204
Construction in progress	11,717,906	5,535,799	7,429,471	8,672,522	19,147,377	14,208,321
Total	<u>\$231,250,924</u>	<u>\$230,532,192</u>	<u>\$186,708,531</u>	<u>\$185,900,405</u>	<u>\$417,959,455</u>	<u>\$416,432,597</u>

## Management's Discussion and Analysis

**Long-Term Debt.** At the end of the current year, the City had total bonded debt outstanding of \$45.1 million. The total debt outstanding for the City of \$50.0 million includes \$3.7 million for compensated absences and \$0.6 million of unamortized premiums and discounts.

### City's Outstanding Debt

	Governmental Activities		Business -Type Activities		Totals	
	2022	2021	2022	2021	2022	2021
General Obligation bonds	\$45,115,000	\$47,130,000	\$ -	\$ -	\$45,115,000	\$47,130,000
Net premiums/discounts	629,986	702,089	-	-	629,986	702,089
Compensated Absences	3,746,611	3,998,065	-	-	3,746,611	3,998,065
Total	<u>\$49,491,597</u>	<u>\$51,830,154</u>	<u>\$0</u>	<u>\$0</u>	<u>\$49,491,597</u>	<u>\$51,830,154</u>

In March 2021, with the issuance of the Series 2021A bonds, Moody's and S&P both reaffirmed their credit rating on the City's general obligation (G.O.) debt of Aaa and AAA, respectively. Both credit ratings are the highest possible.

Minnesota Statutes limit the amount of direct G.O. net debt a Minnesota city may issue to 3% of total estimated market value of property within the city. Net debt means actual debt less cash held in sinking funds for retirement of the debt. The current net debt limitation for the City is \$359.8 million. The City's net debt is \$42.6 million.

Additional information on the City's long-term debt can be found in Note 7 on pages 83-87 of this report.

### **Economic Factors and Next Year's Budgets and Rates**

2022 reflected continued recovery from the COVID-19 pandemic, as the nation experienced growth in consumer spending, professional services, commercial construction, manufacturing, and energy. Heading in to 2023, employment continues to moderately grow, where possible, with some hiring constraints due to a lack of available labor. Hiring demand continues to be high amongst most sectors to accommodate the market demand for services. As a result, wage pressure remains strong as companies attempt to meet the hiring demands with limited labor resources. Consumer spending remained strong; however, supply chain disruptions continue to pop-up, resulting in lowered inventory and hindered sales of products.

Economic relief was provided mid-year 2021 and 2022 from the federal government in the form of the American Rescue Plan Act (ARPA). The relief package totaled \$350 billion for the state and local levels of government. The City of Eagan received \$3.45 million in 2021 and \$3.45 million in 2022. With the funds allowed to be spent up to the year 2025, City staff have been working closely with City Council to determine the best use of ARPA funds across city-wide operations.

## Management's Discussion and Analysis

Locally, residential home values continued to increase for taxes payable 2023. The average valued home of \$394,166 for taxes payable 2023 increased 14.1% from taxes payable 2022 where the home was valued at \$345,478. The city portion of property taxes on the average valued home in Eagan increased 7.3% for taxes payable 2023.

The City adopts budgets for a General Fund, the City's primary operational fund, and multiple Enterprise, Special Revenue, and Capital Project Funds. During 2021, the City conducted its third two-year budget process for 2022 and 2023. The 2023 General Fund budget was set at \$48.3 million, an increase of \$2.0 million or 4.2% compared to the 2022 budget of \$46.3 million. The budget is driven primarily by modest wage increases for existing union and non-union staff, and the hiring of personnel to administer the City's new rental licensing program in 2023. The City's total 2023 property tax levy is set to increase 6.0% from 2022. The City portion of taxes on an average valued Eagan home increased from \$1,225 to \$1,315 or 7.3%. The property tax capacity rate (city portion) in 2023 is 33.535% versus 36.119% in 2022. The decrease in the tax capacity rate is a result of the growth experienced in the City's net local tax capacity exceeding the net local levy increase for 2023.

As challenges continue with tight labor markets and supply chain disruptions, inflationary pressures across most sectors is expected to continue into 2023 resulting in rising costs, and a rising interest rate environment. During 2022 and continuing in to the first quarter of 2023, the Federal Reserve increased the Federal Funds rate in an effort to combat rising inflation. In addition, the unprecedented nature of the COVID-19 pandemic and the economic impacts resulting from it, make it difficult to predict the future impacts. The City of Eagan will continue to monitor, evaluate, and modify their budget plan in an effort to best serve its constituents, residents, and Eagan community.

More information on the City's 2023 Budget can be found at the following link:

<https://www.cityofeagan.com/budget>

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Assistant Finance Director, 3830 Pilot Knob Road, Eagan, Minnesota 55122. Email requests can be sent to [bfoiles@cityofeagan.com](mailto:bfoiles@cityofeagan.com).

## **BASIC FINANCIAL STATEMENTS**

Assets:	Governmental Activities	Business-Type Activities	Total
Cash and investments	\$82,074,167	\$28,287,253	\$110,361,420
Cash with escrow agent	6,663,731	-	6,663,731
Receivables			
Accounts receivable	534,518	4,073,246	4,607,764
Interest receivable	199,928	66,460	266,388
Property tax receivable	2,282,803	622	2,283,425
Special assessments receivable	9,458,588	895,992	10,354,580
Internal balances	(16,081,155)	16,081,155	-
Notes receivable	159,137	-	159,137
Leases receivable	373,952	3,254,249	3,628,201
Due from other governments	925,426	358,616	1,284,042
Other assets	144,311	-	144,311
Prepaid items	1,570,032	46,603	1,616,635
Net other post employment benefits (OPEB) asset	12,212,513	761,071	12,973,584
Capital assets not being depreciated			
Land	71,927,350	1,638,054	73,565,404
Permanent easements	1,959,010	336,501	2,295,511
Sculptures and monuments	212,705	-	212,705
Construction in progress	11,717,906	7,429,471	19,147,377
Capital assets net of accumulated depreciation			
Buildings	44,453,905	17,987,663	62,441,568
Improvements other than buildings	28,931,821	-	28,931,821
Machinery and equipment	10,465,811	9,561,152	20,026,963
Infrastructure and temporary easements	61,582,416	149,755,690	211,338,106
Total assets	<u>331,768,875</u>	<u>240,533,798</u>	<u>572,302,673</u>
Deferred Outflows of Resources			
Pensions	37,303,051	1,355,324	38,658,375
OPEB	3,446,252	214,907	3,661,159
Total deferred outflows of resources	<u>40,749,303</u>	<u>1,570,231</u>	<u>42,319,534</u>
Liabilities:			
Salaries and benefits payable	814,134	151,281	965,415
Accounts payable	1,653,251	662,089	2,315,340
Contracts payable	134,919	212,414	347,333
Accrued interest payable	529,409	-	529,409
Due to other governments	2,994,400	192,368	3,186,768
Unearned revenue	5,468,536	178,225	5,646,761
Escrow deposits	3,114,146	851,118	3,965,264
Other liabilities	1,139,952	-	1,139,952
Bond principal payable			
Payable within one year	8,710,000	-	8,710,000
Payable after one year	37,034,986	-	37,034,986
Compensated absences payable			
Payable within one year	3,450,358	-	3,450,358
Payable after one year	296,253	-	296,253
Net pension liability due within more than one year	57,119,047	4,288,087	61,407,134
Total liabilities	<u>122,459,391</u>	<u>6,535,582</u>	<u>128,994,973</u>
Deferred Inflows of Resources			
Pensions	465,610	63,599	529,209
OPEB	509,389	31,616	541,005
Leases	373,952	3,254,249	3,628,201
Total deferred inflows of resources	<u>1,348,951</u>	<u>3,349,464</u>	<u>4,698,415</u>
Net Position:			
Net investment in capital assets	192,298,765	186,496,117	378,794,882
Restricted for:			
OPEB	15,149,376	944,362	16,093,738
Debt service	11,075,085	-	11,075,085
Public safety	417,340	-	417,340
Eagan TV	1,518,101	-	1,518,101
Revolving loan	397,598	-	397,598
Public parking	30,456	-	30,456
Park dedication	2,544,143	-	2,544,143
Tax increment	1,022,146	-	1,022,146
Unrestricted	24,256,826	44,778,504	69,035,330
Total net position	<u>\$248,709,836</u>	<u>\$232,218,983</u>	<u>\$480,928,819</u>

The accompanying notes are an integral part of these financial statements.

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Assets Primary Government			
		Charges For Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Totals
<b>Governmental activities:</b>							
General government	\$11,052,326	\$1,319,221	\$402,749	\$ -	(\$9,330,356)	\$ -	(\$9,330,356)
Public safety	27,105,650	3,127,698	3,378,760	-	(20,599,192)	-	(20,599,192)
Public works	11,867,289	791,133	746,576	1,576,236	(8,753,344)	-	(8,753,344)
Parks and recreation	7,596,827	1,160,988	90,842	128,678	(6,216,319)	-	(6,216,319)
Interest on long-term debt	1,208,832	-	-	-	(1,208,832)	-	(1,208,832)
Total governmental activities	58,830,924	6,399,040	4,618,927	1,704,914	(46,108,043)	0	(46,108,043)
<b>Business-type activities:</b>							
Public utilities	22,186,153	22,524,163	-	111,883	-	449,893	449,893
Civic arena	1,484,047	1,219,569	-	-	-	(264,478)	(264,478)
Aquatic facility	1,817,915	1,664,687	-	25,690	-	(127,538)	(127,538)
Community center	2,201,384	1,369,107	-	-	-	(832,277)	(832,277)
Total business-type activities	27,689,499	26,777,526	0	137,573	0	(774,400)	(774,400)
Total governmental and business-type activities	\$86,520,423	\$33,176,566	\$4,618,927	\$1,842,487	(46,108,043)	(774,400)	(46,882,443)
<b>General revenues:</b>							
Property taxes					42,947,281	-	42,947,281
Franchise taxes					772,335	-	772,335
Tax increments					3,495,300	-	3,495,300
Unrestricted interest and investment income (loss)					(1,162,478)	749,499	(412,979)
Grants and contributions not restricted to specific programs					1,168,489	-	1,168,489
Other general revenue					45,722	-	45,722
Transfers					(470,834)	470,834	-
Gain on sale of capital assets					150,900	66,200	217,100
Total general revenues and transfers					46,946,715	1,286,533	48,233,248
Change in net position					838,672	512,133	1,350,805
Net position - beginning					247,871,164	231,706,850	479,578,014
Net position - ending					\$248,709,836	\$232,218,983	\$480,928,819

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2022**

	9001 General Fund	9334 Cedar Grove Highway 13 Tax Increment	9372 Revolving Improvement Construction
<b>Assets</b>			
Cash and investments	\$32,134,228	\$ -	\$ -
Cash held with escrow agent	-	-	-
Accounts receivable	68,726	-	-
Accrued interest receivable	76,956	-	-
Taxes receivable	1,921,161	3,359	-
Special assessments receivable	5,036	-	5,573,222
Due from other funds	-	-	-
Due from other governments	172,214	-	-
Inventory	144,311	-	-
Prepaid items	37,995	-	-
Notes receivable	-	-	-
Leases receivable	313,789	-	-
Advances to other funds	-	-	-
<b>Total assets</b>	<b>\$34,874,416</b>	<b>\$3,359</b>	<b>\$5,573,222</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balance</b>			
<b>Liabilities:</b>			
Salaries and benefits payable	\$807,037	\$ -	\$ -
Accounts payable	405,612	-	743,245
Contracts payable	-	-	69,281
Accrued interest payable	-	-	-
Due to other funds	-	10,300,459	6,875,363
Due to other governments	227,374	-	2,534,542
Escrow deposits	2,807,553	-	-
Unearned revenue	134,188	-	-
Other liabilities	179,161	-	-
Advances from other funds	-	5,723,635	-
<b>Total liabilities</b>	<b>4,560,925</b>	<b>16,024,094</b>	<b>10,222,431</b>
<b>Deferred Inflows of Resources:</b>			
Unavailable revenue - taxes receivable	325,046	-	-
Unavailable revenue - special assessments	5,036	-	5,563,237
Unavailable revenue - notes receivable	-	-	-
Unavailable revenue - grants receivable	-	-	-
Unavailable revenue - leases receivable	313,789	-	-
<b>Total deferred inflows of resources</b>	<b>643,871</b>	<b>0</b>	<b>5,563,237</b>
<b>Fund Balance:</b>			
Nonspendable	182,306	-	-
Restricted	-	-	-
Committed	-	-	-
Assigned	-	-	-
Unassigned	29,487,314	(16,020,735)	(10,212,446)
<b>Total fund balance</b>	<b>29,669,620</b>	<b>(16,020,735)</b>	<b>(10,212,446)</b>
<b>Total liabilities, deferred inflows of resources, and fund balance</b>	<b>\$34,874,416</b>	<b>\$3,359</b>	<b>\$5,573,222</b>

The accompanying notes are an integral part of these financial statements.



Statement 3

9375 Major Street	9376 Combined Utility Trunk	9125 American Rescue Plan	Other Governmental Funds	Total Governmental Funds
\$14,840,811	\$12,771,573	\$4,252,531	\$18,490,916	\$82,490,059
-	-	-	6,663,731	6,663,731
-	-	-	448,835	517,561
35,851	15,281	15,111	42,249	185,448
139,631	-	-	218,652	2,282,803
696,147	462,280	-	3,184,183	9,920,868
6,875,363	-	1,000,000	-	7,875,363
-	15,128	-	395,386	582,728
-	-	-	-	144,311
-	-	-	1,038,463	1,076,458
-	-	-	159,137	159,137
-	-	-	60,163	373,952
-	5,723,635	-	-	5,723,635
<u>\$22,587,803</u>	<u>\$18,987,897</u>	<u>\$5,267,642</u>	<u>\$30,701,715</u>	<u>\$117,996,054</u>
\$ -	\$ -	\$ -	\$7,097	\$814,134
-	-	-	471,083	1,619,940
-	-	-	65,638	134,919
-	-	-	350	350
-	-	-	1,057,061	18,232,883
1,299	-	-	187,824	2,951,039
-	-	-	306,593	3,114,146
-	-	5,307,563	-	5,441,751
-	-	-	-	179,161
-	-	-	-	5,723,635
<u>1,299</u>	<u>0</u>	<u>5,307,563</u>	<u>2,095,646</u>	<u>38,211,958</u>
23,439	-	-	36,031	384,516
696,147	454,186	-	3,175,750	9,894,356
-	-	-	103,005	103,005
-	-	-	80,189	80,189
-	-	-	60,163	373,952
<u>719,586</u>	<u>454,186</u>	<u>0</u>	<u>3,455,138</u>	<u>10,836,018</u>
-	-	-	1,038,463	1,220,769
-	-	-	15,690,354	15,690,354
-	-	-	2,233,466	2,233,466
21,866,918	18,533,711	-	6,267,339	46,667,968
-	-	(39,921)	(78,691)	3,135,521
<u>21,866,918</u>	<u>18,533,711</u>	<u>(39,921)</u>	<u>25,150,931</u>	<u>68,948,078</u>
<u>\$22,587,803</u>	<u>\$18,987,897</u>	<u>\$5,267,642</u>	<u>\$30,701,715</u>	<u>\$117,996,054</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
 RECONCILIATION OF THE BALANCE SHEET TO  
 THE STATEMENT OF NET POSITION - GOVERNMENTAL FUNDS  
 DECEMBER 31, 2022

**Statement 4**

Total fund balance - governmental funds	\$68,948,078
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, not reported as assets in the governmental funds.	
Costs of capital assets	372,595,185
Less accumulated depreciation	(141,344,261)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:	
Bond principal payable	(45,115,000)
Unamortized bond premium/discount	(629,986)
Net OPEB asset	12,212,513
Net pension liability	(57,119,047)
Deferred outflows of resources and deferred inflows of resources are not created as a result of various differences related to pensions and OPEB that are not recognized in the governmental funds.	
Deferred inflows of resources related to pensions	(465,610)
Deferred outflows of resources related to pensions	37,303,051
Deferred inflows of resources related to OPEB	(509,389)
Deferred outflows of resources related to OPEB	3,446,252
Delinquent receivables will be collected in subsequent years, but are not available soon enough to pay for current period's expenditures and, therefore, are deferred in the funds.	
Property taxes	384,516
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	
Special assessments receivable	9,894,356
Notes receivable	103,005
Governmental funds do not report a liability for accrued interest due and payable.	(524,709)
Certain funds are proprietary in nature and, therefore, need to be reported in the business-type activities in the Statement of Net Position.	
Combined Utility Trunk Fund	(18,533,711)
The Combined Utility Trunk Capital Projects Fund recorded delinquent and deferred special assessments receivables. In the governmental fund statements, delinquent and deferred special assessments are not available in the current period and, therefore, are deferred in the funds. This revenue is recognized when earned as a business-type activity.	(454,186)
Internal Service Funds are used by management to charge the costs of benefit accrual, risk management and workers' compensation to individual funds.	8,518,779
Total net position - governmental activities	<u><u>\$248,709,836</u></u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	<u>9001 General Fund</u>	<u>9334 Cedar Grove Highway 13 Tax Increment</u>	<u>9372 Revolving Improvement Construction</u>
<b>Revenues:</b>			
Property taxes	\$36,171,505	\$ -	\$ -
Tax increments	-	2,165,232	-
Franchise taxes	-	-	-
Special assessments	12,495	-	1,355,656
Licenses and permits	1,983,570	-	-
Intergovernmental	2,329,629	-	223,739
Charges for services	2,524,023	30,000	-
Fines and forfeitures	207,439	-	-
Program revenues	375,388	-	-
<b>Miscellaneous:</b>			
Interest and investment income (loss)	(156,314)	(657,529)	-
Other revenues	317,065	-	28,074
Total revenues	<u>43,764,800</u>	<u>1,537,703</u>	<u>1,607,469</u>
<b>Expenditures:</b>			
<b>Current:</b>			
General government	8,174,237	12,413	-
Public safety	23,867,704	-	-
Public works	5,032,136	-	9,344
Parks and recreation	5,636,787	-	-
Government buildings	919,328	-	-
<b>Capital outlay:</b>			
General government	24,985	-	-
Public safety	133,619	-	-
Public works	41,572	-	9,393,816
Parks and recreation	124,319	-	-
Government buildings	6,859	-	-
<b>Debt service:</b>			
Principal	-	-	-
Interest and other	-	-	-
Total expenditures	<u>43,961,546</u>	<u>12,413</u>	<u>9,403,160</u>
Revenues over (under) expenditures	<u>(196,746)</u>	<u>1,525,290</u>	<u>(7,795,691)</u>
<b>Other financing sources (uses):</b>			
Sale of City property	3,195	-	-
Transfers in	2,545,243	-	1,128,927
Transfers out	-	-	(252,253)
Total other financing sources (uses)	<u>2,548,438</u>	<u>0</u>	<u>876,674</u>
Net change in fund balance	2,351,692	1,525,290	(6,919,017)
Fund balance, beginning of the year	<u>27,317,928</u>	<u>(17,546,025)</u>	<u>(3,293,429)</u>
Fund balance, end of the year	<u><u>\$29,669,620</u></u>	<u><u>(\$16,020,735)</u></u>	<u><u>(\$10,212,446)</u></u>

The accompanying notes are an integral part of these financial statements.

Statement 5

9375 Major Street	9376 Combined Utility Trunk	9125 American Rescue Plan	Other Governmental Funds	Total Governmental Funds
\$2,644,124	\$ -	\$ -	\$4,140,879	\$42,956,508
-	-	-	1,330,068	3,495,300
-	-	-	772,335	772,335
5,135	68,445	-	225,012	1,666,743
-	-	-	-	1,983,570
-	17,491	1,168,490	1,030,332	4,769,681
18,108	79,426	-	770,310	3,421,867
-	-	-	87,086	294,525
-	-	-	-	375,388
(124,626)	255,392	(44,648)	(100,927)	(828,652)
-	-	-	961,024	1,306,163
<u>2,542,741</u>	<u>420,754</u>	<u>1,123,842</u>	<u>9,216,119</u>	<u>60,213,428</u>
-	-	1,200	730,658	8,918,508
-	-	-	651,456	24,519,160
222,215	162,643	-	512,447	5,938,785
-	-	-	174,716	5,811,503
-	-	-	-	919,328
-	-	-	215,282	240,267
-	-	-	830,689	964,308
2,649	406,897	-	356,309	10,201,243
-	-	-	2,288,887	2,413,206
-	-	-	-	6,859
-	-	-	2,015,000	2,015,000
-	-	-	1,302,951	1,302,951
<u>224,864</u>	<u>569,540</u>	<u>1,200</u>	<u>9,078,395</u>	<u>63,251,118</u>
<u>2,317,877</u>	<u>(148,786)</u>	<u>1,122,642</u>	<u>137,724</u>	<u>(3,037,690)</u>
-	-	-	167,741	170,936
252,253	-	-	554,352	4,480,775
(970,802)	-	(1,167,289)	(1,047,740)	(3,438,084)
<u>(718,549)</u>	<u>0</u>	<u>(1,167,289)</u>	<u>(325,647)</u>	<u>1,213,627</u>
1,599,328	(148,786)	(44,647)	(187,923)	(1,824,063)
<u>20,267,590</u>	<u>18,682,497</u>	<u>4,726</u>	<u>25,338,854</u>	<u>70,772,141</u>
<u>\$21,866,918</u>	<u>\$18,533,711</u>	<u>(\$39,921)</u>	<u>\$25,150,931</u>	<u>\$68,948,078</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND  
 CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES  
 GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 6**

Net change in fund balances - governmental funds	(\$1,824,063)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Capital outlays are reported in the governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expenses.	
Capitalized capital outlay	13,019,672
Depreciation expense	(10,556,521)
Net impact of sales and retirement of capital assets	(20,036)
Contributions of capital assets to and from business type activities	(1,724,383)
Principal payments on long-term debt are recognized as expenditures in the governmental funds. However, there is no effect on net position in the Statement of Activities.	
	2,015,000
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	
	22,016
Discounts and premiums are recognized when debt is issued in the governmental funds but amortized over the life of the debt in the Statement of Activities.	
	72,103
OPEB obligations are recognized when paid in the governmental funds but recognized when incurred in the Statement of Activities.	
	674,666
Governmental funds recognize pension contributions as expenditures at the time of payment whereas the Statement of Activities factors in items related to pensions on a full accrual perspective.	
Pension expense	(1,698,831)
State aid related to pension expense	410,066
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	
Special assessments deferred	(370,428)
Notes receivable deferred	(55,906)
Delinquent receivables will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	
Property taxes delinquent	(9,227)
Certain funds are proprietary in nature and, therefore, are reported in the business-type activities.	
Combined Utility Trunk Fund	169,963
Internal Service Funds are used by management to charge the costs of benefit accrual, risk management, and workers' compensation to individual funds.	
	<u>714,581</u>
Change in net position - governmental activities	<u><u>\$838,672</u></u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCE - BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

**Statement 7**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Property taxes	\$36,265,400	\$36,265,400	\$36,171,505	(\$93,895)
Special assessments	5,000	5,000	12,495	7,495
Licenses and permits	1,729,600	1,729,600	1,983,570	253,970
Intergovernmental	2,058,200	2,062,200	2,329,629	267,429
Charges for services	2,428,600	2,428,600	2,524,023	95,423
Fines and forfeitures	259,300	259,300	207,439	(51,861)
Program revenues	360,400	360,400	375,388	14,988
Miscellaneous				
Interest and investment income (loss)	125,000	125,000	(156,314)	(281,314)
Other revenues	256,100	256,100	317,065	60,965
Total revenues	<u>43,487,600</u>	<u>43,491,600</u>	<u>43,764,800</u>	<u>273,200</u>
<b>Expenditures:</b>				
<b>Current</b>				
General government	8,575,600	8,575,600	8,174,237	(401,363)
Public safety	24,731,900	24,731,900	23,867,704	(864,196)
Public works	5,439,100	5,439,100	5,032,136	(406,964)
Parks and recreation	6,187,800	6,187,800	5,636,787	(551,013)
Government buildings	958,300	958,300	919,328	(38,972)
Contingencies	100,000	100,000	-	(100,000)
<b>Capital outlay</b>				
General government	34,800	34,800	24,985	(9,815)
Public safety	141,300	141,300	133,619	(7,681)
Public works	61,300	61,300	41,572	(19,728)
Parks and recreation	127,000	127,000	124,319	(2,681)
Government buildings	3,000	3,000	6,859	3,859
Total expenditures	<u>46,360,100</u>	<u>46,360,100</u>	<u>43,961,546</u>	<u>(2,398,554)</u>
Revenues over (under) expenditures:	<u>(2,872,500)</u>	<u>(2,868,500)</u>	<u>(196,746)</u>	<u>2,671,754</u>
<b>Other financing sources (uses):</b>				
Sale of City property	1,600	1,600	3,195	1,595
Transfers in	2,570,900	2,570,900	2,545,243	(25,657)
Total other financing sources (uses)	<u>2,572,500</u>	<u>2,572,500</u>	<u>2,548,438</u>	<u>(24,062)</u>
Net change in fund balance	<u>(\$300,000)</u>	<u>(\$296,000)</u>	2,351,692	<u>\$2,647,692</u>
Fund balance, beginning of the year			<u>27,317,928</u>	
Fund balance, end of the year			<u>\$29,669,620</u>	

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - AMERICAN RESCUE PLAN  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 8**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
Revenues:				
Intergovernmental	\$ -	\$2,973,863	\$1,168,490	(\$1,805,373)
Miscellaneous				
Interest and investment income (loss)	-	-	(44,648)	(44,648)
Total revenues	<u>0</u>	<u>2,973,863</u>	<u>1,123,842</u>	<u>(1,850,021)</u>
Expenditures:				
Current:				
General government	-	-	1,200	1,200
Total expenditures	<u>0</u>	<u>0</u>	<u>1,200</u>	<u>1,200</u>
Revenues over (under) expenditures	<u>-</u>	<u>2,973,863</u>	<u>1,122,642</u>	<u>(1,851,221)</u>
Other financing sources (uses):				
Transfers out	-	(2,973,863)	(1,167,289)	1,806,574
Net change in fund balance	<u>\$0</u>	<u>\$0</u>	<u>(44,647)</u>	<u>(\$44,647)</u>
Fund balance, beginning of the year			<u>4,726</u>	
Fund balance, end of the year			<u><u>(\$39,921)</u></u>	

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**DECEMBER 31, 2022**

	Business-Type Activities Enterprise Funds		
	9220 Public Utilities	9221 Civic Arena	9222 Aquatic Facility
<b>Assets:</b>			
<b>Current assets:</b>			
Cash and cash equivalents	\$11,179,286	\$178,552	\$1,373,756
Accounts receivable	3,713,060	299,252	4,234
Interest receivable	43,160	433	3,319
Taxes receivable - delinquent	-	-	-
Special assessments receivable	41,714	-	-
Due from other funds	10,357,520	-	-
Due from other governments	294,227	49,261	-
Prepaid items	42,841	315	3,132
Leases receivable	759,499	-	-
Total current assets	<u>26,431,307</u>	<u>527,813</u>	<u>1,384,441</u>
<b>Noncurrent assets:</b>			
Special assessments receivable	391,998	-	-
Leases receivable	2,494,750	-	-
Net OPEB asset	600,300	45,379	19,448
<b>Capital assets:</b>			
Land	971,317	-	-
Permanent easements	336,501	-	-
Buildings and improvements	9,553,930	9,045,240	9,183,566
Water supply facilities	49,510,100	-	-
Water storage facilities	6,270,764	-	-
Water mains and lines	54,172,299	-	-
Sewer mains and lines	57,032,840	-	-
Storm drainage system	87,320,329	-	-
Street lights	2,434,565	-	-
Communications tower	1,796,015	-	-
Machinery and equipment	17,166,008	841,492	319,276
Construction in progress	6,644,924	-	38,063
Total cost	<u>293,209,592</u>	<u>9,886,732</u>	<u>9,540,905</u>
Less accumulated depreciation	<u>(119,140,193)</u>	<u>(7,885,070)</u>	<u>(7,795,884)</u>
Net capital assets	<u>174,069,399</u>	<u>2,001,662</u>	<u>1,745,021</u>
Total noncurrent assets	<u>177,556,447</u>	<u>2,047,041</u>	<u>1,764,469</u>
Total assets	<u>203,987,754</u>	<u>2,574,854</u>	<u>3,148,910</u>
<b>Deferred outflows of resources:</b>			
Pensions	838,712	147,786	53,455
OPEB	169,509	12,814	5,492
Total deferred outflows of resources	<u>1,008,221</u>	<u>160,600</u>	<u>58,947</u>
Total assets and deferred outflows of resources	<u>\$204,995,975</u>	<u>\$2,735,454</u>	<u>\$3,207,857</u>

The accompanying notes are an integral part of these financial statements.



Statement 9

1 of 2

Business-Type Activities Enterprise Funds		
9223 Community Center	Totals	Total Internal Service Funds
\$2,784,086	\$15,515,680	\$12,355,681
56,700	4,073,246	16,957
4,267	51,179	29,761
622	622	-
-	41,714	-
-	10,357,520	438,015
-	343,488	-
315	46,603	493,574
-	759,499	-
<u>2,845,990</u>	<u>31,189,551</u>	<u>13,333,988</u>
-	391,998	-
-	2,494,750	-
95,944	761,071	-
666,737	1,638,054	-
-	336,501	-
15,728,623	43,511,359	-
-	49,510,100	-
-	6,270,764	-
-	54,172,299	-
-	57,032,840	-
-	87,320,329	-
-	2,434,565	-
-	1,796,015	-
1,127,953	19,454,729	-
746,484	7,429,471	-
<u>18,269,797</u>	<u>330,907,026</u>	<u>0</u>
<u>(9,377,348)</u>	<u>(144,198,495)</u>	<u>-</u>
<u>8,892,449</u>	<u>186,708,531</u>	<u>0</u>
<u>8,988,393</u>	<u>190,356,350</u>	<u>0</u>
<u>11,834,383</u>	<u>221,545,901</u>	<u>13,333,988</u>
315,371	1,355,324	-
27,092	214,907	-
<u>342,463</u>	<u>1,570,231</u>	<u>0</u>
<u>\$12,176,846</u>	<u>\$223,116,132</u>	<u>\$13,333,988</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
December 31, 2022

	Business-Type Activities Enterprise Funds		
	9220 Public Utilities	9221 Civic Arena	9222 Aquatic Facility
<b>Liabilities:</b>			
<b>Current liabilities:</b>			
Salaries and benefits payable	\$93,280	\$19,632	\$3,592
Accounts payable	496,919	35,703	14,524
Contracts payable	178,551	-	-
Accrued interest payable	-	-	-
Due to other governments	182,318	3,561	1,653
Unearned revenue	-	-	48,557
Other liabilities	-	-	-
Compensated absences	-	-	-
Total current liabilities	951,068	58,896	68,326
<b>Noncurrent liabilities:</b>			
Customer deposits	851,118	-	-
Other liabilities	-	-	-
Compensated absences	-	-	-
Net pension liability	2,653,586	467,578	169,126
Total noncurrent liabilities	3,504,704	467,578	169,126
Total liabilities	4,455,772	526,474	237,452
<b>Deferred inflows of resources</b>			
Pensions	39,357	6,935	2,508
OPEB	24,937	1,885	808
Leases	3,254,249	-	-
Total deferred inflow of resources	3,318,543	8,820	3,316
<b>Net position</b>			
Net investment in capital assets	173,890,848	2,001,662	1,745,021
Restricted for OPEB	744,872	56,308	24,132
Unrestricted	22,585,940	142,190	1,197,936
Total net position	197,221,660	2,200,160	2,967,089
Total liabilities, deferred inflows of resources, and net position	\$204,995,975	\$2,735,454	\$3,207,857

The accompanying notes are an integral part of these financial statements.

**Statement 9**  
**2 of 2**

Business-Type Activities Enterprise Funds		
9223 Community Center	Totals	Total Internal Service Funds
\$34,777	\$151,281	\$ -
114,943	662,089	33,311
33,863	212,414	-
-	-	4,350
4,836	192,368	43,361
129,668	178,225	26,785
-	-	699,271
-	-	3,450,358
<u>318,087</u>	<u>1,396,377</u>	<u>4,257,436</u>
-	851,118	-
-	-	261,520
-	-	296,253
997,797	4,288,087	-
<u>997,797</u>	<u>5,139,205</u>	<u>557,773</u>
<u>1,315,884</u>	<u>6,535,582</u>	<u>4,815,209</u>
14,799	63,599	-
3,986	31,616	-
-	3,254,249	-
<u>18,785</u>	<u>3,349,464</u>	<u>0</u>
8,858,586	186,496,117	-
119,050	944,362	-
1,864,541	25,790,607	8,518,779
<u>10,842,177</u>	<u>213,231,086</u>	<u>8,518,779</u>
<u>\$12,176,846</u>	<u>\$223,116,132</u>	<u>\$13,333,988</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
RECONCILIATION OF THE STATEMENT OF NET POSITION -  
PROPRIETARY FUNDS - TO THE GOVERNMENT-WIDE  
STATEMENT OF NET POSITION - BUSINESS-TYPE ACTIVITIES  
DECEMBER 31, 2022

**Statement 10**

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Total fund net position - proprietary funds	\$213,231,086
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Amounts reported for business-type activities in the Statement of Net Position are different because:

The Combined Utility Trunk Capital Projects Fund provides renewal and replacements resources for utility operations. Therefore, it is included within business-type activities at the government-wide level.	18,533,711
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The Combined Utility Trunk Capital Projects Fund recorded delinquent and deferred special assessments receivables. In the governmental fund statements, delinquent and deferred special assessments are not available in the current period and, therefore, are deferred in the funds. This revenue is recognized when earned as a business-type activity.	<u>454,186</u>
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Total net position - business-type activities	<u><u>\$232,218,983</u></u>
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The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF REVENUES, EXPENSES AND**  
**CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	Business-Type Activities Enterprise Funds		
	9220 Public Utilities	9221 Civic Arena	9222 Aquatic Facility
Operating revenues:			
Service charges	\$20,254,663	\$ -	\$ -
Connection permits	20,284	-	-
Penalties	94,209	-	-
Sale of materials and meter charges	92,152	-	-
Facility and equipment rental	-	826,497	15,234
Program and admission revenue	-	285,572	1,286,359
Merchandise sales	-	37,404	363,094
Advertising revenue	-	23,290	-
Other revenue	-	-	-
Total operating revenues	<u>20,461,308</u>	<u>1,172,763</u>	<u>1,664,687</u>
Operating expenses:			
Personal services	4,297,248	660,083	921,501
Supplies, repairs and maintenance	1,410,676	115,766	128,334
Costs of merchandise sales	-	20,586	167,187
Other services and charges	3,927,308	298,810	156,010
MCES disposal charge	6,404,817	-	-
Total operating expenses	<u>16,040,049</u>	<u>1,095,245</u>	<u>1,373,032</u>
Operating income (loss) before depreciation	4,421,259	77,518	291,655
Depreciation expense	5,571,693	385,724	442,780
Operating income (loss)	<u>(1,150,434)</u>	<u>(308,206)</u>	<u>(151,125)</u>
Nonoperating revenues (expenses):			
Interest and investment income (loss)	241,407	(2,042)	(10,379)
Other interest earnings	282,451	-	-
Gain (loss) on disposal of asset	65,000	(3,078)	-
Refunds and reimbursements	23,984	-	-
Connection charges	703,905	-	-
Intergovernmental revenues	47,124	-	25,690
Other revenues	1,255,540	46,806	-
Other expenses	(4,871)	-	(2,103)
Total nonoperating revenues (expenses)	<u>2,614,540</u>	<u>41,686</u>	<u>13,208</u>
Income (loss) before capital contributions and transfers	<u>1,464,106</u>	<u>(266,520)</u>	<u>(137,917)</u>
Capital contributions	1,724,383	-	-
Transfers in	4,620	123	-
Transfers out	(2,277,433)	-	-
Total capital contributions and transfers	<u>(548,430)</u>	<u>123</u>	<u>0</u>
Change in net position	915,676	(266,397)	(137,917)
Net position, beginning of the year	<u>196,305,984</u>	<u>2,466,557</u>	<u>3,105,006</u>
Net position, end of the year	<u>\$197,221,660</u>	<u>\$2,200,160</u>	<u>\$2,967,089</u>

Amounts reported above

Amount reported for business-type activities in the statement of activities are different because:

The Combined Utility Trunk Capital Projects Fund is reported with business type activities on the statement of activities

Intergovernmental revenues used for capital purposes

Transfers of capital assets between business-type activities and governmental activities

Amounts reported on the statement of activities

The accompanying notes are an integral part of these financial statements.

Statement 11

Business-Type Activities Enterprise Funds		
9223 Community Center	Totals	Internal Service Funds
\$ -	\$20,254,663	\$15,831,999
-	20,284	-
-	94,209	-
-	92,152	-
328,260	1,169,991	-
816,054	2,387,985	-
6,437	406,935	-
-	23,290	-
111,656	111,656	-
<u>1,262,407</u>	<u>24,561,165</u>	<u>15,831,999</u>
1,213,412	7,092,244	13,781,478
69,456	1,724,232	-
9,864	197,637	-
419,967	4,802,095	1,747,972
-	6,404,817	-
<u>1,712,699</u>	<u>20,221,025</u>	<u>15,529,450</u>
(450,292)	4,340,140	302,549
<u>487,144</u>	<u>6,887,341</u>	<u>-</u>
<u>(937,436)</u>	<u>(2,547,201)</u>	<u>302,549</u>
(17,330)	211,656	(78,434)
-	282,451	-
1,200	63,122	-
56,700	80,684	-
-	703,905	-
-	72,814	-
50,000	1,352,346	279,608
(1,541)	(8,515)	-
<u>89,029</u>	<u>2,758,463</u>	<u>201,174</u>
<u>(848,407)</u>	<u>211,262</u>	<u>503,723</u>
-	1,724,383	-
1,019,141	1,023,884	210,858
-	(2,277,433)	-
<u>1,019,141</u>	<u>470,834</u>	<u>210,858</u>
170,734	682,096	714,581
<u>10,671,443</u>	<u>212,548,990</u>	<u>7,804,198</u>
<u>\$10,842,177</u>	<u>\$213,231,086</u>	<u>\$8,518,779</u>
	Capital	
	Contributions	Transfers - Net
	\$1,724,383	(\$1,253,549)
	64,759	-
	47,124	-
	<u>(1,724,383)</u>	<u>1,724,383</u>
	<u>\$111,883</u>	<u>\$470,834</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN FUND NET POSITION TO THE STATEMENT OF ACTIVITIES  
BUSINESS-TYPE ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2022**

**Statement 12**

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Change in net position - proprietary funds	\$682,096
Amounts reported for governmental activities in the Statement of Activities are different because:	
Recognized current year activity from the Combined Utility Trunk Capital Projects Fund with the business-type activities.	(148,786)
Delinquent and deferred special assessments from the Combined Utility Trunk Capital Projects Funds are recognized when received in the governmental funds, but recognized when assessed with the business-type activities.	<u>(21,177)</u>
Change in net position - business-type activities	<u><u>\$512,133</u></u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	Business-Type Activities Enterprise Funds		
	9220 Public Utilities	9221 Civic Arena	9222 Aquatic Facility
Cash flows from operating activities:			
Receipts from customers and users	\$19,725,467	\$1,092,930	\$1,675,252
Receipts from internal services provided	-	-	-
Other nonoperating revenues	1,391,648	43,728	25,690
Other nonoperating expenses	(4,871)	-	(2,103)
Payment to suppliers	(12,004,597)	(419,941)	(441,150)
Payment to employees	(4,285,308)	(658,732)	(921,242)
Payments to benefits on behalf of employees	16,039	(48,832)	21,870
Net cash flows from operating activities	<u>4,838,378</u>	<u>9,153</u>	<u>358,317</u>
Cash flows from noncapital financing activities:			
Transfer from other funds	4,620	123	-
Transfer to other funds	(2,277,433)	-	-
Proceeds from (payments on) advances to other funds	(714,590)	-	-
Proceeds from connection charges	703,905	-	-
Net cash flows from noncapital financing activities	<u>(2,283,498)</u>	<u>123</u>	<u>0</u>
Cash flows from capital and related financing activities:			
Acquisition and construction of capital assets	(5,129,004)	(35,781)	(133,226)
Property taxes received for debt service	-	-	-
Proceeds from disposal of capital assets	65,000	3,078	-
Net cash flows from capital and related financing activities	<u>(5,064,004)</u>	<u>(32,703)</u>	<u>(133,226)</u>
Cash flows from investing activities:			
Interest and dividends received	527,069	(1,985)	(10,818)
Net increase (decrease) in cash and cash equivalents	(1,982,055)	(25,412)	214,273
Cash and cash equivalents - January 1	<u>13,161,341</u>	<u>203,964</u>	<u>1,159,483</u>
Cash and cash equivalents - December 31	<u><u>\$11,179,286</u></u>	<u><u>\$178,552</u></u>	<u><u>\$1,373,756</u></u>

The accompanying notes are an integral part of these financial statements.



Business-Type Activities Enterprise Funds		
9223 Community Center	Totals	Internal Service Funds
\$1,271,016	\$23,764,665	\$ -
-	-	15,816,935
106,700	1,567,766	279,608
(1,541)	(8,515)	-
(367,990)	(13,233,678)	(2,106,827)
(1,213,355)	(7,078,637)	(251,454)
(166,744)	(177,667)	(13,781,478)
<u>(371,914)</u>	<u>4,833,934</u>	<u>(43,216)</u>
1,019,141	1,023,884	210,858
-	(2,277,433)	-
-	(714,590)	560,672
-	703,905	-
<u>1,019,141</u>	<u>(1,264,234)</u>	<u>771,530</u>
(729,881)	(6,027,892)	-
2,072	2,072	-
1,200	69,278	-
<u>(726,609)</u>	<u>(5,956,542)</u>	<u>0</u>
<u>(16,515)</u>	<u>497,751</u>	<u>(78,400)</u>
(95,897)	(1,889,091)	649,914
<u>2,879,983</u>	<u>17,404,771</u>	<u>11,705,767</u>
<u>\$2,784,086</u>	<u>\$15,515,680</u>	<u>\$12,355,681</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For The Year Ended December 31, 2022

	Business-Type Activities Enterprise Funds		
	9220 Public Utilities	9221 Civic Arena	9222 Aquatic Facility
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	(\$1,150,434)	(\$308,206)	(\$151,125)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:			
Depreciation expense	5,571,693	385,724	442,780
Pension items	455,022	(16,630)	38,821
Other nonoperating revenue	1,391,648	43,728	25,690
Other nonoperating expenses	(4,871)	-	(2,103)
Accounts receivable	(572,545)	3,956	(4,234)
Intergovernmental receivables	(225,481)	(49,261)	-
Special assessments receivable	(105,923)	-	-
Prepaid items	21,749	(315)	-
Customer deposits	168,108	-	-
Accounts payable	(243,979)	15,790	9,276
Wages, salaries, and compensation payable	11,940	1,351	259
Net OPEB asset/payable	(438,983)	(32,202)	(16,951)
Unearned revenue	-	(34,528)	14,799
Intergovernmental payables	(39,566)	(254)	1,105
Other liabilities	-	-	-
Total adjustments	5,988,812	317,359	509,442
Net cash provided (used) by operating activities	\$4,838,378	\$9,153	\$358,317
Noncash investing, capital and financing activities:			
Contributions of capital assets from governmental funds	\$1,724,383	\$ -	\$ -

The accompanying notes are an integral part of these financial statements.

<u>Business-Type Activities Enterprise Funds</u>		
<u>9223 Community Center</u>	<u>Totals</u>	<u>Internal Service Funds</u>
(\$937,436)	(\$2,547,201)	\$302,549
487,144	6,887,341	-
(104,653)	372,560	-
106,700	1,567,766	279,608
(1,541)	(8,515)	-
(38,258)	(611,081)	(13,292)
-	(274,742)	-
-	(105,923)	-
-	21,434	(493,574)
-	168,108	-
130,931	(87,982)	20,905
57	13,607	(251,454)
(62,091)	(550,227)	-
46,867	27,138	(1,772)
366	(38,349)	29,493
-	-	84,321
<u>565,522</u>	<u>7,381,135</u>	<u>(345,765)</u>
<u>(\$371,914)</u>	<u>\$4,833,934</u>	<u>(\$43,216)</u>
\$ -	\$1,724,383	\$ -

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS**  
**DECEMBER 31, 2022**

**Statement 14**

	OPEB Trust Fund	Dakota County Drug Task Force Custodial Fund
<b>Assets:</b>		
Cash and investments	\$ -	\$88,561
Minnesota State Board of Investment internal equity pool	22,362,296	-
Restricted cash	-	508,768
Other receivables	-	20,305
Accrued interest receivable	-	1,400
Due from other governments	-	266,708
Other assets	-	26,261
Total assets	22,362,296	912,003
<b>Liabilities:</b>		
Accounts payable	438,015	20,577
Due to other governmental units	-	108,848
Other liabilities	-	588,957
Total liabilities	438,015	718,382
<b>Net position:</b>		
Restricted for OPEB	21,924,281	-
Restricted for Dakota County Drug Task Force	-	193,621
Total net position	\$21,924,281	\$193,621

The accompanying notes are an integral part of these financial statements.

**CITY OF EAGAN, MINNESOTA**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

**Statement 15**

	<u>OPEB Trust Fund</u>	<u>Dakota County Drug Task Force Custodial Fund</u>
<b>Additions:</b>		
<b>Contributions</b>		
Receipts from other governments	\$ -	\$829,596
<b>Investment earnings (loss)</b>		
Net change in fair value of investments	(5,293,720)	-
Interest, dividends, and other	-	(4,321)
Less investment activity expense	(2,266)	-
Net investment earnings (loss)	(5,295,986)	(4,321)
Total additions	(5,295,986)	825,275
<b>Deductions:</b>		
Withdrawals by participants	1,045,819	-
Reimbursements paid to other governments	-	296,033
Payments of operating expenses	-	447,860
Total deductions	1,045,819	743,893
Net increase (decrease) in fiduciary net position	(6,341,805)	81,382
Net position - beginning	28,266,086	112,239
Net position - ending	<u>\$21,924,281</u>	<u>\$193,621</u>

The accompanying notes are an integral part of these financial statements.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. REPORTING ENTITY**

The City of Eagan (the "City") is a statutory city governed by an elected mayor and four council members. The accompanying financial statements present the government entities for which the government is considered to be financially accountable.

The financial statements present the City and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the City are financially accountable and are included within the basic financial statements of the City because of the significance of their operational or financial relationships with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City.

As a result of applying the component unit definition criteria above, certain organizations have been defined and are presented in this report as follows:

Blended Component Units – Reported as if they were part of the City.

Joint Ventures and Jointly Governed Organizations – The relationship of the City with the entity is disclosed.

For each of the categories above, the specific entities are identified as follows:

**1. BLENDED COMPONENT UNIT**

**ECONOMIC DEVELOPMENT AUTHORITY FOR THE CITY OF EAGAN**

The Eagan Economic Development Authority (EDA) was created in 2000 by the City to assume the duties of the former Housing and Redevelopment Authority (HRA) and to provide economic development services to the City. The Eagan EDA is governed by a board currently comprised of the four City Council Members and the Mayor. The Eagan EDA is a legally separate entity from the City and is a public body corporate and politic and political subdivision of the state. The Eagan EDA's financial statements are reported as a part of the primary City government's because the EDA board is substantively the same as the City Council and the City has operational responsibility over the EDA.

The activity of the Eagan EDA is shown in the Tax Increment Financing (TIF) Capital Projects Funds in the City's financial statements. Separate financial statements are not issued for the Eagan EDA.

## **2. JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATION**

The City has several agreements with governmental and other entities, which provide reduced costs, better service, and additional benefits to the participants. These programs, which the City participates in, are listed below and amounts recorded within the current year financial statements are disclosed.

### MINNESOTA VALLEY TRANSIT AUTHORITY (A JOINTLY GOVERNED ORGANIZATION)

The Cities of Eagan, Apple Valley, Burnsville, Rosemount, Savage, Prior Lake, Shakopee, Dakota County and Scott County, as equal participants, formed the Minnesota Valley Transit Authority (the "Authority"). The purpose of the Authority is to coordinate public transit service for the five communities. The Authority is governed by an eight member board comprised of representatives of member cities. The Authority is not fiscally dependent on the City.

There were minimal transactions between the City and the Authority in 2022. Complete financial statements for the Authority can be obtained at the City's Municipal Center.

### LOGIS (A JOINTLY GOVERNED ORGANIZATION)

This consortium of approximately 28 government entities provides computerized data processing and support services to its members. LOGIS is legally separate from the City, as the City does not appoint a voting majority of the board and the consortium is fiscally independent of the City. During 2022, the City expended \$1,168,249 to LOGIS for goods and services provided. This amount is recorded as expenditures of the General (\$1,039,728), Equipment Revolving (\$102,981), and Proprietary (\$25,540) Funds.

### DAKOTA COMMUNICATIONS CENTER

On August 25, 2005, the City entered into a joint powers agreement with the Cities of Apple Valley, Burnsville, Farmington, Hastings, Inver Grove Heights, Lakeville, Mendota Heights, Rosemount, South St. Paul, West St. Paul, Minnesota, and Dakota County, Minnesota, to establish the Dakota Communications Center (DCC), a Minnesota nonprofit corporation. The purpose of the DCC is to engage in the operation and maintenance of a county-wide public safety answering point and communications center for law enforcement, fire, emergency medical services and other public safety services for the mutual benefit of residents residing in the above mentioned cities and county (members). Pursuant to the joint powers agreement, members are required to provide DCC their pro rata share of cost of operations and maintenance and capital projects.

## **B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the City. The fiduciary funds are only reported in the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

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The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. Internally dedicated revenues are reported as general revenues rather than program revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The OPEB Trust Fund and the Dakota County Drug Task Force Custodial Fund are presented in the fiduciary fund financial statements. Since, by definition, these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the City, these Funds are not incorporated into the government-wide statements.

**C. MEASUREMENTS FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current period except for reimbursement grants and cost-share project reimbursements which are considered available if they are collected within 120 days of year-end.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.



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Property taxes, franchise taxes, licenses, and interest associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Only the portion of special assessments receivable due within the current period is considered to be susceptible to accrual as revenue of the current period. Street construction aid from the Minnesota Department of Transportation is recognized as revenue in the year the funds are appropriated to the City and an eligible project is approved. All other revenue items are considered to be measurable and available only when cash is received by the City.

**DESCRIPTION OF FUNDS:**

Major Governmental Funds:

General Fund – This fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Cedar Grove Highway 13 Tax Increment – Capital Projects Fund – This fund accounts for costs associated with constructing or acquiring assets related to the TIF District.

Revolving Improvement Construction – Capital Projects Fund – This fund accounts for costs associated with improvement projects throughout the City.

Major Street – Capital Projects Fund – This fund accounts for costs associated with maintenance, renewal, and replacement of City streets.

Combined Utility Trunk – Capital Projects Fund – This fund accounts for costs associated with maintenance, renewal, and replacement of the City's water, sewer, and storm sewer infrastructure.

American Rescue Plan – Special Revenue Fund – This fund accounts for costs associated with American Rescue Plan Act funding.

Proprietary Funds:

Public Utilities Fund – This fund accounts for the operations of the City's water, sanitary sewer, street lighting, and storm drainage/water quality utilities.

Civic Arena Fund – This fund accounts for the activities of the City's arena operations.

Aquatic Facility Fund – This fund accounts for the activities of the City's Cascade Bay Water Park.

Community Center Fund – This fund accounts for the operation of the City's Community Center.

Internal Service Funds:

Risk Management Fund – This fund accounts for the City's commercial insurance activity.

Benefit Accrual Fund – This fund accounts for the City's vacation and sick pay liabilities.

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Workers' Compensation Self-Insurance Fund – This fund accounts for the City's workers' compensation self-insurance activity.

Dental Self-Insurance Fund – This fund accounts for the City's dental self-insurance activity.

Fiduciary Funds:

OPEB Trust Fund – This fund is used to account for the financial resources held by the City in a trustee capacity to be used by the City to pay OPEB benefits to employees.

Dakota County Drug Task Force Custodial Fund – This fund accounts for the amounts related to the task force held by the City in a strictly custodial capacity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's Public Utilities Fund and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION OR EQUITY**

**1. DEPOSITS AND INVESTMENTS**

CITY FUNDS

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

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*Minnesota Statutes* authorizes the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days and in the Minnesota Municipal Investment Pool.

Certain investments for the City are reported at fair value as disclosed in Note 3. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

In accordance with GASB Statement No. 79, the Minnesota Municipal Investment Pool securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the 4M Liquid Asset Fund. Investments in the 4M Plus must be deposited for a minimum of 14 calendar days. Withdrawals prior to the 14-day restriction period will be subject to a penalty equal to seven days interest on the amount withdrawn. Seven days' notice of redemption is required for withdrawals of investments in the 4M Term Series withdrawn prior to the maturity date of that series. A penalty could be assessed as necessary to recoup the Series for any charges, losses, and other costs attributable to the early redemption.

The remaining money market funds are invested in The First American Government Obligation Fund, an external investment pool. The fund seeks to maintain a constant net asset value (NAV) of \$1 per share. The securities held by the fund are valued on the basis of amortized cost. Shares may be redeemed without penalty on any business day.

OPEB TRUST FUND

These funds represent investments administered by the City's OPEB Trust Fund investment managers. As of December 31, 2022, they were comprised of Minnesota State Board of Investment.

*Minnesota Statutes* authorize the OPEB Trust Fund to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, corporate bonds, common stock and foreign stock of the highest quality, mutual funds, repurchase and reverse agreements, commercial paper of the highest quality with a maturity no longer than 270 days and in the State Board of Investment. Investments are stated at fair value.

## **2. RECEIVABLES AND PAYABLES**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans).

All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown at a gross amount since both are assessable to the property taxes and are collectible upon the sale of the property.

The City levies its property tax for the subsequent year during the month of December. December 28 is the last day the City can certify a tax levy to the County Auditor for collection the following year. Such taxes become a lien on January 1 and are recorded as receivables by the City at that date. The property tax is recorded as revenue when it becomes measurable and available. Dakota County is the collecting agency for the levy and remits the collections to the City three times a year. The tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Taxes not collected as of December 31 each year are shown as delinquent taxes receivable.

The County Auditor prepares the tax list for all taxable property in the City, applying the applicable tax rate to the tax capacity of individual properties, to arrive at the actual tax for each property. The County Auditor also collects all special assessments, except for certain prepayments paid directly to the City.

The County Auditor submits the list of taxes and special assessments to be collected on each parcel of property to the County Treasurer in January of each year.

## **3. LEASE RECEIVABLES**

The City's lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreement, the City may receive variable lease payments that are dependent upon the lessee's revenue/the lessee's usage levels.

A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the commencement of the lease in an amount equal to the initial recording of the lease receivable, and is recognized as revenue over the lease term.

## **4. INVENTORY AND PREPAID ITEMS**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are reported using the consumption method and recorded as expenditures/expenses at the time of consumption.

Inventory is valued at cost using the first-in, first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

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Inventory – Land held for resale represents land owned by the City with the intent to sell to developers. This land is recorded at the lesser of historical cost or expected net realizable value.

**5. CAPITAL ASSETS**

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, sidewalks, and similar items), and intangible assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment of the City are depreciated using the straight-line method over the estimated useful lives as listed.

<u>Assets</u>	<u>Years</u>
Utility distribution systems	80
Streets	20
Infrastructure	20
Buildings	40
Sidewalks	20
Land improvements	10-40
Building improvements	10-25
Machinery and equipment	5-15
Fire hydrants	25
Mobile equipment	5-20
Temporary easements	2-4
Street lights	35
Purchased software	2-5
Tower	60

**6. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES/UNEARNED REVENUES**

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The City has two items that qualify for reporting in this category. The City presents deferred outflows of resources on the Statement(s) of Net Position for deferred outflows of resources related to pensions and OPEB for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the Statement of Financial Position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has three items that qualify for reporting in this category. The City presents deferred inflows of resources on the Statement of Net Position and the Governmental Fund Balance Sheet. The governmental funds report unavailable revenues from five sources: property taxes, special assessments, notes receivable, grants receivable, and leases receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City presents deferred inflows of resources on the Statement(s) of Net Position for deferred inflows of resources related to pensions and OPEB, for various estimate differences that will be amortized and recognized over future years, and related to leases for the present value of future lease payments to be received.

Unearned revenue is reported for grants and other funding sources which have been received by the City but will be spent and earned in a subsequent year.

## **7. COMPENSATED ABSENCES**

Under the terms of union contracts and personnel policies, the City's employees are granted vacations in varying amounts depending upon length of service and union contract or employee classification. All full-time employees accumulate one day of sick leave per month. Some part-time employees receive pro rata benefits. Upon termination, employees are paid for all unused vacation and, if they have five or more years of service, severance pay is equal to 50% of their unused sick leave.

Employees who have been with the City for at least five years and who have accrued and maintain a balance of over 160 hours of sick leave are also allowed to convert accumulated sick leave to deposits in the City's deferred compensation plans. Deposits in combination with all other payments to the deferred compensation plans are subject to maximum deferral regulations. Accumulated sick leave converted to deferred compensation will be paid at half the employee's rate of pay.

Employees who have been with the City for at least five years and who have accrued and maintain a balance of over 160 hours of sick leave time are allowed to trade accumulated sick leave for cash reimbursement for approved wellness activities. Accumulated sick leave used for this purpose will be reimbursed in cash at half the employee's current rate of pay.

The liability for vacation and vested sick leave is recorded in the Benefit Accrual Internal Service Fund as earned. The fund's revenues are derived from direct labor charges to other City funds. All benefits are then paid by the Benefit Accrual Internal Service Fund.

## **8. LONG-TERM OBLIGATIONS**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **9. PENSIONS**

For purposes of measuring the net pension liability, deferred outflows and inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to and deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **10. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City and additions to/deductions from the City's fiduciary net position have been determined on the same basis as they are reported by the City. For this purpose, the City recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

## **11. FUND EQUITY**

### **A. CLASSIFICATION**

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

- **Nonspendable Fund Balance** – These are amounts that cannot be spent because they are not in spendable form.
- **Restricted Fund Balance** – These are amounts that are restricted to specific purposes either by a) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through enabling legislation.
- **Committed Fund Balance** – These are amounts that can only be used for specific purposes pursuant to constraints imposed by the City Council (highest level of decision-making authority) through resolution, amounts are only released from commitments through resolution.



- Assigned Fund Balance – These are amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. The City Council has delegated authority to the Finance Director to assign fund balance under the City's fund balance policy.
- Unassigned Fund Balance – These are residual amounts in the General Fund not reported in any other classification. The General Fund is the only fund that can report a positive unassigned fund balance. Other funds would report a negative unassigned fund balance should the total of nonspendable, restricted, and committed fund balances exceed the total net resources of that fund.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. When unrestricted resources are available for use, it is the City's policy to use resources in the following order: committed, assigned, and unassigned.

#### **B. MINIMUM FUND BALANCE**

The City's target General Fund balance is to maintain an unassigned fund balance of 40% to 45% of the subsequent year's expenditure budget.

### **12. NET POSITION**

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

### **13. USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

### **14. BUDGETARY INFORMATION**

Budgetary information budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for the General Fund and Special Revenue Funds with the exception of the Police Forfeiture Fund, Drug Task Force Grant Fund, Data Bank Abatement Fund, DCDTF Equitable Sharing Fund, and Opioid Crisis Prevention Fund. Budgets are also adopted for the Park System Development and Renewal & Replacement, Equipment Revolving, General Facilities Renewal, and Fire Apparatus Revolving Capital Projects Funds. A separate budget report is issued at the beginning of each year.



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Budgeted amounts presented include the originally adopted budget and final amended budget approved by the City Council. The City does not use encumbrances. Budgeted expenditure appropriations lapse at year-end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. The City Administrator submits to the City Council, a proposed operating budget for the year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted to obtain taxpayer comments.
- c. The budget is legally enacted through City Council action.
- d. Expenditures may legally exceed budgeted appropriations at the fund level through City Council action. Also, the City Council may authorize transfers of budgeted amounts between departments within any fund.
- e. Formal budgetary integration is employed as a management control device during the year for the General and Special Revenue Funds with the exception of the Police Forfeiture, Drug Task Force Grant, Data Bank Abatement, DCDTF Equitable Sharing, and Opioid Crisis Prevention Special Revenue Funds. Formal budgetary integration is not employed for Debt Service Funds because effective budgetary control is alternatively achieved through general obligation (G.O.) bond indenture provisions. Budgetary control for Capital Projects Funds is accomplished through the use of project controls, with the exception of the Park System Development and Renewal & Replacement, Equipment Revolving, General Facilities Renewal and Fire Apparatus Revolving Funds, which are budgeted.
- f. The legal level of budgetary control is at the department level for the General Fund and at the fund level for all other budgeted funds. Departments in the General Fund whose expenditures exceeded appropriations are as follows: Finance, City Clerk, Legal, and Fire. Also inherent in this controlling function is the management philosophy that the existence of a particular item or appropriation in the approved budget does not automatically mean that it will be spent. The budget process has flexibility in that, where need has been properly demonstrated, an adjustment can be made within the department budget by the City Administrator or between departments by the City Council.

**NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. DEFICIT FUND EQUITY**

Capital Projects Funds	
Cedar Grove Highway 13 Tax Increment	(\$16,020,735)
Revolving Improvement Construction	(10,212,446)
Special Revenue Funds	
American Rescue Plan	(39,921)

Deficit balances in the Tax Increment Funds will be eliminated through future tax increment collections. Capital project fund deficits will be eliminated through future revenues. Special revenue fund deficit will be eliminated as investment market conditions improve.

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**NOTE 3 – DEPOSITS AND INVESTMENTS**

Cash balances of the City's funds are combined (pooled) and invested to the extent available in various investments authorized by *Minnesota Statutes*. Each fund's portion of this pool (or pools) is displayed in the financial statements as "cash and cash equivalents" or "investments". For purposes of identifying risk of investing public funds, the balances and related restrictions are summarized as follows.

**A. DEPOSITS**

The City addresses custodial credit risk by having the authority from the City Council to maintain deposits with various financial institutions that are members of the Federal Reserve System. As required by *Minnesota Statutes*, any of the City's deposits are to be protected by \$250,000 of federal depository insurance and pledged collateral. The fair value of pledged collateral must equal 110% of the deposits not covered by insurance or bonds. As of December 31, 2022, the City was not exposed to custodial credit risk because deposits were fully collateralized. The City had deposits of \$7,648,020 as of December 31, 2022. The City's book balance for cash as of December 31, 2022 was \$6,892,668.

**B. INVESTMENTS**

As of December 31, 2022, the City's governmental funds and proprietary had the following investments and maturities:

Investment type	Fair value	Investment maturities		
		Less than one year	1-5 years	6-10 years
U.S. Agencies	\$45,104,493	\$39,355,653	\$5,748,840	\$ -
U.S. Treasuries	42,011,420	26,589,260	15,422,160	-
Certificates of Deposit	3,576,286	-	3,576,286	-
Money Market	5,725,744	5,725,744	-	-
Municipal Bonds	7,645,588	3,695,281	3,950,307	-
Total	<u>\$104,063,531</u>			

**Interest Rate Risk:** This is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy states the City will not invest in securities maturing more than 10 years from the date of purchase, unless directly matched to a specific cash flow.

**Credit Risk:** This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* 118A.04-05 limits investments that are in the top two ratings issued by nationally recognized statistical rating organizations. The City's investment policy limits its investments to those specified in these Statutes. The City's investments consist of U.S. Securities rated AA- by Standard & Poor's or higher. Other investments are not rated.

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Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of a city's investment in a single issuer. The City's investment policy addresses concentration of credit risk by diversifying its investments by security type not to exceed maximum holdings percentage. The maximum holdings percentages range from 5% for commercial paper to 100% for U.S. Treasury obligations and governmental agency and instrumentality securities. The City's investments follow its investment policy in terms of concentration of credit risk. The following investments are over 5% of total investments:

<u>Investment class</u>	<u>Percentage of Total Investments</u>
Federal Home Loan Bank	22.8%
Federal Farm Credit Bank	10.1%
United States Treasuries	42.7%
First American Government Obligation Fund	5.5%

The City has the following recurring fair value measurements as of December 31, 2022:

- \$104,063,531 of investments are valued using a matrix pricing model (Level 2 inputs)

**C. OPEB TRUST FUND**

As of December 31, 2022, the City's OPEB Trust Fund had the following investments and maturities.

<u>Investment type</u>	<u>Fair value</u>	<u>Investment maturities</u>		
		<u>Less than one year</u>	<u>1-5 years</u>	<u>6-10 years</u>
MN State Board of Investment	<u>\$22,362,296</u>	<u>\$22,362,296</u>	<u>N/A</u>	<u>N/A</u>

The Trust Policy states that with respect to assets of an OPEB trust, investments are limited to investments authorized under *Minnesota Statutes* Chapter 188A or Sec. 356A.06, Subd. 7, including shares of MN Trust, or as further prescribed by the GASB Statement No. 45 Investment Policy.

Credit Risk: The OPEB Trust's investments are not rated.

Concentration of Credit Risk: The MN SBI investments are not subject to concentration of credit risk.

The following is a summary of total deposits and investments:

City Governmental and Proprietary Funds	
Deposits (Note 3.A.)	\$6,892,668
Petty cash	2,550
Investments (Note 3.B.)	104,063,531
Cash with escrow agent	6,663,731
OPEB Trust Fund	
Investments (Note 3.C.)	<u>22,362,296</u>
 Total deposits and investments	 <u><u>\$139,984,776</u></u>

**CITY OF EAGAN, MINNESOTA**  
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Deposits and investments are presented in the December 31, 2022, basic financial statements as follows:

Statement of Net Position	
Cash and investments	\$110,361,420
Cash with escrow agent	6,663,731
Statement of Fiduciary Net Position	
OPEB Trust Fund	
Cash and investments	22,362,296
Dakota County Drug Task Force Custodial Fund	
Cash and investments	88,561
Restricted cash	<u>508,768</u>
 Total deposits and investments	 <u><u>\$139,984,776</u></u>

**NOTE 4 – RECEIVABLES**

Significant receivable balances not expected to be collected within one year of December 31, 2022 are as follows:

	Major Fund					Nonmajor Governmental Funds	Total
	General	Major Street	Revolving Improvement Construction	Combined Utility Trunk	Public Utilities		
Property tax receivable	\$143,800	\$10,400	\$ -	\$ -	\$ -	\$16,400	\$170,600
Notes receivable	-	-	-	-	-	77,510	77,510
Special assessments receivable	900	693,200	4,866,200	415,400	52,100	3,039,300	9,067,100
Leases receivable	<u>265,615</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,494,750</u>	<u>-</u>	<u>2,760,365</u>
 Total	 <u><u>\$410,315</u></u>	 <u><u>\$703,600</u></u>	 <u><u>\$4,866,200</u></u>	 <u><u>\$415,400</u></u>	 <u><u>\$2,546,850</u></u>	 <u><u>\$3,133,210</u></u>	 <u><u>\$12,075,575</u></u>

**NOTE 5 – LEASES**

The City leases a portion of its water towers for cellular tower antenna sites. The leases are non-cancellable for a period of 10 years with three renewal periods of 5 years at the lessee's option. The city considers the likelihood of these options being exercised to be greater than 50%. The agreements call for annual lease payments of \$12,000 - \$80,000, with increases indexed to the CPI. The lease receivable is measured at the present value of the future minimum lease payments expected to be received during the lease term rate of 6% which is stated in the lease agreement.

The City leases out two switching stations for use by CenturyLink. The leases are non-cancellable for a period of 20 years with two renewable periods of 5 years at the lessee's option. The agreements call for monthly payments of \$500 with increases indexed to the CPI. The lease receivable during the lease term at a discount rate of 6.00% which is stated in the lease agreement.

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The City leases conduit systems throughout the City, in which it licenses out the excess conduit system capacity to third parties. The term of the license agreement is a non-cancellable period of 30 years. The agreements call for annual payments ranging from \$2,500 - \$4,000, with increases indexed to the CPI. The lease received during the lease term at a discount rate of 3.00% which is based on the rate available to finance equipment over the same time periods.

The City leases fiber optic wire for use by 3<sup>rd</sup> party companies. The agreements terms are for non-cancellable for a period covering 5 to 20 years. The agreements call for annual payments ranging from \$600 - \$4,500 with increases indexed to the CPI. The lease receivable is measured at the present value of the future minimum lease payments expected to be received during the lease terms at a discount rate of 3.00% which is based on the rate available to finance equipment over the same time periods.

The City leases space of the former Fire Station 3 property to HealthEast Medical Transportation. This lease is non-cancellable for a period of 3 years. The agreement calls for monthly lease payments of \$6,000 with increases indexed to the CPI. The lease receivable is measured at the present value of the future minimum lease payment expected to be received during the lease term at a discount rate of 1.12% which is based on the rate available to finance the space over the same time periods.

	For the year ended 12/31/2022
Amortization of lease-related deferred inflows	
Governmental type leases	\$44,221
Business type leases	358,881
Total revenue recognized resulting from deferred inflow amortization	<u>403,102</u>
Governmental interest revenue	14,213
Business type interest revenue	226,364
Total revenue recognized in relation to leased assets	<u><u>\$643,679</u></u>

**CITY OF EAGAN, MINNESOTA**  
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**NOTE 6 – CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2022, was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities				
Capital assets not being depreciated				
Land	\$31,242,892	\$ -	\$ -	\$31,242,892
Infrastructure land	40,684,458	-	-	40,684,458
Permanent easements	1,959,010	-	-	1,959,010
Sculptures and monuments	212,705	-	-	212,705
Construction in progress	5,535,799	10,522,840	(4,340,733)	11,717,906
Total capital assets not being depreciated	<u>79,634,864</u>	<u>10,522,840</u>	<u>(4,340,733)</u>	<u>85,816,971</u>
Capital assets being depreciated				
Buildings	64,749,574	-	-	64,749,574
Infrastructure and temporary easements	140,184,056	913,730	-	141,097,786
Improvements other than buildings	46,074,078	1,656,548	(249,479)	47,481,147
Machinery and equipment	31,665,184	2,542,904	(758,381)	33,449,707
Total capital assets being depreciated	<u>282,672,892</u>	<u>5,113,182</u>	<u>(1,007,860)</u>	<u>286,778,214</u>
Less accumulated depreciation for				
Buildings	18,693,140	1,602,529	-	20,295,669
Infrastructure and temporary easements	74,915,564	4,599,806	-	79,515,370
Improvements other than buildings	16,879,623	1,909,531	(239,828)	18,549,326
Machinery and equipment	21,287,237	2,444,655	(747,996)	22,983,896
Total accumulated depreciation	<u>131,775,564</u>	<u>10,556,521</u>	<u>(987,824)</u>	<u>141,344,261</u>
Total capital assets being depreciated, net	<u>150,897,328</u>	<u>(5,443,339)</u>	<u>(20,036)</u>	<u>145,433,953</u>
Governmental activities capital assets, net	<u>\$230,532,192</u>	<u>\$5,079,501</u>	<u>(\$4,360,769)</u>	<u>\$231,250,924</u>

**CITY OF EAGAN, MINNESOTA**  
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	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Business-type activities				
Capital assets not being depreciated				
Land	\$1,638,054	\$ -	\$ -	\$1,638,054
Permanent easements	336,501	-	-	336,501
Construction in progress	<u>8,672,522</u>	<u>4,900,024</u>	<u>(6,143,075)</u>	<u>7,429,471</u>
Total capital assets not being depreciated	<u>10,647,077</u>	<u>4,900,024</u>	<u>(6,143,075)</u>	<u>9,404,026</u>
Capital assets being depreciated				
Buildings and improvements	41,128,188	2,383,171	-	43,511,359
Infrastructure and temporary easements	256,256,664	2,280,248	-	258,536,912
Machinery and equipment	<u>15,394,946</u>	<u>4,278,177</u>	<u>(218,394)</u>	<u>19,454,729</u>
Total capital assets being depreciated	<u>312,779,798</u>	<u>8,941,596</u>	<u>(218,394)</u>	<u>321,503,000</u>
Less accumulated depreciation for				
Buildings and improvements	23,848,378	1,675,318	-	25,523,696
Infrastructure and temporary easements	104,650,957	4,130,265	-	108,781,222
Machinery and equipment	<u>9,027,135</u>	<u>1,081,758</u>	<u>(215,316)</u>	<u>9,893,577</u>
Total accumulated depreciation	<u>137,526,470</u>	<u>6,887,341</u>	<u>(215,316)</u>	<u>144,198,495</u>
Total capital assets being depreciated, net	<u>175,253,328</u>	<u>2,054,255</u>	<u>(3,078)</u>	<u>177,304,505</u>
Business-type activities capital assets, net	<u>\$185,900,405</u>	<u>\$6,954,279</u>	<u>(\$6,146,153)</u>	<u>\$186,708,531</u>

**CITY OF EAGAN, MINNESOTA**  
NOTES TO FINANCIAL STATEMENTS  
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Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$1,063,478
Public safety	1,766,894
Public works	6,203,792
Parks and recreation	<u>1,522,357</u>
Total depreciation expense - governmental activities	<u>\$10,556,521</u>
Business-type activities	
Public utilities	\$5,571,693
Civic arena	385,724
Aquatic facility	442,780
Community center	<u>487,144</u>
Total depreciation expense - business-type activities	<u>\$6,887,341</u>

**NOTE 7 – LONG-TERM DEBT**

**A. GOVERNMENTAL ACTIVITIES**

**1. G.O. SPECIAL ASSESSMENT BONDS**

The City issues special assessment bonds to provide funds for the construction of streets and utilities improvements. These bonds will be repaid from special assessments levied against the properties benefiting from this construction. The City is obligated for payment of special assessments debt not covered through the collection of special assessments from property owners. Any obligation by the City would be paid from property taxes. The amount of delinquent special assessment receivables in the debt service funds at December 31, 2022 was \$1,564. There were no special assessment bonds with governmental commitments currently outstanding at December 31, 2022.



**CITY OF EAGAN, MINNESOTA**  
**NOTES TO FINANCIAL STATEMENTS**  
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**2. G.O. STATE AID BONDS**

The City issued G.O. State Aid Street Bonds to provide funding for the Northwood Parkway Bridge across Interstate 35E within the City. The debt service on the Bonds is expected to be repaid from the City's municipal state aid allotments received annually from the Minnesota Department of Transportation. The City also pledges its full faith, credit, and power to levy direct general ad valorem taxes as security on the Bonds, but the City does not anticipate using tax levies for the repayment of the Bonds. G.O. State Aid Street Bonds currently outstanding are noted below:

	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Authorized and Issued</u>	<u>Final Maturity</u>	<u>Balance at year-end</u>	<u>Due within one year</u>
G.O. State-Aid Street Bonds - Series 2017A	3/16/2017	2.00-2.75%	\$2,280,000	4/1/2029	<u>\$1,395,000</u>	<u>\$210,000</u>

Annual debt service requirements to maturity for G.O. State Aid Street Bonds are as follows:

<u>Years ending December 31</u>	<u>Governmental activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$210,000	\$33,413	\$243,413
2024	210,000	28,425	238,425
2025	205,000	23,238	228,238
2026	200,000	18,175	218,175
2027	195,000	12,994	207,994
2028-2029	<u>375,000</u>	<u>10,244</u>	<u>385,244</u>
Total	<u>\$1,395,000</u>	<u>\$126,489</u>	<u>\$1,521,489</u>

**3. G.O. HOUSING IMPROVEMENT BONDS**

The City issued G.O. Housing Improvement Bonds to provide funding for townhome improvements. These bonds will be repaid from special assessments levied against the property owners benefiting from the improvements. G.O. Housing Improvement Bonds currently outstanding are listed below:

	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Authorized and Issued</u>	<u>Final Maturity</u>	<u>Balance at year-end</u>	<u>Due within one year</u>
Taxable G.O. Refunding - 2012A	3/30/2021	0.20 - 2.50%	\$465,000	2/1/2028	\$400,000	\$65,000
Taxable G.O. - 2021A	3/30/2021	0.20 - 2.50%	\$845,000	2/1/2041	<u>805,000</u>	<u>35,000</u>
					<u>\$1,205,000</u>	<u>\$100,000</u>

**CITY OF EAGAN, MINNESOTA**  
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Annual debt service requirements to maturity for G.O. Housing Improvement Bonds are as follows:

Years ending December 31	Governmental activities		
	Principal	Interest	Total
2023	\$100,000	\$17,573	\$117,573
2024	100,000	17,223	117,223
2025	105,000	16,655	121,655
2026	105,000	15,789	120,789
2027	110,000	14,658	124,658
2028-2032	270,000	58,093	328,093
2033-2037	220,000	36,891	256,891
2038-2041	195,000	9,904	204,904
Total	<u>\$1,205,000</u>	<u>\$186,786</u>	<u>\$1,391,786</u>

**4. G.O. TAX INCREMENT BONDS**

The City issued G.O. Tax Increment Bonds to provide funding for a parking structure. G.O. Tax Increment Bonds currently outstanding are listed below:

	Issue Date	Interest Rate	Authorized and Issued	Final Maturity	Balance at year-end	Due within one year
Taxable G.O. Tax Increment Bonds - Series 2013A	6/13/2013	2.00 - 3.40%	\$12,390,000	2/1/2030	\$7,500,000	\$7,500,000
Taxable G.O. Refunding - 2013A	3/30/2021	0.20 - 2.50%	\$6,865,000	2/1/2030	6,865,000	-
					<u>\$14,365,000</u>	<u>\$7,500,000</u>

Annual debt service requirements to maturity for G.O. Tax Increment Bonds are as follows:

Years ending December 31	Governmental activities		
	Principal	Interest	Total
2023	\$7,500,000	\$291,643	\$7,791,643
2024	955,000	74,138	1,029,138
2025	965,000	68,850	1,033,850
2026	970,000	60,865	1,030,865
2027	975,000	50,651	1,025,651
2028-2032	3,000,000	71,018	3,071,018
Total	<u>\$14,365,000</u>	<u>\$617,165</u>	<u>\$14,982,165</u>

**CITY OF EAGAN, MINNESOTA**  
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The City issued G.O. Capital Improvement Plan Bonds to provide funding for the new fire station and CSM Phase 1. G.O. Capital Improvement Plan Bonds currently outstanding are listed below:

	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Authorized and Issued</u>	<u>Final Maturity</u>	<u>Balance at year-end</u>	<u>Due within one year</u>
G.O. Capital Improvement Plan Bonds - Series 2016A	4/28/2016	2.00 - 3.00%	\$8,130,000	2/1/2037	\$6,540,000	\$370,000
G.O. Capital Improvement Plan Bonds - Series 2018A	10/16/2018	3.375 - 4.000%	22,300,000	2/1/2039	<u>21,610,000</u>	<u>530,000</u>
					<u>\$28,150,000</u>	<u>\$900,000</u>

Annual debt service requirements to maturity for G.O. Capital Improvement Plan Bonds are as follows:

<u>Years ending December 31</u>	<u>Governmental activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$900,000	\$901,910	\$1,801,910
2024	1,055,000	866,560	1,921,560
2025	1,475,000	819,810	2,294,810
2026	1,530,000	765,660	2,295,660
2027	1,580,000	711,559	2,291,559
2028-2032	8,150,000	2,810,282	10,960,282
2033-2037	9,295,000	1,505,986	10,800,986
2038-2040	<u>4,165,000</u>	<u>144,391</u>	<u>4,309,391</u>
Total	<u>\$28,150,000</u>	<u>\$8,526,158</u>	<u>\$36,676,158</u>

**B. CHANGES IN LONG TERM DEBT**

Long-term debt activity for the year ended December 31, 2022, was as follows:

	<u>Beginning balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending balance</u>	<u>Due within one year</u>
Governmental Activities					
Bonds payable					
G.O. State-Aid Street Bonds	\$1,610,000	\$ -	\$215,000	\$1,395,000	\$210,000
G.O. Taxable Tax Increment Bonds	8,330,000	-	830,000	7,500,000	7,500,000
G.O. Capital Improvement Plan Bonds	6,895,000	-	355,000	6,540,000	370,000
G.O. Taxable Refunding Bonds	7,330,000	-	65,000	7,265,000	65,000
G.O. Taxable Housing Impr. Bonds	845,000	-	40,000	805,000	35,000
General Obligation Bonds	22,120,000	-	510,000	21,610,000	530,000
Bond premiums/discounts	702,089	-	72,103	629,986	-
Compensated absences*	<u>3,998,065</u>	<u>-</u>	<u>251,454</u>	<u>3,746,611</u>	<u>3,450,358</u>
Total governmental activities					
Long-term liabilities	<u>\$51,830,154</u>	<u>\$ -</u>	<u>\$2,338,557</u>	<u>\$49,491,597</u>	<u>\$12,160,358</u>

\*The change in compensated absences is presented as a net change.

**CITY OF EAGAN, MINNESOTA**  
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**C. ADVANCE CROSSOVER REFUNDING**

On March 30, 2021, the City issued the taxable General Obligation Bonds, Series 2021A with an average interest rate of 1.39% to advance refund \$6,650,000 of outstanding 2013A Series Bonds with an average interest rate of 3.97%. The bond proceeds of \$6,777,190 were used to purchase U.S. Government Securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for the interest on the refunding bonds before the crossover date and called principal on the refunded bonds on February 1, 2023.

The City advance refunded the 2013A Taxable General Obligation Bonds to reduce its total debt service payments over the last twelve years of the bond by \$298,567 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$276,747.

The City is responsible for the debt service of the refunded bonds before the crossover date and the debt service of the refunding bonds after the crossover date. The debt service of the refunding bonds before the crossover date is payable from the escrow account. Assets held with the escrow agent total \$6,663,731 at December 31, 2022.

Payment Date	Refunded Bonds Total	Refunding Bonds Total	Debt Service Commitment	
			Escrow Account	City
2023	\$6,687,177	\$76,047	\$6,688,024	\$75,200
2024	-	1,029,137	-	1,029,137
2025	-	1,033,850	-	1,033,850
2026	-	1,030,865	-	1,030,865
2027	-	1,025,651	-	1,025,651
2028	-	1,023,396	-	1,023,396
2029	-	1,024,248	-	1,024,248
2030	-	1,023,374	-	1,023,374
Total	<u>\$6,687,177</u>	<u>\$7,266,568</u>	<u>\$6,688,024</u>	<u>\$7,265,721</u>

**CITY OF EAGAN, MINNESOTA**  
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**NOTE 8 – FUND BALANCE DETAIL**

Fund equity balances are classified as follows to reflect the limitations and restrictions of the respective funds.

	General	Cedar Grove Highway 13 Tax Increment	Revolving Improvement Construction	Major Street	Combined Utility Trunk	American Rescue Plan	Other Governmental Funds	Total
<b>Nonspendable</b>								
Prepaid items	\$37,995	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$37,995
Inventory	144,311	-	-	-	-	-	1,038,463	1,182,774
Total nonspendable	182,306	0	0	0	0	0	1,038,463	1,220,769
<b>Restricted</b>								
Debt service	-	-	-	-	-	-	9,867,922	9,867,922
Tax increment financing	-	-	-	-	-	-	1,022,146	1,022,146
Police forfeitures	-	-	-	-	-	-	5,908	5,908
Eagan TV	-	-	-	-	-	-	1,518,101	1,518,101
Revolving loan	-	-	-	-	-	-	363,765	363,765
DWI forfeiture	-	-	-	-	-	-	34,990	34,990
DCDTF equitable sharing	-	-	-	-	-	-	149,471	149,471
Opioid crisis prevention	-	-	-	-	-	-	158,673	158,673
Cedar grove parking garage	-	-	-	-	-	-	29,897	29,897
Park dedication	-	-	-	-	-	-	2,539,481	2,539,481
Total restricted	0	0	0	0	0	0	15,690,354	15,690,354
<b>Committed</b>								
Housing	-	-	-	-	-	-	665,651	665,651
Cable TV	-	-	-	-	-	-	968,028	968,028
Tree mitigation	-	-	-	-	-	-	556,826	556,826
Data bank abatement	-	-	-	-	-	-	42,961	42,961
Total committed	0	0	0	0	0	0	2,233,466	2,233,466
<b>Assigned</b>								
Capital projects and equipment	-	-	-	21,866,918	18,533,711	-	6,267,339	46,667,968
<b>Unassigned</b>								
	29,487,314	(16,020,735)	(10,212,446)	-	-	(39,921)	(78,691)	3,135,521
<b>Total</b>	<b>\$ 29,669,620</b>	<b>\$ (16,020,735)</b>	<b>\$ (10,212,446)</b>	<b>\$ 21,866,918</b>	<b>\$ 18,533,711</b>	<b>\$ (39,921)</b>	<b>\$ 25,150,931</b>	<b>\$ 68,948,078</b>

**CITY OF EAGAN, MINNESOTA**  
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The City internally segregated portions of its cash and investments in its enterprise funds for specific purposes. The City has designated certain revenue and expenditure accounts to be added to or subtracted from these cash accounts or specifically set aside amounts based on the capital improvement plan.

Fund	Purpose	Amount
Public Utilities	Water renewal and replacement	\$2,362,031
Public Utilities	Water supply and storage	3,333,000
Public Utilities	Sanitary Sewer renewal and replacement	1,948,655
Public Utilities	Storm drain expansion and modifications	1,834,891
Public Utilities	Storm drain renewal and replacement	1,574,595
Public Utilities	Water quality	126,114
Civic Arena	Capital replacement	178,552
Aquatic Facility	Capital replacement	880,357
Community Center	Capital replacement	1,680,139
Total		<u><u>\$13,918,334</u></u>

**NOTE 9 – INTERFUND ASSETS/LIABILITIES**

The composition of interfund balances as of December 31, 2022, was as follows:

Due To/From Other Funds:

Receivable Fund	Payable Fund	Amount
American Rescue Plan	Fire Apparatus Revolving	\$1,000,000
Major Street	Revolving Improvement Construction	6,875,363
Public Utilities	Cedar Grove Parking Garage	57,061
Public Utilities	Cedar Grove Highway 13 Tax Increment	10,300,459
Total		<u><u>\$18,232,883</u></u>

Advances To/From Other Funds:

Receivable Fund	Payable Fund	Amount
Combined Utility Trunk	Cedar Grove Hwy 13 Tax Increment	<u><u>\$5,723,635</u></u>

The due from/due to other funds balances represent borrowing to resolve deficit cash balances. Advances to/from other funds represent funding for capital activity.

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**NOTE 10 – TRANSFERS**

December 31, 2022, were as follows:

Transfer out	Transfer in	Purpose	Amount
American Rescue Plan Fund	General Fund	ARPA Payroll	\$54,106
American Rescue Plan Fund	Eagan TV Fund	ARPA Payroll	660
American Rescue Plan Fund	Public Utilities Fund	ARPA Payroll	4,620
American Rescue Plan Fund	Civic Arena Fund	ARPA Payroll	123
American Rescue Plan Fund	Community Center Fund	ARPA Projects	747,839
American Rescue Plan Fund	Park System Development Fund	ARPA Projects	94,379
American Rescue Plan Fund	Equipment Revolving Fund	ARPA Projects	39,116
American Rescue Plan Fund	General Facilities Fund	ARPA Projects	15,588
American Rescue Plan Fund	Benefit Accrual Fund	ARPA Payroll	210,858
Cable TV Franchise Fees Fund	General Fund	Operations Funding	668,437
Cable TV Franchise Fees Fund	Eagan TV Fund	Operations Funding	379,303
Public Utilities Fund	General Fund	Operations Funding	1,822,700
Public Utilities Fund	Community Center Fund	Operations Funding	271,302
Public Utilities Fund	Equipment Revolving Fund	Funding Capital Projects	25,306
Public Utilities Fund	Revolving Improvement Construction Fund	Funding Capital Projects	158,125
Revolving Improvement Construction Fund	Major Street Fund	Funding Capital Projects	252,253
Major Street Fund	Revolving Improvement Construction Fund	Funding Capital Projects	970,802
Total			<u>\$5,715,517</u>

**NOTE 11 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. On July 1, 1993, the City began to self-insure for workers' compensation risk up to certain limits. A stop-loss policy was purchased that limits the City's loss to \$500,000 per incident. The City purchases commercial insurance for claims in excess of coverage provided by the fund and for all other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in insurance from the previous year.

All funds of the City participate in the program and make payments to the Workers' Compensation Self-Insurance Internal Service Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Interfund premiums are charged to user funds as quasi-external transactions. The Workers' Compensation Self-Insurance Internal Service Fund includes a reserve of \$3,865,650 for catastrophic losses. The total claims liability reported in the Fund at December 31, 2022, is \$747,201 of which \$261,520 is considered long-term and includes amounts for known claims and for estimated incurred but not reported claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

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Changes in the Fund's claims liability amounts, including long-term amounts, for the past three years were as follows:

Year	Balance beginning of year	Claims expense and estimates	Claims payments	Balance end of year
2020	\$473,525	\$338,404	(\$417,074)	\$394,855
2021	394,855	766,458	(487,887)	673,426
2022	673,426	984,725	(910,950)	747,201

The City also has an Internal Service Fund titled "Risk Management" which services other funds' insurance premiums, but does not involve the retention of risk. The City anticipates that over a period of time, sufficient amounts will be built up to allow the City to expand into a self-insurance program.

**NOTE 12 –PENSION PLANS**

**A. PLAN DESCRIPTION**

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

1. General Employees Retirement Fund (GERF)

All full-time (with the exception of employees covered by PEPFF) and certain part-time employees of the City are covered by the General Employees Retirement Fund (GERF). GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Public Employees Police and Fire Fund (PEPFF)

The PEPFF, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to PERA.

**B. BENEFITS PROVIDED**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.



1. GERS Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated members. Members hired prior to July 1, 1989 receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% for each of the first ten years of service and 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7% for all years of service. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

2. PEPFF Benefits

Benefits for the PEPFF members first hired after June 30, 2010 but before July 1, 2014 vest on a prorated basis from 50% after five years up to 100% after ten years of credited service. Benefits for PEPFF members first hired after June 30, 2014 vest on a prorated basis from 50% after ten years up to 100% after twenty years of credited service. The annuity accrual rate is 3% of average salary for each year of service. For PEPFF members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The postretirement increase is fixed at 1%. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

**C. CONTRIBUTIONS**

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

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1. GERF Contributions

Coordinated Plan members were required to contribute 6.50% of their annual covered salary in fiscal year 2022 and the City was required to contribute 7.50% for Coordinated Plan members. The City's contributions to the GERF for the year ended December 31, 2022 were \$1,253,173. The City's contributions were equal to the required as set by state statute.

2. PEPFF Contributions

Police and Fire Plan members were required to contribute 11.80% of their annual covered salary in fiscal year 2022 and the City was required to contribute 17.70% for Police and Fire Plan members. The City's contributions to the PEPFF for the year ended December 31, 2022 were \$2,268,468. The City's contributions were equal to the required contributions as set by state statute.

**D. PENSION COSTS**

1. GERF Pension Costs

At December 31, 2022, the City reported a liability of \$17,233,992 for its proportionate share of GERF's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$505,070.

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2021 through June 30, 2022, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.2176% at the end of the measurement period and 0.2105% for the beginning of the period.

City's proportionate share of the net pension liability	\$17,233,992
State of Minnesota's proportionate share of the net pension liability associated with the City	505,070
Total	<u>\$17,739,062</u>

For the year ended December 31, 2022, the City recognized pension expense of \$2,525,213 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$75,469 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the GERF.

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At December 31, 2022, the City reported its proportionate share of the GERS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$143,951	\$184,368
Changes in actuarial assumptions	3,900,365	71,238
Difference between projected and actual investment earnings	306,590	-
Changes in proportion	470,378	-
Contributions paid to PERA subsequent to the measurement date	<u>625,816</u>	<u>-</u>
	<u>\$5,447,100</u>	<u>\$255,606</u>

The \$625,816 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ending December 31,</u>	<u>Pension expense</u>
2023	\$1,705,099
2024	1,748,042
2025	(446,020)
2026	1,558,557
2027	-
Thereafter	-

2. PEPFF Pension Costs

At December 31, 2022, the City reported a liability of \$44,173,142 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2021 through June 30, 2022, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 1.0151% at the end of the measurement period and 1.0050% for the beginning of the period.

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The State of Minnesota also contributed \$18 million to PEPFF during the plan fiscal year ended June 30, 2022. The contribution consisted of \$9 million in direct state aid that does meet the definition of a special funding situation and \$9 million in supplemental state aid that does not meet the definition of a special funding situation. The direct state aid was paid on October 1, 2021. Thereafter, by October 1 of each year, the state will pay \$9 million to the PEPFF until full funding is reached or July 1, 2048, whichever is earlier. The \$9 million in supplemental state aid will continue until the fund is 90% funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90% funded, whichever occurs later.

The State of Minnesota is included as a non-employer contributing entity in the PEPFF Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$9 million in direct state aid. PEPFF employers need to recognize their proportionate share of the State of Minnesota's pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2022, the City recognized pension expense of \$2,749,111 for its proportionate share of the Police and Fire Plan's pension expense. The City recognized an additional \$374,301 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$9 million to the PEPFF.

The State of Minnesota is not included as a non-employer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9 million in supplemental state aid. The City recognized \$91,358 for the year ended December 31, 2022 as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the Police and Fire Fund.

At December 31, 2022, the City reported its proportionate share of the PEPFF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$2,702,740	\$ -
Changes in actuarial assumptions	26,002,695	273,603
Difference between projected and actual investment earnings	597,248	-
Changes in proportion	2,705,810	-
Contributions paid to PERA subsequent to the measurement date	<u>1,202,782</u>	<u>-</u>
Total	<u><u>\$33,211,275</u></u>	<u><u>\$273,603</u></u>

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The \$1,202,782 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ending December 31,</u>	<u>Pension expense</u>
2023	\$7,367,170
2024	6,119,440
2025	5,283,018
2026	9,270,816
2027	3,694,446
Thereafter	-

The net pension liability will be liquidated by the General, Public Utilities, Civic Arena, Aquatic Facility, and Community Center Funds.

**E. ACTUARIAL ASSUMPTIONS**

The total pension liability in the June 30, 2022 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.25% per year
Investment rate of return	6.50%

The long-term investment rate of return is based on a review of inflation and investment return assumptions from a number of national investment consulting firms. The review provided a range of investment return rates deemed to be reasonable by the actuary. An investment return of 6.50% was deemed to be within that range of reasonableness for financial reporting purposes.

Benefit increases after retirement are assumed to be 1.25% for the GERF. The PEPFF benefit increase is fixed at 1.00% per year and that increase was used in the valuation.

Salary growth assumptions in the GERF range in annual increments from 10.25% after one year of service to 3.0% after 27 years of service. In the PEPFF, salary growth assumptions range from 11.75% after one year of service to 3.0% after 24 years of service.

Mortality rates for GERF were based on the Pub-2010 General Employee Mortality Table. Mortality rates for PEPFF were based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for GERF are reviewed every four years. The most recent four-year experience study for GERF was completed in 2019. The assumption changes were adopted by the Board and become effective with the July 1, 2020 actuarial valuation. The most recent four-year experience study for PEPFF was completed in 2020 and adopted by the Board and became effective with the July 1, 2021 actuarial valuation.

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The following changes in actuarial assumptions and plan provisions occurred in 2022:

General Employees Fund

Changes in Actuarial Assumptions:

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

Police and Fire Fund

Changes in Actuarial Assumptions:

- The single discount rate was changed from 6.50% to 5.40%.
- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term expected real rate of return
Domestic equity	33.5%	5.10%
International equity	16.5%	5.30%
Fixed income	25.0%	0.75%
Private markets	25.0%	5.90%
Total	100%	

**F. DISCOUNT RATE**

The discount rate for the GERF used to measure the total pension liability in 2022 was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

In the PEPFF, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members through June 30, 2060. Beginning in fiscal year ended June 30, 2061, projected benefit payments exceed the funds' projected fiduciary net position. Benefit payments projected after were discounted at the municipal bond rate of 3.69% (based on the weekly rate closest to but not later than the measurement date of the Fidelity "20-Year Municipal GO AA Index"). The resulting equivalent single discount rate of 5.40% for the PEPFF was determined to give approximately the same present value of projected benefits when applied to all years of projected benefits as the present value of projected benefits using 6.50% applied to all years of projected benefits through the point of asset depletion and 3.69% thereafter.

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**G. PENSION LIABILITY SENSITIVITY**

The following presents the City's proportionate share of the net pension liability, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% decrease in discount rate <u>(5.5%)</u>	Discount Rate <u>(6.5%)</u>	1% increase in discount rate <u>(7.5%)</u>
City's Proportionate share of the GERF net pension liability	\$27,221,993	\$17,233,992	\$9,042,290
	1% decrease in discount rate <u>(4.4%)</u>	Discount Rate <u>(5.4%)</u>	1% increase in discount rate <u>(6.4%)</u>
City's Proportionate share of the PEPFF net pension liability	\$66,850,385	\$44,173,142	\$25,839,949

**H. PENSION PLAN FIDUCIARY NET POSITION**

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained at [www.mnpera.org](http://www.mnpera.org).

**I. PENSION EXPENSE**

Pension expense recognized by the City for the year ended December 31, 2022 is as follows:

GERF	\$2,600,682
PEPFF	<u>3,123,412</u>
Total	<u><u>\$5,724,094</u></u>

**J. DEFINED CONTRIBUTION PLAN**

Four of the City's council members are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by PERA. The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

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The defined contribution plan consists of individual accounts paying lump sum benefits, plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses therefore, there is no future liability to the employer. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5% of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2% of employer contributions and twenty-five hundredths of 1% (.0025) of the assets in each member's account annually.

Pension expense for the year is equal to contributions made. Total contributions made by the entity during fiscal year 2022 were:

<u>Contribution amount</u>		<u>Percentage of covered payroll</u>		<u>Required rate</u>
<u>Employee</u>	<u>Employer</u>	<u>Employee</u>	<u>Employer</u>	
\$2,001	\$2,001	5%	5%	5%

**K. DEFINED CONTRIBUTION PENSION PLAN - VOLUNTEER FIRE FIGHTER'S RELIEF ASSOCIATION**

The Eagan Firefighter's Relief Association is the administrator of a single employer defined contribution pension plan established to provide benefits for members of the Eagan Fire Department per Minnesota State Statutes.

The Association issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing at City Hall.

The City contributes to the Eagan Volunteer Fire Department Relief Association (the "Association") that provides pension benefits to its members under a single employer defined contribution plan. Since fire department members are volunteers, contributions to the Association are not based on payroll but rather on years of active service. All active firefighters may apply for membership in the Association and shall become a member immediately upon approval by the Board of Trustees.

Under an Annual Contribution agreement, required and actual employer contributions to the plan during 2022 were \$32,000. Members of the Association are not allowed to make voluntary contributions to the plan.

Members are not vested in their accounts until they attain five years of active service, at which time they become 40% vested. Thereafter, the vested portion of their accounts increases by 4% annually until they achieve 100% vesting after having served for 10 years.

Plan provisions were established and may only be amended by amendments to the Association bylaws which require a majority vote by the Board of Trustees.



**NOTE 13 – POST EMPLOYMENT HEALTH CARE PLAN**

**A. PLAN DESCRIPTION**

The City provides a single-employer defined benefit healthcare plan to eligible retirees and their spouses. The plan offers medical coverage. Medical coverage is administered by Blue Cross Blue Shield. It is the City's policy to periodically review its medical coverage, and to obtain requests for proposals in order to provide the most favorable benefits and premiums for City employees and retirees. The City Council has the authority to establish and amend the plan provisions.

**B. FUNDING POLICY**

Retirees and their spouses contribute to the healthcare plan at the same rate as City employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the City, based on the contract terms with Blue Cross Blue Shield. The required contributions are based on projected pay-as-you-go financing requirements.

**C. MEMBERS**

As of December 31, 2022, the following were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	56
Active employees	<u>294</u>
Total	<u><u>350</u></u>

**D. CONTRIBUTIONS**

Retirees contribute to the health care plan at the same rate as City employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the City, based on the contract terms with Blue Cross Blue Shield. The required contributions are based on projected pay-as-you-go financing requirements. For the year 2022, the City contributed \$0 to the plan.

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**E. ACTUARIAL ASSUMPTIONS**

The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Key methods and assumptions used in valuation of total OPEB liability	
Investment rate of return	7.50%, net of investment expense
Salary increases	Varying based on service and contract group
Inflation	2.00%
Healthcare cost trend increases	6.00% in 2022 grading to 5.00% over 4 years and then to 4.00% over the next 48 years
Mortality Assumption	Pub-2010 Public Retirement Plans General Headcount-Weighted Mortality Tables with MP-2020 Generational Improvement Scale

The actuarial assumptions used in the December 31, 2022, valuation are drawn from the Public Employee Retirement Association of Minnesota January 1, 2019 actuarial valuation and the inflation assumption.

The long-term expected rate of return on OPEB plan investments was determined using historical averages.

Asset Class	Target	Long-term expected real rate of return
MN State Board of Investment - OPEB Internal Equity Pool	<u>100%</u>	7.50%

The details of the investments and the investment policy are described in Note 3 of the City's financial statements. For the year ended December 31, 2022, the annual money-weighted rate of return on investments, net of investment expense, was (21.5%). The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**F. DISCOUNT RATE**

The discount rate used to measure the total OPEB liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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**G. CHANGES IN NET OPEB LIABILITY**

	Increases (decreases)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (asset) (a)-(b)
Balances at January 1, 2022	\$9,122,100	\$29,261,573	(\$20,139,473)
Changes for the year			
Service cost	212,806	-	212,806
Interest	661,609	-	661,609
Differences between expected and actual economic experience	-	-	-
Changes of assumptions	-	-	-
Employer contributions	-	-	-
Net investment income	-	(6,294,674)	6,294,674
Benefit payments	(1,045,819)	(1,045,819)	-
Administrative expense	-	-	-
Other charges	-	3,200	(3,200)
Net changes	(171,404)	(7,337,293)	7,165,889
Balance at December 31, 2022	\$8,950,696	\$21,924,280	(\$12,973,584)

**H. OPEB LIABILITY SENSITIVITY**

The following presents the City's net OPEB liability calculated using the discount rate of 7.5% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

	1% decrease (6.5%)	Current (7.5%)	1% increase (8.5%)
Net OPEB Liability (Asset)	(\$12,481,760)	(\$12,973,584)	(\$13,428,041)

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The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

	1% decrease (5.00% decreasing to 4.00% then 3.00%)	Current (6.00% decreasing to 5.00% then 4.00%)	1% increase (7.00% decreasing to 6.00% then 5.00%)
Net OPEB Liability (Asset)	(\$13,595,701)	(\$12,973,584)	(\$12,259,137)

**I. OPEB EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO OPEB**

For the year ended December 31, 2022 the City recognized OPEB expense of (\$1,224,893). At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Difference between projected and actual earnings on OPEB plan investments	\$2,257,756	\$ -
Differences between expected and actual experience	1,397,110	-
Changes in actuarial assumptions	6,293	541,005
<b>Total</b>	<b>\$3,661,159</b>	<b>\$541,005</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending December 31,	Total
2023	(\$284,938)
2024	447,120
2025	874,220
2026	1,848,504
2027	117,623
Thereafter	117,625
<b>Total</b>	<b>\$3,120,154</b>

**CITY OF EAGAN, MINNESOTA**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2022**

**NOTE 14 – TAX ABATEMENTS/TAX INCREMENT FINANCING**

The City has entered into Tax Increment Financing agreements which meet the criteria for disclosure under *Governmental Accounting Standards Board Statement No. 77 Tax Abatement Disclosures*. The City's authority to enter into these agreements comes from *Minnesota Statute 469*. The City entered into these agreements for the purpose of economic development.

Under each agreement, the City and developer agree on an amount of development costs to be reimbursed to the developer by the City through tax revenues from the additional taxable value of the property generated by the development (tax increment). A "pay-as-you-go" note is established for this amount, on which the City makes payments for a fixed period of time with available tax increment revenue after deducting for certain administrative costs.

During the year ended December 31, 2022, the City generated \$3,495,300 in tax increment revenue and made \$114,287 in payments to developers.

**NOTE 15 – CONTRACT COMMITMENTS**

At December 31, 2022, the following contract commitments existed:

<u>Contract number</u>	<u>Contractor</u>	<u>Revised contract amount</u>	<u>Payments to date</u>	<u>Amount remaining</u>
21-15	Municipal Builders	\$3,146,742	\$3,062,871	\$83,871
21-18	Northwest Asphalt	780,023	741,022	39,001
22-02	OMG Midwest Inc	2,737,179	1,316,333	1,420,846
22-03	Ebert Construction	989,733	940,238	49,495
22-07	Pioneer Power	726,754	643,401	83,353
22-11	S. M. Hentges & Sons, Inc.	687,251	-	687,251
22-25	Taylor Electric	134,918	-	134,918
	Total	<u>\$9,202,600</u>	<u>\$6,703,865</u>	<u>\$2,498,735</u>

**NOTE 16 – CONTINGENCIES**

There are various lawsuits pending in which the City is involved. The City estimates the potential claims against the City, not covered by insurance resulting from such litigation, would not materially affect the financial statements of the City.

**NOTE 17 – ADOPTION OF NEW ACCOUNTING STANDARD**

The City implemented GASB Statement No. 87 for the year ended December 31, 2022. As a result, a lease receivable and deferred inflows of resources related to leases are recorded within the governmental funds balance sheet, proprietary funds statement of net position and the government-wide statement of net position. Implementation of this standard did not require a restatement of beginning net position or fund balance.

**NOTE 18 – NEW STANDARDS ISSUED BUT NOT YET IMPLEMENTED**

The Governmental Accounting Standards Boards (GASB) recently approved the following statements which were not implemented for these financial statements:

**Statement No. 94** *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The provisions of this Statement are effective for reporting periods beginning after June 15, 2022.

**Statement No. 96** *Subscription – Based Information Technology Arrangements*. The provisions of this Statement are effective for reporting periods beginning after June 15, 2022.

**Statement No. 99** *Omnibus 2022*. The provisions of this Statement contain multiple effective dates, the first being for reporting periods beginning after June 15, 2022.

**Statement No. 100** *Accounting Changes and Error Corrections* – an amendment of GASB Statement No. 62. The provisions of this Statement are effective for reporting periods beginning after June 15, 2023.

The effect these standards may have on future financial statements is not determinable at this time.

**REQUIRED SUPPLEMENTARY INFORMATION**

CITY OF EAGAN, MINNESOTA  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CHANGES IN NET OPEB LIABILITY  
 AND RELATED RATIOS  
 LAST TEN YEARS

Statement 16

	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020	December 31, 2021	December 31, 2022
Total OPEB liability						
Service cost	\$230,996	\$239,081	\$292,094	\$309,230	\$206,608	\$212,806
Interest	503,866	527,894	553,258	602,399	606,349	661,609
Differences between expected and actual experience	-	-	308,645	-	1,662,327	-
Changes of assumptions	-	-	12,921	-	(721,341)	-
Changes of benefit terms	-	-	-	-	-	-
Benefit payments	(410,114)	(435,015)	(528,598)	(529,103)	(1,001,665)	(1,045,819)
Other changes	-	-	-	-	-	-
Net change in total OPEB liability	324,748	331,960	638,320	382,526	752,278	(171,404)
Beginning of year	6,692,268	7,017,016	7,348,976	7,987,296	8,369,822	9,122,100
End of year	<u>\$7,017,016</u>	<u>\$7,348,976</u>	<u>\$7,987,296</u>	<u>\$8,369,822</u>	<u>\$9,122,100</u>	<u>\$8,950,696</u>
Plan Fiduciary Net Pension (FNP)						
Employer contributions	\$ -	\$ -	\$ -	\$ -	\$464,954	\$ -
Net investment income	3,013,792	(718,184)	4,785,666	3,602,642	6,649,240	(6,294,674)
Gain or loss	-	-	-	-	-	-
Benefit payments	(410,114)	(435,015)	(435,015)	(19,132)	(1,001,665)	(1,045,819)
Administrative expense	(1,369)	(1,468)	(1,520)	(1,644)	(1,893)	-
Other changes	-	(3,199)	-	-	-	3,200
Net change in plan fiduciary net position	2,602,309	(1,157,866)	4,349,131	3,581,866	6,110,636	(7,337,293)
Beginning of year	13,775,497	16,377,806	15,219,940	19,569,071	23,150,937	29,261,573
End of year	<u>\$16,377,806</u>	<u>\$15,219,940</u>	<u>\$19,569,071</u>	<u>\$23,150,937</u>	<u>\$29,261,573</u>	<u>\$21,924,280</u>
Net OPEB liability (asset)	<u>(\$9,360,790)</u>	<u>(\$7,870,964)</u>	<u>(\$11,581,775)</u>	<u>(\$14,781,115)</u>	<u>(\$20,139,473)</u>	<u>(\$12,973,584)</u>
Plan FNP as a percentage of the total OPEB liability	233.40%	207.10%	245.00%	276.60%	320.78%	244.94%
Covered-employee payroll	\$18,900,000	\$19,600,000	\$21,600,000	\$22,400,000	\$26,120,000	\$26,904,000
Net OPEB liability as a percentage of covered-employee payroll	(49.53%)	(40.16%)	(53.62%)	(65.99%)	(77.10%)	(48.22%)

The schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2017 and is intended to show a ten year trend. Additional years will be added as they become available.

See accompanying notes to the required supplementary information.



**CITY OF EAGAN, MINNESOTA**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**OTHER POST EMPLOYMENT BENEFITS**  
**LAST TEN YEARS**

**Statement 17**

	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020	December 31, 2021	December 31, 2022
Actuarially determined contribution						
Contributions in relation to the actuarially determined contribution	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Covered-employee payroll	<u>\$18,900,000</u>	<u>\$19,600,000</u>	<u>\$21,600,000</u>	<u>\$22,400,000</u>	<u>\$26,120,000</u>	<u>\$26,904,000</u>
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

The schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2017 and is intended to show a ten year trend. Additional years will be added as they become available.

See accompanying notes to the required supplementary information.

CITY OF EAGAN, MINNESOTA  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF INVESTMENT RETURNS  
 LAST TEN YEARS

Statement 18

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	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020	December 31, 2021	December 31, 2022
Annual money-weighted rate of return, net of investment expense	21.87%	(4.39%)	31.47%	18.40%	28.71%	(21.50%)

This schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2017 and is intended to show a ten year trend. Additional years will be reported as they become available.

See accompanying notes to the required supplementary information.

CITY OF EAGAN, MINNESOTA  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY\* -  
 GENERAL EMPLOYEES RETIREMENT FUND  
 LAST TEN YEARS

Statement 19

Measurement Date June 30	Fiscal Year Ending December 31	City's Proportionate Share (Percentage) of the Net Pension Liability (Asset)	City's Proportionate Share (Amount) of the Net Pension Liability (Asset) (a)	State's Proportionate Share (Amount) of the Net Pension Liability Associated with City (b)	City's Proportionate Share of the Net Pension Liability and the State's Proportionate Share of the Net Pension Liability Associated with the City (a+b)	Covered Payroll (c)	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	2015	0.2330%	\$10,636,061	\$ -	\$10,636,061	\$11,748,053	90.53%	78.19%
2016	2016	0.1964%	15,946,706	208,307	16,155,013	12,187,880	132.55%	68.91%
2017	2017	0.2060%	13,150,904	165,387	13,316,291	13,273,067	100.33%	75.90%
2018	2018	0.2004%	11,117,370	364,716	11,482,086	13,472,413	85.23%	79.53%
2019	2019	0.2029%	11,217,887	348,652	11,566,539	14,356,435	80.57%	80.23%
2020	2020	0.2048%	12,278,696	378,604	12,657,300	14,607,399	86.65%	79.10%
2021	2021	0.2105%	8,989,293	274,605	9,263,898	15,157,942	61.12%	87.00%
2022	2022	0.2176%	17,233,992	505,070	17,739,062	16,250,674	109.16%	76.70%

\* The schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2015 and is intended to show a ten year trend. Additional years will be reported as they become available.

**CITY OF EAGAN, MINNESOTA**

REQUIRED SUPPLEMENTARY INFORMATION

**Statement 20**

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY\* -  
PUBLIC EMPLOYEES POLICE AND FIRE RETIREMENT FUND  
LAST TEN YEARS

Fiscal Year Ending June 30	City's Proportion of the Net Pension Liability (Asset)	City's Proportionate Share of the Net Pension Liability (Asset) (a)	Covered Payroll (b)	City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.7930%	\$9,010,336	\$7,059,500	127.63%	86.61%
2016	0.7710%	30,941,572	7,428,228	416.54%	63.88%
2017	0.8130%	10,903,297	8,345,019	130.66%	85.43%
2018	0.7807%	8,321,458	8,227,889	101.14%	88.80%
2019	0.8738%	9,302,484	9,212,584	100.98%	89.26%
2020	0.9213%	12,143,720	10,394,137	116.83%	87.20%
2021	1.0050%	7,757,535	11,877,220	65.31%	93.70%
2022	1.0151%	44,173,142	12,328,919	358.29%	70.50%

\* The schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2015 and is intended to show a ten year trend. Additional years will be reported as they become available.

**CITY OF EAGAN, MINNESOTA**  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CITY CONTRIBUTIONS  
 GENERAL EMPLOYEES RETIREMENT FUND  
 LAST TEN YEARS

**Statement 21**

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Fiscal Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
December 31, 2015	\$940,330	\$940,330	\$ -	\$12,537,733	7.5%
December 31, 2016	933,173	933,173	-	12,442,307	7.5%
December 31, 2017	978,383	978,383	-	13,045,107	7.5%
December 31, 2018	1,043,480	1,043,480	-	13,913,067	7.5%
December 31, 2019	1,089,899	1,089,899	-	14,531,984	7.5%
December 31, 2020	1,115,417	1,115,417	-	14,872,194	7.5%
December 31, 2021	1,166,907	1,166,907	-	15,558,972	7.5%
December 31, 2022	1,253,173	1,253,173	-	16,709,144	7.5%

\* The schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2015 and is intended to show a ten year trend. Additional years will be reported as they become available.

See accompanying notes to the required supplementary information.

**CITY OF EAGAN, MINNESOTA**  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CITY CONTRIBUTIONS  
 PUBLIC EMPLOYEES POLICE AND FIRE RETIREMENT FUND  
 LAST TEN YEARS

**Statement 22**

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Fiscal Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
December 31, 2015	\$1,241,086	\$1,241,086	\$ -	\$7,661,025	16.20%
December 31, 2016	1,251,349	1,251,349	-	7,724,377	16.20%
December 31, 2017	1,295,763	1,295,763	-	7,998,537	16.20%
December 31, 2018	1,422,385	1,422,385	-	8,780,154	16.20%
December 31, 2019	1,632,498	1,632,498	-	9,631,257	16.95%
December 31, 2020	2,022,024	2,022,024	-	11,424,012	17.70%
December 31, 2021	2,128,079	2,128,079	-	12,023,044	17.70%
December 31, 2022	2,268,468	2,268,468	-	12,816,200	17.70%

\* The schedule is provided prospectively beginning with the City's fiscal year ended December 31, 2015 and is intended to show a ten year trend. Additional years will be reported as they become available.

See accompanying notes to the required supplementary information.

**Note A LEGAL COMPLIANCE – BUDGETS**

The General Fund budget is legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the department level for the General Fund.

**Note B OPEB INFORMATION**

Assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits. There are no factors that affect trends in the amounts reported, such as changes of benefit terms or assumptions.

**Note C PENSION INFORMATION**

**PERA – General Employees Retirement Fund**

*2022 Changes*

Changes in Actuarial Assumptions:

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

*2021 Changes*

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50% to 6.50% for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

*2020 Changes*

Changes in Actuarial Assumptions:

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were decreased 0.25% and assumed rates of retirement were changed resulting in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements. Assumed rates of termination and disability were also changed.
- Base mortality tables were changed from RP-2014 tables to Pub-2010 tables, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions:

- Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**CITY OF EAGAN, MINNESOTA**  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO RSI  
DECEMBER 31, 2022

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*2019 Changes*

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in the Plan Provisions:

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

*2018 Changes*

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00% per year through 2044 and 2.50% per year thereafter to 1.25% per year.

*2017 Changes*

Changes in Actuarial Assumptions:

- The Combined Service Annuity (CSA) loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15.0% for vested deferred member liability and 3.0% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

*2016 Changes*

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

**PERA – Public Employees Police and Fire Fund**

*2022 Changes*

Changes in Actuarial Assumptions:

- The single discount rate changed from 6.50% to 5.40%.
- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

*2021 Changes*

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.50% to 6.50% for financial reporting purposes.
- The inflation assumption was changed from 2.50% to 2.25%.
- The payroll growth assumption was changed from 3.25% to 3.00%.
- The base mortality tables for healthy annuitants, disabled annuitants and employees were changed from RP-2014 tables to Pub-2010 Public Safety Mortality tables. The mortality improvement scale was changed from MP-2019 to MN-2020.



**CITY OF EAGAN, MINNESOTA**  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO RSI  
DECEMBER 31, 2022

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- Assumed salary increase and retirement rates were modified as recommended in the July 14, 2020 experience study. The changes result in a decrease in gross salary increase rates, slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25-44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60% to 70%.

*2020 Changes*

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2018 to MP-2019.

*2019 Changes*

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in the Plan Provisions

- There have been no changes since the prior valuation.

*2018 Changes*

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2016 to MP-2017.

*2017 Changes*

Changes in Actuarial Assumptions:

- The single discount rate was changed from 5.6% to 7.5%.
- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34% lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The Combined Service Annuity (CSA) load was 30% for vested and non-vested deferred members. The CSA has been changed to 33% for vested members and 2% for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.0% for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65% to 60%.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing Joint and Survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00% for all years to 1.00% per year through 2064 and 2.50% thereafter.

**CITY OF EAGAN, MINNESOTA**  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO RSI  
DECEMBER 31, 2022

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*2016 Changes*

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2037 and 2.5% per year thereafter to 1.0% per year for all future years.
- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate changed from 7.9% to 5.6%.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

**COMBINING AND INDIVIDUAL NONMAJOR FUND FINANCIAL  
STATEMENTS**

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total Nonmajor Governmental Funds
<b>Assets</b>				
Cash and investments	\$4,338,723	\$3,108,011	\$11,044,182	\$18,490,916
Cash held with escrow agent	-	6,663,731	-	6,663,731
Accounts receivable	448,835	-	-	448,835
Accrued interest receivable	10,593	7,480	24,176	42,249
Taxes receivable	3,803	101,125	113,724	218,652
Special assessments receivable				
Unremitted	-	6,816	1,617	8,433
Delinquent	-	1,564	684	2,248
Green acres	-	-	1,532,695	1,532,695
Senior citizen	-	-	103,847	103,847
Deferred	-	1,189,008	347,952	1,536,960
Due from other governments	266,708	-	128,678	395,386
Prepaid items	17,435	-	1,021,028	1,038,463
Notes receivable	33,833	-	125,304	159,137
Leases receivable	-	-	60,163	60,163
<b>Total assets</b>	<b>\$5,119,930</b>	<b>\$11,077,735</b>	<b>\$14,504,050</b>	<b>\$30,701,715</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balance</b>				
<b>Liabilities:</b>				
Salaries and benefits payable	\$7,097	\$ -	\$ -	\$7,097
Accounts payable	174,515	2,650	293,918	471,083
Contracts payable	-	-	65,638	65,638
Accrued interest payable	138	-	212	350
Due to other funds	57,061	-	1,000,000	1,057,061
Due to other governments	187,824	-	-	187,824
Escrow deposits	306,593	-	-	306,593
<b>Total liabilities</b>	<b>733,228</b>	<b>2,650</b>	<b>1,359,768</b>	<b>2,095,646</b>
<b>Deferred Inflows of Resources:</b>				
Unavailable revenue - taxes receivable	698	16,591	18,742	36,031
Unavailable revenue - special assessments	-	1,190,572	1,985,178	3,175,750
Unavailable revenue - notes receivable	33,833	-	69,172	103,005
Unavailable revenue - grants receivable	80,189	-	-	80,189
Unavailable revenue - leases receivable	-	-	60,163	60,163
<b>Total deferred inflows of resources</b>	<b>114,720</b>	<b>1,207,163</b>	<b>2,133,255</b>	<b>3,455,138</b>
<b>Fund Balance:</b>				
Nonspendable	17,435	-	1,021,028	1,038,463
Restricted	2,260,805	9,867,922	3,561,627	15,690,354
Committed	1,993,742	-	239,724	2,233,466
Assigned	-	-	6,267,339	6,267,339
Unassigned	-	-	(78,691)	(78,691)
<b>Total fund balance</b>	<b>4,271,982</b>	<b>9,867,922</b>	<b>11,011,027</b>	<b>25,150,931</b>
<b>Total liabilities, deferred inflows of resources, and fund balance</b>	<b>\$5,119,930</b>	<b>\$11,077,735</b>	<b>\$14,504,050</b>	<b>\$30,701,715</b>

**CITY OF EAGAN, MINNESOTA**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

**Statement 24**

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total Nonmajor Governmental Funds
<b>Revenues:</b>				
Property taxes	\$69,406	\$1,905,399	\$2,166,074	\$4,140,879
Tax increments	-	1,062,591	267,477	1,330,068
Franchise taxes	772,335	-	-	772,335
Special assessments				
Principal	-	175,870	48,198	224,068
Interest	-	511	433	944
Intergovernmental	648,460	253,194	128,678	1,030,332
Charges for services	506,885	-	263,425	770,310
Fines and forfeitures	87,086	-	-	87,086
Miscellaneous				
Interest and investment income (loss)	(33,316)	(2,585)	(65,026)	(100,927)
Contributions and donations	-	-	85,370	85,370
Other	682,282	-	193,372	875,654
Total revenues	<u>2,733,138</u>	<u>3,394,980</u>	<u>3,088,001</u>	<u>9,216,119</u>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government</b>				
Personal services	470,720	-	-	470,720
Materials and supplies	4,270	-	-	4,270
Other services and charges	135,308	3,459	116,901	255,668
Total general government	<u>610,298</u>	<u>3,459</u>	<u>116,901</u>	<u>730,658</u>
<b>Public safety</b>				
Other services and charges	650,656	-	800	651,456
Total public safety	<u>650,656</u>	<u>0</u>	<u>800</u>	<u>651,456</u>
<b>Public works</b>				
Materials and supplies	3,428	-	-	3,428
Other services and charges	509,019	-	-	509,019
Total public works	<u>512,447</u>	<u>0</u>	<u>0</u>	<u>512,447</u>
<b>Parks and recreation</b>				
Other services and charges	174,234	-	482	174,716
Total parks and recreation	<u>174,234</u>	<u>0</u>	<u>482</u>	<u>174,716</u>
<b>Capital outlay:</b>				
<b>General government</b>				
Machinery and equipment	13,008	-	202,274	215,282
Total general government	<u>13,008</u>	<u>0</u>	<u>202,274</u>	<u>215,282</u>
<b>Public safety</b>				
Machinery and equipment	-	-	812,881	812,881
Other improvements	-	-	17,808	17,808
Total public safety	<u>0</u>	<u>0</u>	<u>830,689</u>	<u>830,689</u>
<b>Public works</b>				
Buildings	-	-	15,401	15,401
Machinery and equipment	-	-	283,358	283,358
Other improvements	57,550	-	-	57,550
Total public works	<u>57,550</u>	<u>0</u>	<u>298,759</u>	<u>356,309</u>
<b>Parks and recreation</b>				
Professional fees	-	-	456,219	456,219
Machinery and equipment	-	-	592,348	592,348
Buildings	-	-	1,033,391	1,033,391
Other improvements	-	-	206,929	206,929
Total parks and recreation	<u>0</u>	<u>0</u>	<u>2,288,887</u>	<u>2,288,887</u>
<b>Debt service:</b>				
Principal	-	2,015,000	-	2,015,000
Interest and other charges	-	1,302,951	-	1,302,951
Total expenditures	<u>2,018,193</u>	<u>3,321,410</u>	<u>3,738,792</u>	<u>9,078,395</u>
Revenues over (under) expenditures	<u>714,945</u>	<u>73,570</u>	<u>(650,791)</u>	<u>137,724</u>
<b>Other financing sources (uses):</b>				
Sale of City property	-	-	167,741	167,741
Transfers in	379,963	-	174,389	554,352
Transfers out	(1,047,740)	-	-	(1,047,740)
Total other financing sources (uses)	<u>(667,777)</u>	<u>0</u>	<u>342,130</u>	<u>(325,647)</u>
Net change in fund balance	47,168	73,570	(308,661)	(187,923)
Fund balance, beginning of the year	4,224,814	9,794,352	11,319,688	25,338,854
Fund balance, end of the year	<u>\$4,271,982</u>	<u>\$9,867,922</u>	<u>\$11,011,027</u>	<u>\$25,150,931</u>

**Reconciliation of beginning fund balance to prior year ending fund balance:**

Prior year ending fund balance reported	\$25,343,580
Less prior year ending fund balance for funds reported as nonmajor in prior year and major in current year:	
9125 American Rescue Plan	(4,726)
Current year beginning fund balance	<u>\$25,338,854</u>

CITY OF EAGAN, MINNESOTA  
SUBCOMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2022

	9111 Tree Mitigation	9113 Housing Fund	9114 Police Forfeiture Fund	9115 DWI Forfeiture	9116 Cedar Grove Parking Garage
<b>Assets</b>					
Cash and investments	\$932,114	\$424,901	\$5,894	\$36,441	\$ -
Accounts receivable	-	-	-	-	183,510
Accrued interest receivable	2,249	1,026	14	88	-
Taxes receivable	-	-	-	-	2,968
Due from other governments	-	-	-	-	-
Prepaid items	-	-	-	-	-
Notes receivable	-	-	-	-	-
<b>Total assets</b>	<b>\$934,363</b>	<b>\$425,927</b>	<b>\$5,908</b>	<b>\$36,529</b>	<b>\$186,478</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balance</b>					
<b>Liabilities:</b>					
Salaries and benefits payable	\$1,523	\$ -	\$ -	\$ -	\$ -
Accounts payable	70,960	-	-	-	98,823
Accrued interest payable	-	-	-	-	138
Due to other funds	-	-	-	-	57,061
Due to other governments	-	-	-	-	-
Escrow deposits	305,054	-	-	1,539	-
<b>Total liabilities</b>	<b>377,537</b>	<b>0</b>	<b>0</b>	<b>1,539</b>	<b>156,022</b>
<b>Deferred Inflows of Resources:</b>					
Unavailable revenue - taxes receivable	-	-	-	-	559
Unavailable revenue - notes receivable	-	-	-	-	-
Unavailable revenue - grants receivable	-	-	-	-	-
<b>Total deferred inflows of resources</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>559</b>
<b>Fund Balance:</b>					
Nonspendable	-	-	-	-	-
Restricted	-	-	5,908	34,990	29,897
Committed	556,826	425,927	-	-	-
<b>Total fund balance</b>	<b>556,826</b>	<b>425,927</b>	<b>5,908</b>	<b>34,990</b>	<b>29,897</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$934,363</b>	<b>\$425,927</b>	<b>\$5,908</b>	<b>\$36,529</b>	<b>\$186,478</b>

9118 Minnesota Investment Fund Revolving Loan	9121 Drug Task Force Grant	9122 Data Bank Abatement	9124 DCDF Equitable Sharing	9126 Opioid Crisis Prevention	9196 Cable TV Franchise Fees Fund	9197 Eagan TV	Total Nonmajor Special Revenue Funds
\$364,191	\$ -	\$42,265	\$149,111	\$158,673	\$770,464	\$1,454,669	\$4,338,723
-	-	-	-	-	195,092	70,233	448,835
879	-	-	360	-	2,472	3,505	10,593
-	-	835	-	-	-	-	3,803
-	266,708	-	-	-	-	-	266,708
-	-	-	17,435	-	-	-	17,435
33,833	-	-	-	-	-	-	33,833
<u>\$398,903</u>	<u>\$266,708</u>	<u>\$43,100</u>	<u>\$166,906</u>	<u>\$158,673</u>	<u>\$968,028</u>	<u>\$1,528,407</u>	<u>\$5,119,930</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$5,574	\$7,097
-	-	-	-	-	-	4,732	174,515
-	-	-	-	-	-	-	138
-	-	-	-	-	-	-	57,061
1,305	186,519	-	-	-	-	-	187,824
-	-	-	-	-	-	-	306,593
<u>1,305</u>	<u>186,519</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>10,306</u>	<u>733,228</u>
-	-	139	-	-	-	-	698
33,833	-	-	-	-	-	-	33,833
-	80,189	-	-	-	-	-	80,189
<u>33,833</u>	<u>80,189</u>	<u>139</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>114,720</u>
-	-	-	17,435	-	-	-	17,435
363,765	-	-	149,471	158,673	-	1,518,101	2,260,805
-	-	42,961	-	-	968,028	-	1,993,742
<u>363,765</u>	<u>0</u>	<u>42,961</u>	<u>166,906</u>	<u>158,673</u>	<u>968,028</u>	<u>1,518,101</u>	<u>4,271,982</u>
<u>\$398,903</u>	<u>\$266,708</u>	<u>\$43,100</u>	<u>\$166,906</u>	<u>\$158,673</u>	<u>\$968,028</u>	<u>\$1,528,407</u>	<u>\$5,119,930</u>

**CITY OF EAGAN, MINNESOTA**  
**SUBCOMBINING STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCE**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	9111 Tree Mitigation	9113 Housing Fund	9114 Police Forfeiture Fund	9115 DWI Forfeiture	9116 Cedar Grove Parking Garage
<b>Revenues:</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$53,904
Franchise taxes	-	-	-	-	-
Intergovernmental	-	-	-	-	-
Charges for services	178,370	-	-	-	-
Fines and forfeitures	-	-	-	6,288	-
Miscellaneous					
Interest and investment income (loss)	(6,714)	(3,199)	(45)	(251)	635
Other	-	-	-	-	498,670
<b>Total revenues</b>	<b>171,656</b>	<b>(3,199)</b>	<b>(45)</b>	<b>6,037</b>	<b>553,209</b>
<b>Expenditures:</b>					
<b>Current:</b>					
<b>General government</b>					
Personal services	93,038	-	-	-	-
Materials and supplies	-	-	-	-	-
Other services and charges	-	-	-	-	-
<b>Public safety</b>					
Other services and charges	-	-	27	2,169	-
<b>Public works</b>					
Materials and supplies	-	-	-	-	3,428
Other services and charges	-	-	-	-	509,019
<b>Parks and recreation</b>					
Other services and charges	174,234	-	-	-	-
<b>Capital outlay:</b>					
<b>General government</b>					
Machinery and equipment	-	-	-	-	-
<b>Public works</b>					
Other improvements	-	-	-	-	57,550
<b>Total expenditures</b>	<b>267,272</b>	<b>0</b>	<b>27</b>	<b>2,169</b>	<b>569,997</b>
<b>Revenues over (under) expenditures</b>	<b>(95,616)</b>	<b>(3,199)</b>	<b>(72)</b>	<b>3,868</b>	<b>(16,788)</b>
<b>Other financing sources (uses):</b>					
Transfers in	-	-	-	-	-
Transfers out	-	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net change in fund balance</b>	<b>(95,616)</b>	<b>(3,199)</b>	<b>(72)</b>	<b>3,868</b>	<b>(16,788)</b>
<b>Fund balance, beginning of the year</b>	<b>652,442</b>	<b>429,126</b>	<b>5,980</b>	<b>31,122</b>	<b>46,685</b>
<b>Fund balance, end of the year</b>	<b>\$556,826</b>	<b>\$425,927</b>	<b>\$5,908</b>	<b>\$34,990</b>	<b>\$29,897</b>



9118 Minnesota Investment Fund Revolving Loan	9121 Drug Task Force Grant	9122 Data Bank Abatement	9124 DCDF Equitable Sharing	9126 Opioid Crisis Prevention	9196 Cable TV Franchise Fees Fund	9197 Eagan TV	Total Nonmajor Special Revenue Funds
\$ -	\$ -	\$15,502	\$ -	\$ -	\$ -	\$ -	\$69,406
-	-	-	-	-	772,335	-	772,335
-	648,460	-	-	-	-	-	648,460
-	-	-	-	-	-	328,515	506,885
-	-	-	80,798	-	-	-	87,086
(2,731)	-	-	(1,004)	(160)	(11,389)	(8,458)	(33,316)
24,167	-	-	-	158,833	-	612	682,282
21,436	648,460	15,502	79,794	158,673	760,946	320,669	2,733,138
-	-	-	-	-	-	377,682	470,720
-	-	-	-	-	-	4,270	4,270
14,313	-	-	31,713	-	-	89,282	135,308
-	648,460	-	-	-	-	-	650,656
-	-	-	-	-	-	-	3,428
-	-	-	-	-	-	-	509,019
-	-	-	-	-	-	-	174,234
-	-	-	-	-	-	13,008	13,008
-	-	-	-	-	-	-	57,550
14,313	648,460	0	31,713	0	0	484,242	2,018,193
7,123	-	15,502	48,081	158,673	760,946	(163,573)	714,945
-	-	-	-	-	-	379,963	379,963
-	-	-	-	-	(1,047,740)	-	(1,047,740)
0	0	0	0	0	(1,047,740)	379,963	(667,777)
7,123	-	15,502	48,081	158,673	(286,794)	216,390	47,168
356,642	-	27,459	118,825	-	1,254,822	1,301,711	4,224,814
\$363,765	\$0	\$42,961	\$166,906	\$158,673	\$968,028	\$1,518,101	\$4,271,982

**Reconciliation of beginning fund balance to prior year ending fund balance:**

Prior year ending fund balance reported	\$4,229,540
Less prior year ending fund balance for funds reported as nonmajor in prior year and major in current year:	
9125 American Rescue Plan	(4,726)
Current year beginning fund balance	\$4,224,814

**CITY OF EAGAN, MINNESOTA**  
**SUBCOMBINING BALANCE SHEET**  
**NONMAJOR DEBT SERVICE FUNDS**  
**DECEMBER 31, 2022**

	9441 2008A MSA Bonds	9461 2012/2021A Coachman Oaks HIA	9462 2013A/2021A G.O. Tax Increment Bonds
<b>Assets</b>			
Cash and investments	\$131,919	\$213,892	\$1,063,353
Cash held with escrow agent	-	-	6,663,731
Accrued interest receivable	318	516	2,562
Taxes receivable	-	-	-
Special assessments receivable			
Unremitted	-	3,485	-
Delinquent	-	-	-
Deferred	-	400,109	-
<b>Total assets</b>	<b>\$132,237</b>	<b>\$618,002</b>	<b>\$7,729,646</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balance</b>			
<b>Liabilities:</b>			
Accounts payable	\$442	\$442	\$442
<b>Total liabilities</b>	<b>442</b>	<b>442</b>	<b>442</b>
<b>Deferred Inflows of Resources:</b>			
Unavailable revenue - taxes receivable	-	-	-
Unavailable revenue - special assessments	-	400,109	-
<b>Total deferred inflows of resources</b>	<b>0</b>	<b>400,109</b>	<b>0</b>
<b>Fund Balance:</b>			
Restricted	131,795	217,451	7,729,204
<b>Total fund balance</b>	<b>131,795</b>	<b>217,451</b>	<b>7,729,204</b>
<b>Total liabilities, deferred inflows of resources, and fund balance</b>	<b>\$132,237</b>	<b>\$618,002</b>	<b>\$7,729,646</b>

Statement 27

9463 2016A GO CIP Bonds	9464 2018A GO Bonds	9465 2021A GO Bonds	Total Nonmajor Debt Service Funds
\$591,810	\$1,015,603	\$91,434	\$3,108,011
-	-	-	6,663,731
1,424	2,441	219	7,480
29,006	72,119	-	101,125
-	-	3,331	6,816
-	-	1,564	1,564
-	-	788,899	1,189,008
<u>\$622,240</u>	<u>\$1,090,163</u>	<u>\$885,447</u>	<u>\$11,077,735</u>
<u>\$442</u>	<u>\$442</u>	<u>\$440</u>	<u>\$2,650</u>
<u>442</u>	<u>442</u>	<u>440</u>	<u>2,650</u>
4,752	11,839	-	16,591
-	-	790,463	1,190,572
<u>4,752</u>	<u>11,839</u>	<u>790,463</u>	<u>1,207,163</u>
617,046	1,077,882	94,544	9,867,922
<u>617,046</u>	<u>1,077,882</u>	<u>94,544</u>	<u>9,867,922</u>
<u>\$622,240</u>	<u>\$1,090,163</u>	<u>\$885,447</u>	<u>\$11,077,735</u>

**CITY OF EAGAN, MINNESOTA**  
 SUBCOMBINING STATEMENT OF REVENUES,  
 EXPENDITURES AND CHANGES IN FUND BALANCE  
 NONMAJOR DEBT SERVICE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2022

	9441 2008A MSA Bonds	9461 2012/2021A Coachman Oaks HIA	9462 2013A/2021A G.O. Tax Increment Bonds
<b>Revenues:</b>			
Property taxes	\$ -	\$ -	\$ -
Tax increments	-	-	1,062,591
Special assessments			
Principal	-	119,137	-
Interest	-	183	-
Intergovernmental	253,194	-	-
Miscellaneous			
Interest and investment income (loss)	(976)	(1,648)	5,615
<b>Total revenues</b>	<u>252,218</u>	<u>117,672</u>	<u>1,068,206</u>
<b>Expenditures:</b>			
Current:			
General government			
Other services and charges	443	1,157	441
Debt service:			
Principal	215,000	65,000	830,000
Interest and other charges	38,644	3,371	311,813
<b>Total expenditures</b>	<u>254,087</u>	<u>69,528</u>	<u>1,142,254</u>
Net change in fund balance	(1,869)	48,144	(74,048)
Fund balance, beginning of the year	<u>133,664</u>	<u>169,307</u>	<u>7,803,252</u>
Fund balance, end of the year	<u><u>\$131,795</u></u>	<u><u>\$217,451</u></u>	<u><u>\$7,729,204</u></u>

Statement 28

9463 2016A GO CIP Bonds	9464 2018A GO Bonds	9465 2021A GO Bonds	Total Nonmajor Debt Service Funds
\$546,779	\$1,358,620	\$ -	\$1,905,399
-	-	-	1,062,591
-	-	56,733	175,870
-	-	328	511
-	-	-	253,194
(2,497)	(3,056)	(23)	(2,585)
<u>544,282</u>	<u>1,355,564</u>	<u>57,038</u>	<u>3,394,980</u>
442	441	535	3,459
355,000	510,000	40,000	2,015,000
157,498	777,088	14,537	1,302,951
<u>512,940</u>	<u>1,287,529</u>	<u>55,072</u>	<u>3,321,410</u>
31,342	68,035	1,966	73,570
<u>585,704</u>	<u>1,009,847</u>	<u>92,578</u>	<u>9,794,352</u>
<u>\$617,046</u>	<u>\$1,077,882</u>	<u>\$94,544</u>	<u>\$9,867,922</u>

**CITY OF EAGAN, MINNESOTA**  
**SUBCOMBINING BALANCE SHEET**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**DECEMBER 31, 2022**

	9328 Park System Development and Renewal & Replacement	9330 Hwy 55/Grand Oaks (2-4) Tax Increment	9335 Equipment Revolving Fund	9336 General Facilities Renewal	9337 Community Investment Fund
<b>Assets</b>					
Cash and investments	\$2,642,817	\$888,229	\$1,319,599	\$1,096,568	\$3,232,935
Accrued interest receivable	6,157	2,141	3,180	2,607	7,794
Taxes receivable	27,802	-	61,112	13,157	349
Special assessments receivable					
Unremitted	-	-	-	-	-
Delinquent	-	-	-	-	-
Green acres	-	-	-	-	1,532,695
Senior citizen	-	-	-	-	103,847
Deferred	-	-	-	-	45,866
Due from other governments	128,678	-	-	-	-
Prepaid items	-	-	21,028	-	-
Notes receivable	-	-	-	-	125,304
Leases receivable	-	-	-	60,163	-
<b>Total assets</b>	<b>\$2,805,454</b>	<b>\$890,370</b>	<b>\$1,404,919</b>	<b>\$1,172,495</b>	<b>\$5,048,790</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balance</b>					
<b>Liabilities:</b>					
Accounts payable	\$195,673	\$ -	\$92,155	\$6,050	\$ -
Contracts payable	65,638	-	-	-	-
Accrued interest payable	-	-	-	-	-
Due to other funds	-	-	-	-	-
Total liabilities	261,311	0	92,155	6,050	0
<b>Deferred Inflows of Resources:</b>					
Unavailable revenue - taxes receivable	4,662	-	9,924	2,208	193
Unavailable revenue - special assessments	-	-	-	-	1,682,408
Unavailable revenue - notes receivable	-	-	-	-	69,172
Unavailable revenue - leases receivable	-	-	-	60,163	-
Total deferred inflows of resources	4,662	0	9,924	62,371	1,751,773
<b>Fund Balance:</b>					
Nonspendable	-	-	21,028	-	-
Restricted	2,539,481	890,370	-	-	-
Committed	-	-	-	-	-
Assigned	-	-	1,281,812	1,104,074	3,297,017
Unassigned	-	-	-	-	-
Total fund balance	2,539,481	890,370	1,302,840	1,104,074	3,297,017
<b>Total liabilities, deferred inflows of resources, and fund balance</b>	<b>\$2,805,454</b>	<b>\$890,370</b>	<b>\$1,404,919</b>	<b>\$1,172,495</b>	<b>\$5,048,790</b>

9338 Hwy55/Blue Gentian (2-5) Tax Increment	9345 Cedar Bluffs Housing Improvement District	9346 Fire Apparatus Revolving	9349 Meadowlark Ridge Housing Improvement District	9351 Old Town Hall Replacement Project	9357 Redevelopment Fund	Total Nonmajor Capital Projects Funds
\$131,459	\$175,705	\$912,012	\$61,829	\$39,787	\$543,242	\$11,044,182
317	424	-	149	96	1,311	24,176
-	-	11,304	-	-	-	113,724
-	1,617	-	-	-	-	1,617
-	-	-	684	-	-	684
-	-	-	-	-	-	1,532,695
-	-	-	-	-	-	103,847
-	-	-	302,086	-	-	347,952
-	-	-	-	-	-	128,678
-	-	1,000,000	-	-	-	1,021,028
-	-	-	-	-	-	125,304
-	-	-	-	-	-	60,163
<u>\$131,776</u>	<u>\$177,746</u>	<u>\$1,923,316</u>	<u>\$364,748</u>	<u>\$39,883</u>	<u>\$544,553</u>	<u>\$14,504,050</u>
\$ -	\$ -	\$40	\$ -	\$ -	\$ -	\$293,918
-	-	-	-	-	-	65,638
-	-	212	-	-	-	212
-	-	1,000,000	-	-	-	1,000,000
<u>0</u>	<u>0</u>	<u>1,000,252</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,359,768</u>
-	-	1,755	-	-	-	18,742
-	-	-	302,770	-	-	1,985,178
-	-	-	-	-	-	69,172
-	-	-	-	-	-	60,163
<u>0</u>	<u>0</u>	<u>1,755</u>	<u>302,770</u>	<u>0</u>	<u>0</u>	<u>2,133,255</u>
-	-	1,000,000	-	-	-	1,021,028
131,776	-	-	-	-	-	3,561,627
-	177,746	-	61,978	-	-	239,724
-	-	-	-	39,883	544,553	6,267,339
-	-	(78,691)	-	-	-	(78,691)
<u>131,776</u>	<u>177,746</u>	<u>921,309</u>	<u>61,978</u>	<u>39,883</u>	<u>544,553</u>	<u>11,011,027</u>
<u>\$131,776</u>	<u>\$177,746</u>	<u>\$1,923,316</u>	<u>\$364,748</u>	<u>\$39,883</u>	<u>\$544,553</u>	<u>\$14,504,050</u>

**CITY OF EAGAN, MINNESOTA**  
**SUBCOMBINING STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCE**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

	9328 Park System Development and Renewal & Replacement	9330 Hwy 55/Grand Oaks (2-4) Tax Increment	9335 Equipment Revolving Fund	9336 General Facilities Renewal	9337 Community Investment Fund
<b>Revenues:</b>					
Property taxes	\$526,530	\$ -	\$1,170,034	\$249,477	\$418
Tax increments	-	267,477	-	-	-
Special assessments					
Principal	-	-	-	-	-
Interest	-	-	-	-	-
Intergovernmental	128,678	-	-	-	-
Charges for services	203,993	-	-	59,432	-
Miscellaneous					
Interest and investment income (loss)	(21,878)	(5,617)	(7,527)	(6,093)	(17,229)
Contributions and donations	15,370	-	70,000	-	-
Other	3,033	-	5,850	2,220	182,269
Total revenues	<u>855,726</u>	<u>261,860</u>	<u>1,238,357</u>	<u>305,036</u>	<u>165,458</u>
<b>Expenditures:</b>					
<b>Current:</b>					
General government					
Other services and charges	-	115,533	-	-	-
Public safety					
Other services and charges	-	-	800	-	-
Parks and recreation					
Other services and charges	482	-	-	-	-
<b>Capital outlay:</b>					
General government					
Machinery and equipment	-	-	157,884	44,390	-
Public safety					
Machinery and equipment	-	-	678,767	-	-
Other improvements	-	-	-	17,808	-
Public works					
Buildings	-	-	-	15,401	-
Machinery and equipment	-	-	283,358	-	-
Parks and recreation					
Professional fees	456,219	-	-	-	-
Machinery and equipment	205,786	-	386,562	-	-
Buildings	1,033,391	-	-	-	-
Other improvements	206,929	-	-	-	-
Total expenditures	<u>1,902,807</u>	<u>115,533</u>	<u>1,507,371</u>	<u>77,599</u>	<u>0</u>
Revenues over (under) expenditures	<u>(1,047,081)</u>	<u>146,327</u>	<u>(269,014)</u>	<u>227,437</u>	<u>165,458</u>
<b>Other financing sources (uses):</b>					
Sale of city property	-	-	167,741	-	-
Transfers in	94,379	-	64,422	15,588	-
Total other financing sources (uses)	<u>94,379</u>	<u>0</u>	<u>232,163</u>	<u>15,588</u>	<u>0</u>
Net change in fund balance	(952,702)	146,327	(36,851)	243,025	165,458
Fund balance, beginning of the year	<u>3,492,183</u>	<u>744,043</u>	<u>1,339,691</u>	<u>861,049</u>	<u>3,131,559</u>
Fund balance, end of the year	<u>\$2,539,481</u>	<u>\$890,370</u>	<u>\$1,302,840</u>	<u>\$1,104,074</u>	<u>\$3,297,017</u>



9338 Hwy55/Blue Gentian (2-5) Tax Increment	9345 Cedar Bluffs Housing Improvement District	9346 Fire Apparatus Revolving	9349 Meadowlark Ridge Housing Improvement District	9351 Old Town Hall Replacement Project	9357 Redevelopment Fund	Total Nonmajor Capital Projects Funds
\$ -	\$ -	\$219,615	\$ -	\$ -	\$ -	\$2,166,074
-	-	-	-	-	-	267,477
-	1,459	-	46,739	-	-	48,198
-	433	-	-	-	-	433
-	-	-	-	-	-	128,678
-	-	-	-	-	-	263,425
(990)	(1,321)	227	(256)	(300)	(4,042)	(65,026)
-	-	-	-	-	-	85,370
-	-	-	-	-	-	193,372
<u>(990)</u>	<u>571</u>	<u>219,842</u>	<u>46,483</u>	<u>(300)</u>	<u>(4,042)</u>	<u>3,088,001</u>
-	-	-	168	-	1,200	116,901
-	-	-	-	-	-	800
-	-	-	-	-	-	482
-	-	-	-	-	-	202,274
-	-	134,114	-	-	-	812,881
-	-	-	-	-	-	17,808
-	-	-	-	-	-	15,401
-	-	-	-	-	-	283,358
-	-	-	-	-	-	456,219
-	-	-	-	-	-	592,348
-	-	-	-	-	-	1,033,391
-	-	-	-	-	-	206,929
<u>0</u>	<u>0</u>	<u>134,114</u>	<u>168</u>	<u>0</u>	<u>1,200</u>	<u>3,738,792</u>
<u>(990)</u>	<u>571</u>	<u>85,728</u>	<u>46,315</u>	<u>(300)</u>	<u>(5,242)</u>	<u>(650,791)</u>
-	-	-	-	-	-	167,741
-	-	-	-	-	-	174,389
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>342,130</u>
(990)	571	85,728	46,315	(300)	(5,242)	(308,661)
132,766	177,175	835,581	15,663	40,183	549,795	11,319,688
<u>\$131,776</u>	<u>\$177,746</u>	<u>\$921,309</u>	<u>\$61,978</u>	<u>\$39,883</u>	<u>\$544,553</u>	<u>\$11,011,027</u>

CITY OF EAGAN, MINNESOTA  
SCHEDULE OF REVENUES - BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022

Statement 31

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Property taxes				
General property taxes	\$32,815,600	\$32,815,600	\$33,066,861	\$251,261
Fiscal disparities	3,449,800	3,449,800	3,104,644	(345,156)
Total property taxes	36,265,400	36,265,400	36,171,505	(93,895)
Special assessments	5,000	5,000	12,495	7,495
Licenses and permits:				
Licenses:				
Liquor licenses	250,000	250,000	301,583	51,583
Cigarette licenses	9,000	9,000	10,767	1,767
Garbage and rubbish hauling license	8,000	8,000	5,800	(2,200)
Dog licenses	18,700	18,700	11,233	(7,467)
Other licenses	10,300	10,300	14,290	3,990
Total licenses	296,000	296,000	343,673	47,673
Permits:				
Building permits	994,000	994,000	1,119,659	125,659
Plumbing permits	171,300	171,300	176,918	5,618
Mechanical permits	152,500	152,500	229,856	77,356
Sign permits	28,000	28,000	25,929	(2,071)
Excavating permits	2,500	2,500	1,700	(800)
Other permits	85,300	85,300	85,835	535
Total permits	1,433,600	1,433,600	1,639,897	206,297
Total licenses and permits	1,729,600	1,729,600	1,983,570	253,970
Intergovernmental revenues:				
Market value credit	-	-	218	218
Fire aid	487,700	487,700	446,032	(41,668)
Police town aid	627,000	627,000	721,183	94,183
Federal grants	724,000	724,000	816,166	92,166
State grants	210,000	214,000	336,358	122,358
Other grants and aids	9,500	9,500	9,672	172
Total intergovernmental revenues	2,058,200	2,062,200	2,329,629	267,429
Charges for services:				
Variance fees	2,000	2,000	2,600	600
Platting fees	8,000	8,000	10,180	2,180
Rezoning fees	5,000	5,000	7,552	2,552
Dog impound and kennel fees	3,500	3,500	1,100	(2,400)
Burglar alarm fees	15,500	15,500	8,700	(6,800)
Plan checks	475,100	475,100	537,390	62,290
Engineering services	640,600	640,600	684,010	43,410
Developer escrow reimbursement	100,000	100,000	60,941	(39,059)
Sales of printed materials	3,000	3,000	962	(2,038)
Police service fees	220,100	220,100	278,861	58,761
Permit surcharges	1,500	1,500	1,084	(416)
Administrative fees on sac charges	17,200	17,200	16,821	(379)
Recreation fees	797,300	797,300	751,245	(46,055)
Fiber services	60,000	60,000	42,006	(17,994)
Investment management fee	20,000	20,000	17,177	(2,823)
Other	59,800	59,800	103,394	43,594
Total charges for service	2,428,600	2,428,600	2,524,023	95,423
Fines and forfeitures	259,300	259,300	207,439	(51,861)
Program revenues:				
Project administration	284,700	284,700	297,826	13,126
Drug task force	35,700	35,700	35,179	(521)
Other	40,000	40,000	42,388	2,388
Total program revenues	360,400	360,400	375,388	14,988
Other revenues:				
Interest and investment income (loss)	125,000	125,000	(156,314)	(281,314)
Building and equipment rent	206,600	206,600	214,837	8,237
Contributions and donations	-	-	29,126	29,126
Other	49,500	49,500	73,102	23,602
Total other revenues	381,100	381,100	160,751	(220,349)
Total revenues	43,487,600	43,491,600	43,764,800	273,200
Other financing sources:				
Sale of City property	1,600	1,600	3,195	1,595
Transfers in	2,570,900	2,570,900	2,545,243	(25,657)
Total other financing sources	2,572,500	2,572,500	2,548,438	(24,062)
Total revenues and other financing sources	\$46,060,100	\$46,064,100	\$46,313,238	\$249,138

CITY OF EAGAN, MINNESOTA  
SCHEDULE OF EXPENDITURES - BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022

Statement 32  
1 of 2

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
General government				
Mayor and council				
Personal services	\$127,200	\$127,200	\$125,701	(\$1,499)
Other services and charges	39,400	39,400	32,611	(6,789)
Total mayor and council	166,600	166,600	158,312	(8,288)
Administration				
Personal services	603,800	603,800	555,380	(48,420)
Supplies, repairs, and maintenance	2,800	2,800	2,310	(490)
Other services and charges	171,400	171,400	193,668	22,268
Capital outlay	3,700	3,700	1,425	(2,275)
Total administration	781,700	781,700	752,783	(28,917)
Human resources				
Personal services	488,400	488,400	499,968	11,568
Supplies, repairs, and maintenance	2,700	2,700	937	(1,763)
Other services and charges	209,500	209,500	138,834	(70,666)
Capital outlay	6,300	6,300	2,276	(4,024)
Total human resources	706,900	706,900	642,015	(64,885)
Information technologies				
Personal services	1,024,900	1,024,900	993,551	(31,349)
Supplies, repairs, and maintenance	34,600	34,600	12,669	(21,931)
Other services and charges	1,820,100	1,820,100	1,626,417	(193,683)
Capital outlay	5,900	5,900	3,235	(2,665)
Total information technologies	2,885,500	2,885,500	2,635,872	(249,628)
Finance				
Personal services	957,600	957,600	966,167	8,567
Supplies, repairs, and maintenance	9,000	9,000	9,316	316
Other services and charges	71,600	71,600	70,927	(673)
Capital outlay	5,000	5,000	6,046	1,046
Total finance	1,043,200	1,043,200	1,052,456	9,256
City Clerk				
Personal services	430,400	430,400	428,111	(2,289)
Supplies, repairs, and maintenance	8,800	8,800	7,828	(972)
Other services and charges	47,100	47,100	77,229	30,129
Capital outlay	1,700	1,700	2,472	772
Total city clerk	488,000	488,000	515,640	27,640
Legal				
Other services and charges	474,100	474,100	479,853	5,753
Planning and code enforcement				
Personal services	1,200,500	1,200,500	1,210,112	9,612
Supplies, repairs, and maintenance	6,200	6,200	3,114	(3,086)
Other services and charges	101,500	101,500	72,234	(29,266)
Capital outlay	8,900	8,900	6,937	(1,963)
Total planning and code enforcement	1,317,100	1,317,100	1,292,397	(24,703)
Communications				
Personal services	502,100	502,100	451,162	(50,938)
Supplies, repairs, and maintenance	4,400	4,400	7,178	2,778
Other services and charges	237,500	237,500	208,960	(28,540)
Capital outlay	3,300	3,300	2,594	(706)
Total communications	747,300	747,300	669,894	(77,406)
Total general government	8,610,400	8,610,400	8,199,222	(411,178)

CITY OF EAGAN, MINNESOTA  
SCHEDULE OF EXPENDITURES - BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022

Statement 32  
2 of 2

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
Public safety				
Police				
Personal services	\$14,113,000	\$14,113,000	\$13,567,663	(\$545,337)
Supplies, repairs, and maintenance	548,100	548,100	598,854	50,754
Other services and charges	2,139,400	2,139,400	1,788,388	(351,012)
Capital outlay	91,600	91,600	89,079	(2,521)
Total police	16,892,100	16,892,100	16,043,984	(848,116)
Inspections				
Personal services	1,242,200	1,242,200	1,011,455	(230,745)
Supplies, repairs, and maintenance	21,800	21,800	7,988	(13,812)
Other services and charges	422,400	422,400	405,037	(17,363)
Capital outlay	15,400	15,400	14,433	(967)
Total inspections	1,701,800	1,701,800	1,438,913	(262,887)
Fire				
Personal services	5,789,600	5,789,600	5,935,492	145,892
Supplies, repairs, and maintenance	232,900	232,900	308,416	75,516
Other services and charges	222,500	222,500	244,411	21,911
Capital outlay	34,300	34,300	30,107	(4,193)
Total fire	6,279,300	6,279,300	6,518,426	239,126
Total public safety	24,873,200	24,873,200	24,001,323	(871,877)
Public works				
Public works engineering				
Personal services	1,709,600	1,709,600	1,462,028	(247,572)
Supplies, repairs, and maintenance	18,200	18,200	11,731	(6,469)
Other services and charges	54,900	54,900	44,578	(10,322)
Capital outlay	34,700	34,700	33,330	(1,370)
Total public works engineering	1,817,400	1,817,400	1,551,667	(265,733)
Streets and highways				
Personal services	1,839,100	1,839,100	1,845,411	6,311
Supplies, repairs, and maintenance	540,600	540,600	559,084	18,484
Other services and charges	234,700	234,700	124,285	(110,415)
Capital outlay	8,200	8,200	3,021	(5,179)
Total streets and highways	2,622,600	2,622,600	2,531,801	(90,799)
Central services - maintenance				
Personal services	905,400	905,400	903,108	(2,292)
Supplies, repairs, and maintenance	65,000	65,000	36,129	(28,871)
Other services and charges	71,600	71,600	45,782	(25,818)
Capital outlay	18,400	18,400	5,221	(13,179)
Total central services - maintenance	1,060,400	1,060,400	990,240	(70,160)
Total public works	5,500,400	5,500,400	5,073,708	(426,692)
Parks and recreation				
Personal services	4,047,900	4,047,900	3,885,047	(162,853)
Supplies, repairs, and maintenance	538,000	538,000	501,055	(36,945)
Other services and charges	773,400	773,400	693,286	(80,114)
Capital outlay	69,700	69,700	67,571	(2,129)
Total parks and recreation	5,429,000	5,429,000	5,146,959	(282,041)
Tree conservation				
Personal services	642,600	642,600	408,300	(234,300)
Supplies, repairs, and maintenance	74,000	74,000	60,254	(13,746)
Other services and charges	111,900	111,900	88,845	(23,055)
Capital outlay	57,300	57,300	56,748	(552)
Total tree conservation	885,800	885,800	614,147	(271,653)
Total parks and recreation	6,314,800	6,314,800	5,761,106	(553,694)
Government buildings				
Personal services	283,700	283,700	214,200	(69,500)
Supplies, repairs, and maintenance	69,400	69,400	63,421	(5,979)
Other services and charges	605,200	605,200	641,707	36,507
Capital outlay	3,000	3,000	6,859	3,859
Total government buildings	961,300	961,300	926,187	(35,113)
Contingencies	100,000	100,000	-	(100,000)
Total expenditures	46,360,100	46,360,100	43,961,546	(2,398,554)
Total expenditures and other financing uses	\$46,360,100	\$46,360,100	\$43,961,546	(\$2,398,554)

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - HOUSING FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 33**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
Revenues:				
Interest and investment income (loss)	\$5,000	\$5,000	(\$3,199)	(\$8,199)
Expenditures:				
General government				
Current	1,100	1,100	-	1,100
Revenues over (under) expenditures	<u>\$3,900</u>	<u>\$3,900</u>	(3,199)	<u>(\$9,299)</u>
Fund balance, beginning of the year			<u>429,126</u>	
Fund balance, end of the year			<u>\$425,927</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - CABLE TV FRANCHISE FEES FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 34**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Charges for services				
Cable television franchise fees	\$776,000	\$776,000	\$772,335	(\$3,665)
Miscellaneous				
Interest and investment income (loss)	20,000	20,000	(11,389)	(31,389)
Total revenues	<u>796,000</u>	<u>796,000</u>	<u>760,946</u>	<u>(35,054)</u>
<b>Expenditures:</b>				
General government				
Current	100	100	-	100
Total expenditures	<u>100</u>	<u>100</u>	<u>0</u>	<u>100</u>
Revenues over (under) expenditures	<u>795,900</u>	<u>795,900</u>	<u>760,946</u>	<u>(35,154)</u>
Other financing sources (uses):				
Transfers out	<u>(1,281,900)</u>	<u>(1,281,900)</u>	<u>(1,047,740)</u>	<u>234,160</u>
Net change in fund balance	<u>(\$486,000)</u>	<u>(\$486,000)</u>	<u>(286,794)</u>	<u>199,006</u>
Fund balance, beginning of the year			<u>1,254,822</u>	
Fund balance, end of the year			<u>\$968,028</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - EAGAN TV FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 35**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Charges for services				
General government	\$293,500	\$293,500	\$328,515	\$35,015
Miscellaneous				
Interest and investment income (loss)	-	-	(8,458)	(8,458)
Other	-	-	612	612
Total revenues	<u>293,500</u>	<u>293,500</u>	<u>320,669</u>	<u>27,169</u>
<b>Expenditures:</b>				
General government				
Current	693,000	693,000	471,234	(221,766)
Capital outlay	405,400	405,400	13,008	(392,392)
Total expenditures	<u>1,098,400</u>	<u>1,098,400</u>	<u>484,242</u>	<u>(614,158)</u>
Revenues over (under) expenditures	<u>(804,900)</u>	<u>(804,900)</u>	<u>(163,573)</u>	<u>641,327</u>
<b>Other financing sources (uses):</b>				
Transfers in	<u>833,700</u>	<u>833,700</u>	<u>379,963</u>	<u>(453,737)</u>
Net change in fund balance	<u>\$28,800</u>	<u>\$28,800</u>	<u>216,390</u>	<u>\$187,590</u>
Fund balance, beginning of the year			<u>1,301,711</u>	
Fund balance, end of the year			<u>\$1,518,101</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - MINNESOTA INVESTMENT FUND REVOLVING LOAN  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 36**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
Revenues:				
Miscellaneous				
Interest and investment income (loss)	\$2,000	\$2,000	(\$2,731)	(\$4,731)
Other	-	-	24,167	24,167
Total revenues	<u>2,000</u>	<u>2,000</u>	<u>21,436</u>	<u>19,436</u>
Expenditures:				
General government				
Current	-	-	14,313	14,313
Net change in fund balance	<u>\$2,000</u>	<u>\$2,000</u>	7,123	<u>\$5,123</u>
Fund balance, beginning of the year			<u>356,642</u>	
Fund balance, end of the year			<u>\$363,765</u>	



**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - DWI FORFEITURE  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 37**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
Revenues:				
Fines and forfeitures				
Police forfeitures	\$9,500	\$9,500	\$6,288	(\$3,212)
Miscellaneous				
Interest and investment income (loss)	300	300	(251)	(551)
Total revenues	<u>9,800</u>	<u>9,800</u>	<u>6,037</u>	<u>(3,763)</u>
Expenditures:				
Public Safety				
Current	<u>7,500</u>	<u>7,500</u>	<u>2,169</u>	<u>(5,331)</u>
Total expenditures	<u>7,500</u>	<u>7,500</u>	<u>2,169</u>	<u>(5,331)</u>
Net change in fund balance	<u>\$2,300</u>	<u>\$2,300</u>	3,868	<u>\$1,568</u>
Fund balance, beginning of the year			<u>31,122</u>	
Fund balance, end of the year			<u>\$34,990</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - CEDAR GROVE PARKING GARAGE  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 38**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Property taxes				
General property taxes	\$54,000	\$54,000	\$53,904	(\$96)
Miscellaneous				
Interest and investment income (loss)	(2,000)	(2,000)	635	2,635
Other	437,200	437,200	498,670	61,470
Total revenues	<u>489,200</u>	<u>489,200</u>	<u>553,209</u>	<u>64,009</u>
<b>Expenditures:</b>				
Public works				
Current	451,800	451,800	512,447	60,647
Capital outlay	-	-	57,550	57,550
Total public works	<u>451,800</u>	<u>451,800</u>	<u>569,997</u>	<u>118,197</u>
Net change in fund balance	<u>\$37,400</u>	<u>\$37,400</u>	(16,788)	<u>(\$54,188)</u>
Fund balance, beginning of the year			<u>46,685</u>	
Fund balance, end of the year			<u>\$29,897</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 SPECIAL REVENUE FUND - TREE MITIGATION  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 39**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Charges for services				
Tree mitigation	\$25,000	\$25,000	\$178,370	\$153,370
Miscellaneous				
Interest and investment income (loss)	4,000	4,000	(6,714)	(10,714)
Total revenues	<u>29,000</u>	<u>29,000</u>	<u>171,656</u>	<u>142,656</u>
<b>Expenditures:</b>				
General government				
Personal services	94,000	94,000	93,038	(962)
Parks and recreation				
Other services and charges	75,100	75,100	174,234	99,134
Total expenditures	<u>169,100</u>	<u>169,100</u>	<u>267,272</u>	<u>98,172</u>
Net change in fund balance	<u>(\$140,100)</u>	<u>(\$140,100)</u>	(95,616)	<u>\$44,484</u>
Fund balance, beginning of the year			<u>652,442</u>	
Fund balance, end of the year			<u>\$556,826</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

**Statement 40**

BUDGET (ORIGINAL AND FINAL) AND ACTUAL

CAPITAL PROJECTS FUND - PARK SYSTEM DEVELOPMENT AND RENEWAL & REPLACEMENT

FOR THE YEAR ENDED DECEMBER 31, 2022

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Property taxes				
General property taxes	\$528,000	\$528,000	\$526,530	(\$1,470)
Intergovernmental				
State grants	-	-	128,678	128,678
Charges for services				
Parks and recreation	100,000	100,000	203,993	103,993
Miscellaneous				
Interest and investment income (loss)	10,000	10,000	(21,878)	(31,878)
Contributions and donations	-	-	15,370	15,370
Other	-	-	3,033	3,033
<b>Total revenues</b>	<b>638,000</b>	<b>638,000</b>	<b>855,726</b>	<b>217,726</b>
<b>Expenditures:</b>				
Parks and recreation				
Current	100,000	100,000	482	(99,518)
Capital outlay	1,238,000	1,238,000	1,902,325	664,325
<b>Total expenditures</b>	<b>1,338,000</b>	<b>1,338,000</b>	<b>1,902,807</b>	<b>564,807</b>
Revenues over (under) expenditures	(700,000)	(700,000)	(1,047,081)	(347,081)
<b>Other financing sources (uses):</b>				
Transfers in	-	-	94,379	94,379
Net change in fund balance	(\$700,000)	(\$700,000)	(952,702)	(\$252,702)
Fund balance, beginning of the year			3,492,183	
Fund balance, end of the year			\$2,539,481	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 CAPITAL PROJECTS FUND - EQUIPMENT REVOLVING FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 41**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Property taxes				
General property taxes	\$1,174,000	\$1,174,000	\$1,170,034	(\$3,966)
Miscellaneous				
Interest and investment income (loss)	-	-	(7,527)	(7,527)
Contributions and donations	-	-	70,000	70,000
Other revenues	-	-	5,850	5,850
Total revenues	<u>1,174,000</u>	<u>1,174,000</u>	<u>1,238,357</u>	<u>64,357</u>
<b>Expenditures:</b>				
General government				
Current	-	-	-	-
Capital outlay	1,664,900	1,811,900	157,884	(1,654,016)
Public safety				
Current	-	-	800	800
Capital outlay	-	-	678,767	678,767
Public works				
Capital outlay	-	-	283,358	283,358
Parks and recreation				
Capital outlay	-	-	386,562	386,562
Total expenditures	<u>1,664,900</u>	<u>1,811,900</u>	<u>1,507,371</u>	<u>(304,529)</u>
Revenues over (under) expenditures	<u>(490,900)</u>	<u>(637,900)</u>	<u>(269,014)</u>	<u>368,886</u>
<b>Other financing sources (uses):</b>				
Sale of City property	17,000	17,000	167,741	150,741
Transfers in	31,100	31,100	64,422	33,322
Total other financing sources (uses)	<u>48,100</u>	<u>48,100</u>	<u>232,163</u>	<u>184,063</u>
Net change in fund balance	<u>(\$442,800)</u>	<u>(\$589,800)</u>	<u>(36,851)</u>	<u>\$552,949</u>
Fund balance, beginning of the year			<u>1,339,691</u>	
Fund balance, end of the year			<u>\$1,302,840</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 CAPITAL PROJECTS FUND - GENERAL FACILITIES RENEWAL  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 42**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
<b>Revenues:</b>				
Property taxes				
General property taxes	\$250,000	\$250,000	\$249,477	(\$523)
Charges for services				
Parks and recreation	-	-	59,432	59,432
Miscellaneous				
Interest and investment income (loss)	-	-	(6,093)	(6,093)
Other revenues	-	-	2,220	2,220
Total revenues	<u>250,000</u>	<u>250,000</u>	<u>305,036</u>	<u>55,036</u>
<b>Expenditures:</b>				
General government				
Current	70,000	70,000	-	(70,000)
Capital outlay	5,000	5,000	44,390	39,390
Public works				
Capital outlay	160,000	160,000	15,401	(144,599)
Public safety				
Capital outlay	8,000	8,000	17,808	9,808
Total expenditures	<u>243,000</u>	<u>243,000</u>	<u>77,599</u>	<u>(165,401)</u>
Revenues over (under) expenditures	<u>7,000</u>	<u>7,000</u>	<u>227,437</u>	<u>220,437</u>
<b>Other financing sources (uses):</b>				
Transfers in	-	-	15,588	15,588
Net change in fund balance	<u>\$7,000</u>	<u>\$7,000</u>	243,025	<u>\$236,025</u>
Fund balance, beginning of the year			<u>861,049</u>	
Fund balance, end of the year			<u>\$1,104,074</u>	

**CITY OF EAGAN, MINNESOTA**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET (ORIGINAL AND FINAL) AND ACTUAL  
 CAPITAL PROJECTS FUND - FIRE APPARATUS REVOLVING  
 FOR THE YEAR ENDED DECEMBER 31, 2022

**Statement 43**

	Budgeted Amounts		2022 Actual Amounts	Variance with Final Budget - Over (Under)
	Original	Final		
Revenues:				
Property taxes				
General property taxes	\$220,560	\$220,560	\$219,615	(\$945)
Miscellaneous				
Investment income (loss)	-	-	227	227
Total revenues	<u>220,560</u>	<u>220,560</u>	<u>219,842</u>	<u>(718)</u>
Expenditures:				
Public safety				
Capital outlay	-	-	134,114	134,114
Total expenditures	<u>0</u>	<u>0</u>	<u>134,114</u>	<u>134,114</u>
Net change in fund balance	<u>\$220,560</u>	<u>\$220,560</u>	85,728	<u>(\$134,832)</u>
Fund balance, beginning of the year			<u>835,581</u>	
Fund balance, end of the year			<u>\$921,309</u>	

**CITY OF EAGAN, MINNESOTA**  
**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION**  
**PUBLIC UTILITIES ENTERPRISE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

**Statement 44**

	Division				Fund Total
	Sewer	Water	Street Lighting	Storm Drainage/Water Quality	2022
Operating revenues					
Service charges	\$8,138,721	\$7,780,398	\$960,416	\$3,375,128	\$20,254,663
Connection permits	5,982	4,672	9,630	-	20,284
Penalties	31,814	48,180	3,960	10,255	94,209
Sale of materials and meter charges	-	92,152	-	-	92,152
Total operating revenues	<u>8,176,517</u>	<u>7,925,402</u>	<u>974,006</u>	<u>3,385,383</u>	<u>20,461,308</u>
Operating expenses					
Personal services	1,022,312	2,364,065	15,453	895,418	4,297,248
Supplies, repairs, and maintenance	277,385	905,136	18,547	209,608	1,410,676
Other services and charges	273,612	2,119,605	574,852	959,239	3,927,308
MCES disposal charge	6,404,817	-	-	-	6,404,817
Total operating expenses	<u>7,978,126</u>	<u>5,388,806</u>	<u>608,852</u>	<u>2,064,265</u>	<u>16,040,049</u>
Operating income before depreciation	198,391	2,536,596	365,154	1,321,118	4,421,259
Depreciation expense	<u>904,459</u>	<u>2,948,882</u>	<u>89,705</u>	<u>1,628,647</u>	<u>5,571,693</u>
Operating income (loss)	<u>(\$706,068)</u>	<u>(\$412,286)</u>	<u>\$275,449</u>	<u>(\$307,529)</u>	<u>(1,150,434)</u>
Nonoperating revenues (expenses)					
Interest and investment income (loss)					241,407
Interest earnings					282,451
Gain (loss) on disposal of asset					65,000
Refunds and reimbursements					23,984
Connection charges					703,905
Intergovernmental revenues					47,124
Other revenues					1,255,540
Other expenses					(4,871)
Total nonoperating revenues (expenses), net					<u>2,614,540</u>
Income before capital contributions and transfers					1,464,106
Capital contributions					1,724,383
Transfers in					4,620
Transfers out					<u>(2,277,433)</u>
Change in net position					915,676
Net position, beginning of the year					<u>196,305,984</u>
Net position, end of the year					<u>\$197,221,660</u>



CITY OF EAGAN, MINNESOTA  
 COMBINING STATEMENT OF FUND NET POSITION  
 INTERNAL SERVICE FUNDS  
 DECEMBER 31, 2022

Statement 45

	9591 Risk Management	9592 Benefit Accrual	9593 Workers' Compensation Self- Insurance	9594 Dental Self- Insurance	Total
<b>Assets</b>					
<b>Current assets</b>					
Cash and cash equivalents	\$1,531,010	\$6,106,173	\$4,622,838	\$95,660	\$12,355,681
Accounts receivable	11,697	4,840	420	-	16,957
Accrued interest receivable	3,697	14,704	11,130	230	29,761
Due from other funds	-	415,215	-	22,800	438,015
Prepaid items	-	493,574	-	-	493,574
<b>Total assets</b>	<b>\$ 1,546,404</b>	<b>\$ 7,034,506</b>	<b>\$ 4,634,388</b>	<b>\$ 118,690</b>	<b>\$13,333,988</b>
<b>Liabilities and Net Position</b>					
<b>Liabilities</b>					
<b>Current liabilities</b>					
Accounts payable	\$28,397	\$ -	\$3,167	\$1,747	\$33,311
Accrued interest payable	-	7	4,343	-	4,350
Due to other governments	29,333	-	14,028	-	43,361
Unearned revenue	-	26,785	-	-	26,785
Other liabilities	-	211,590	485,681	2,000	699,271
Compensated absences	-	3,450,358	-	-	3,450,358
<b>Total current liabilities</b>	<b>57,730</b>	<b>3,688,740</b>	<b>507,219</b>	<b>3,747</b>	<b>4,257,436</b>
<b>Noncurrent liabilities</b>					
Other liabilities	-	-	261,520	-	261,520
Compensated absences	-	296,253	-	-	296,253
<b>Total noncurrent liabilities</b>	<b>0</b>	<b>296,253</b>	<b>261,520</b>	<b>0</b>	<b>557,773</b>
<b>Total liabilities</b>	<b>57,730</b>	<b>3,984,993</b>	<b>768,739</b>	<b>3,747</b>	<b>4,815,209</b>
<b>Net position</b>					
Unrestricted	1,488,674	3,049,513	3,865,649	114,943	8,518,779
<b>Total liabilities and net position</b>	<b>\$1,546,404</b>	<b>\$7,034,506</b>	<b>\$4,634,388</b>	<b>\$118,690</b>	<b>\$13,333,988</b>

**CITY OF EAGAN, MINNESOTA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES**  
**IN FUND NET POSITION - INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**

**Statement 46**

	9591 Risk Management	9592 Benefit Accrual	9593 Workers' Compensation Self- Insurance	9594 Dental Self- Insurance	Total
Operating revenues					
Service charges	\$513,800	\$14,015,019	\$1,058,595	\$244,585	\$15,831,999
Operating expenses					
Personal services					
Accrued leave benefits	-	3,676,055	-	-	3,676,055
Employee retirement benefits	-	5,013,635	-	-	5,013,635
Employee insurance benefits	-	4,861,676	-	230,112	5,091,788
Other services and charges	590,234	8,874	1,148,864	-	1,747,972
Total operating expenses	590,234	13,560,240	1,148,864	230,112	15,529,450
Operating income (loss)	(76,434)	454,779	(90,269)	14,473	302,549
Nonoperating revenues (expenses)					
Interest and investment income (loss)	(12,248)	(31,317)	(34,405)	(464)	(78,434)
Other revenue	-	9,927	246,881	22,800	279,608
Total nonoperating revenues (expenses)	(12,248)	(21,390)	212,476	22,336	201,174
Income (loss) before transfers	(88,682)	433,389	122,207	36,809	503,723
Transfers in	-	210,858	-	-	210,858
Total transfers	0	210,858	0	0	210,858
Change in net position	(88,682)	644,247	122,207	36,809	714,581
Net position, beginning of the year	1,577,356	2,405,266	3,743,442	78,134	7,804,198
Net position, end of the year	\$1,488,674	\$3,049,513	\$3,865,649	\$114,943	\$8,518,779

CITY OF EAGAN, MINNESOTA  
 COMBINING STATEMENT OF CASH FLOWS  
 INTERNAL SERVICE FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2022

Statement 47

	9591 Risk Management	9592 Benefit Accrual	9593 Workers' Compensation Self- Insurance	9594 Dental Self- Insurance	Total
Cash flows from operating activities:					
Receipts from other funds	\$505,768	\$14,008,407	\$1,058,175	\$244,585	\$15,816,935
Other nonoperating revenues	-	9,927	246,881	22,800	279,608
Payments to suppliers	(539,549)	(491,888)	(1,073,803)	(1,587)	(2,106,827)
Payments to employees	-	(251,454)	-	-	(251,454)
Payments of benefits on behalf of employees	-	(13,551,366)	-	(230,112)	(13,781,478)
Net cash flows - operating activities	(33,781)	(276,374)	231,253	35,686	(43,216)
Cash flows from noncapital financing activities:					
Transfer from other funds	-	210,858	-	-	210,858
Advances (to) from other funds	-	561,317	-	(645)	560,672
Net cash flows - noncapital financing activities	0	772,175	0	(645)	771,530
Cash flows from investing activities:					
Interest and dividends received	(12,027)	(31,988)	(33,843)	(542)	(78,400)
Net change in cash and cash equivalents	(45,808)	463,813	197,410	34,499	649,914
Cash and cash equivalents - January 1	1,576,818	5,642,360	4,425,428	61,161	11,705,767
Cash and cash equivalents - December 31	\$1,531,010	\$6,106,173	\$4,622,838	\$95,660	\$12,355,681
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:					
Operating income (loss)	(\$76,434)	\$454,779	(\$90,269)	\$14,473	\$302,549
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:					
Other nonoperating revenue	-	9,927	246,881	22,800	279,608
Accounts receivable	(8,032)	(4,840)	(420)	-	(13,292)
Prepaid items	-	(493,574)	-	-	(493,574)
Accounts payable	22,478	(1,486)	-	(87)	20,905
Wages, salaries, and compensation payable	-	(251,454)	-	-	(251,454)
Unearned revenue	-	(1,772)	-	-	(1,772)
Due to other governments	28,207	-	1,286	-	29,493
Other liabilities	-	12,046	73,775	(1,500)	84,321
Total adjustments	42,653	(731,153)	321,522	21,213	(345,765)
Net cash flows - operating activities	(\$33,781)	(\$276,374)	\$231,253	\$35,686	(\$43,216)

## **FINANCIAL SCHEDULES**

**CITY OF EAGAN, MINNESOTA**  
**COMBINED SCHEDULE OF BONDS PAYABLE**  
**DECEMBER 31, 2022**

**Schedule 1**

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Year Issued	Original Amount	Retired	Bonds Outstanding	Coupon Rates on Outstanding Bonds
2013A	\$12,390,000	\$4,890,000	\$7,500,000	2.00% - 3.40%
2016A	8,130,000	1,590,000	6,540,000	2.00% - 3.00%
2017A	2,280,000	885,000	1,395,000	2.00% - 2.75%
2018A	22,300,000	690,000	21,610,000	3.375% - 4.000%
2021A	8,175,000	105,000	8,070,000	.20%-2.50%
<b>Total G.O. Bonds</b>	<b>\$53,275,000</b>	<b>\$8,160,000</b>	<b>\$45,115,000</b>	

	Issue Date	Interest Rate	Maturity Dates	Principal
G.O. Bonds				
2021 G.O. Taxable Bonds Series A, Refunding of Series 2012A, Maturing:				
\$65,000 per year	03/30/21	.200%-.950%	2/1/23-26	\$260,000
\$70,000 per year		1.150%-1.35%	2/1/27-28	140,000
Total 2012 G.O. Housing Improvement Bond, Series B				<u>400,000</u>
2021 G.O. Taxable Bonds Series A, Refunding of Series 2013A, Maturing:				
\$955,000 per year	03/30/21	0.40%	02/01/24	955,000
\$965,000 per year		0.70%	02/01/25	965,000
\$970,000 per year		0.95%	02/01/26	970,000
\$975,000 per year		1.15%	02/01/27	975,000
\$985,000 per year		1.35%	02/01/28	985,000
\$1,000,000 per year		1.50%	02/01/29	1,000,000
\$1,015,000 per year		1.65%	02/01/30	1,015,000
Total 2012 G.O. Housing Improvement Bond, Series B				<u>6,865,000</u>

	Issue Date	Interest Rate	Maturity Dates	Principal
<b>2013 G.O. Tax Increment</b>				
Bonds, Series A, Maturing	06/01/13			
\$850,000 per year		2.45%	02/01/23	\$850,000
\$870,000 per year		2.65%	02/01/24	870,000
\$895,000 per year		2.85%	02/01/25	895,000
\$920,000 per year		3.00%	02/01/26	920,000
\$945,000 per year		3.10%	02/01/27	945,000
\$975,000 per year		3.20%	02/01/28	975,000
\$1,005,000 per year		3.30%	02/01/29	1,005,000
\$1,040,000 per year		3.40%	02/01/30	1,040,000
Total 2013 G.O. Tax Increment Bonds, Series A Refunding Bond, Series A				7,500,000
<b>2016 G.O. Capital Improvement Plan</b>				
Bonds, Series A, Maturing	04/28/16			
\$370,000 per year		3.00%	02/01/23	370,000
\$380,000 per year		3.00%	02/01/24	380,000
\$390,000 per year		3.00%	02/01/25	390,000
\$400,000 per year		2.00%	02/01/26	400,000
\$410,000 per year		2.00%	02/01/27	410,000
\$420,000 per year		2.00%	02/01/28	420,000
\$425,000 per year		2.00%	02/01/29	425,000
\$435,000 per year		2.00%	02/01/30	435,000
\$445,000 per year		2.00%	02/01/31	445,000
\$450,000 per year		2.00%	02/01/32	450,000
\$460,000 per year		2.20%	02/01/33	460,000
\$470,000 per year		2.30%	02/01/34	470,000
\$485,000 per year		2.40%	02/01/35	485,000
\$495,000 per year		2.50%	02/01/36	495,000
\$505,000 per year		2.55%	02/01/37	505,000
Total 2016 G.O. Capital Improvement Bonds, Series A				6,540,000
<b>2017 G.O. State Aid Street</b>				
Bonds, Series A, Maturing	10/01/17			
\$210,000 per year		2.25-2.5%	04/01/23-24	420,000
\$205,000 per year		2.50%	04/01/25	205,000
\$200,000 per year		2.50%	04/01/26	200,000
\$195,000 per year		2.75%	04/01/27	195,000
\$190,000 per year		2.75%	04/01/28	190,000
\$185,000 per year		2.75%	04/01/29	185,000
Total 2017 G.O. State Aid Street Bonds, Series A				1,395,000

	Issue Date	Interest Rate	Maturity Dates	Principal
2018 G.O. Improvement				
Bonds, Series A, Maturing	10/16/18			
\$530,000 per year		4.000%	02/01/23	\$530,000
\$675,000 per year		4.000%	02/01/24	675,000
\$1,085,000 per year		4.000%	02/01/25	1,085,000
\$1,130,000 per year		4.000%	02/01/26	1,130,000
\$1,170,000 per year		4.000%	02/01/27	1,170,000
\$1,215,000 per year		4.000%	02/01/28	1,215,000
\$1,140,000 per year		3.000%	02/01/29	1,140,000
\$1,170,000 per year		3.000%	02/01/30	1,170,000
\$1,205,000 per year		3.125%	02/01/31	1,205,000
\$1,245,000 per year		3.250%	02/01/32	1,245,000
\$1,285,000 per year		3.375%	02/01/33	1,285,000
\$1,330,000 per year		3.500%	02/01/34	1,330,000
\$1,370,000 per year		3.500%	02/01/35	1,370,000
\$1,420,000 per year		3.500%	02/01/36	1,420,000
\$1,475,000 per year		3.625%	02/01/37	1,475,000
\$2,045,000 per year		3.625%	02/01/38	2,045,000
\$2,120,000 per year		3.375%	02/01/39	2,120,000
Total 2018 G.O. Improvement Bonds, Series A				21,610,000
2021 G.O. Taxable Housing Improvement				
Area Bonds, Series A, Maturing	03/30/21			
\$35,000 per year		.300%-.400%	2/1/23-24	70,000
\$40,000 per year		.700%-2.00%	2/1/25-33	360,000
\$45,000 per year		2.00-2.35%	2/1/34-38	225,000
\$50,000 per year		2.50%	2/1/39-2/1/41	150,000
Total 2021 G.O. Taxable Housing Improvement Area Bonds, Series A				805,000
Total G.O. Bonds				\$45,115,000



**CITY OF EAGAN, MINNESOTA**  
**COMBINED SCHEDULE OF DEBT SERVICE REQUIREMENTS**  
**DECEMBER 31, 2022**

Year	Housing Improvement		State-Aid Debt		Tax Increment	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$100,000	\$17,573	\$210,000	\$33,413	\$7,500,000	\$291,643
2024	100,000	17,223	210,000	28,425	955,000	74,138
2025	105,000	16,655	205,000	23,238	965,000	68,850
2026	105,000	15,789	200,000	18,175	970,000	60,865
2027	110,000	14,658	195,000	12,994	975,000	50,651
2028	110,000	13,283	190,000	7,700	985,000	38,396
2029	40,000	12,240	185,000	2,544	1,000,000	24,248
2030	40,000	11,610	-	-	1,015,000	8,374
2031	40,000	10,880	-	-	-	-
2032	40,000	10,080	-	-	-	-
2033	40,000	9,280	-	-	-	-
2034	45,000	8,430	-	-	-	-
2035	45,000	7,451	-	-	-	-
2036	45,000	6,394	-	-	-	-
2037	45,000	5,336	-	-	-	-
2038	45,000	4,279	-	-	-	-
2039	50,000	3,125	-	-	-	-
2040	50,000	1,875	-	-	-	-
2041	50,000	625	-	-	-	-
<b>Total</b>	<b>\$1,205,000</b>	<b>\$186,786</b>	<b>\$1,395,000</b>	<b>\$126,489</b>	<b>\$14,365,000</b>	<b>\$617,165</b>

Schedule 3

Capital Improvement Plan		General Obligation		Total	
Principal	Interest	Principal	Interest	Principal	Interest
\$370,000	\$146,173	\$530,000	\$755,737	\$8,710,000	\$1,244,539
380,000	134,923	675,000	731,637	2,320,000	986,346
390,000	123,373	1,085,000	696,437	2,750,000	928,553
400,000	113,522	1,130,000	652,137	2,805,000	860,488
410,000	105,422	1,170,000	606,137	2,860,000	789,862
420,000	97,122	1,215,000	558,437	2,920,000	714,938
425,000	88,672	1,140,000	517,037	2,790,000	644,741
435,000	80,072	1,170,000	482,389	2,660,000	582,445
445,000	71,272	1,205,000	446,009	1,690,000	528,161
450,000	62,322	1,245,000	406,950	1,735,000	479,352
460,000	52,762	1,285,000	365,035	1,785,000	427,077
470,000	42,297	1,330,000	320,076	1,845,000	370,803
485,000	31,072	1,370,000	272,826	1,900,000	311,349
495,000	19,065	1,420,000	224,000	1,960,000	249,459
505,000	6,439	1,475,000	172,416	2,025,000	184,191
-	-	2,045,000	108,616	2,090,000	112,895
-	-	2,120,000	35,774	2,170,000	38,899
-	-	-	-	50,000	1,875
-	-	-	-	50,000	625
<u>\$6,540,000</u>	<u>\$1,174,508</u>	<u>\$21,610,000</u>	<u>\$7,351,650</u>	<u>\$45,115,000</u>	<u>\$9,456,598</u>

CITY OF EAGAN, MINNESOTA  
 SCHEDULE OF CASH AND INVESTMENTS  
 FOR THE YEAR ENDED DECEMBER 31, 2022

Schedule 4

Cash and Money Market Funds	
Deposits	\$6,892,668
Cash on hand	2,550
<b>Total</b>	<b>6,895,218</b>

Investments	Coupon	Maturity	Fair Value
Minnesota State Board of Investment	N/a	N/a	\$22,362,296
Money Market	N/a	N/a	5,725,744
Municipal Bond	N/a	N/a	7,645,588
US Treasury	2.125%	12/31/2022	2,000,000
US Treasury	1.500%	1/15/2023	999,270
US Treasury	2.375%	1/31/2023	1,997,320
US Treasury	1.375%	2/15/2023	1,993,160
US Treasury	2.625%	2/28/2023	1,994,220
US Treasury	0.500%	3/15/2023	992,380
US Treasury	1.500%	3/31/2023	1,985,940
US Treasury	0.125%	5/31/2023	1,964,300
US Treasury	2.625%	6/30/2023	1,980,860
US Treasury	0.125%	7/15/2023	975,700
US Treasury	2.500%	8/15/2023	1,972,340
US Treasury	0.125%	8/31/2023	1,939,620
US Treasury	0.250%	9/30/2023	966,760
US Treasury	0.125%	10/15/2023	964,730
US Treasury	0.375%	10/31/2023	964,340
US Treasury	1.625%	10/31/2023	975,200
US Treasury	0.250%	11/15/2023	1,923,120
US Treasury	2.625%	12/31/2023	979,460
US Treasury	0.875%	1/31/2024	1,918,980
US Treasury	2.750%	2/15/2024	1,956,720
US Treasury	2.375%	2/29/2024	1,947,900
US Treasury	0.250%	3/15/2024	948,010
US Treasury	2.125%	3/31/2024	1,937,500
US Treasury	0.375%	4/15/2024	1,892,500
US Treasury	2.000%	4/30/2024	1,929,680
US Treasury	0.250%	5/15/2024	941,210
US Treasury	2.500%	5/31/2024	970,200
FFCB	0.090%	3/21/2023	1,980,240
FFCB	0.350%	6/8/2023	1,964,420
FFCB	0.250%	6/28/2023	2,129,543
FFCB	0.550%	11/24/2023	1,922,120
FFCB	2.600%	2/23/2024	1,951,840
FHLB	2.125%	6/9/2023	2,966,610
FHLB	0.125%	8/28/2023	969,930
FHLB	2.200%	8/30/2023	1,966,860
FHLB	3.375%	9/8/2023	989,930
FHLB	0.000%	9/20/2023	1,936,480
FHLB	0.000%	10/5/2023	966,530
FHLB	0.000%	10/20/2023	964,750
FHLB	4.625%	10/20/2023	998,260
FHLB	0.500%	11/9/2023	1,928,800
FHLB	4.875%	12/14/2023	1,000,800
FHLB	4.750%	12/19/2023	1,998,040
FHLB	0.625%	12/22/2023	1,919,120
FHLB	0.760%	1/19/2024	955,810
FHLB	0.350%	3/21/2024	944,780
FHLB	3.000%	7/26/2024	985,280
FHLB	0.250%	8/25/2025	911,130
FHLB	4.750%	12/12/2023	999,560
FHLBDN	0.000%	7/21/2023	1,951,020
FHLDN	0.000%	8/9/2023	1,946,480
FHLMC	0.375%	5/5/2023	1,972,340
FHLMC	2.750%	6/19/2023	991,560
FHLMC	0.250%	6/26/2023	979,360
FHLMC	0.250%	11/6/2023	962,050
FNMA	0.250%	7/10/2023	976,550
FNMA	2.875%	9/12/2023	1,974,300
1st Fin Bk CD	3.000%	1/10/2025	237,407
Ally Bk CD	3.050%	7/15/2024	239,343
American Express Natl Bk CD	3.100%	7/15/2024	239,519
Barclays Bk CD	3.100%	7/15/2024	239,519
BMO Harris Bk CD	3.550%	7/11/2025	238,417
BMW Bk CD	3.100%	7/15/2024	239,519
Capital One Natl Assn McLean CD	3.200%	7/15/2024	239,880
Capital One Natl Assn VA CD	3.400%	7/7/2025	238,145
Discover Bk CD	3.200%	7/12/2024	239,906
Freedom Finl Bk CD	3.000%	7/21/2025	235,641
Goldman Sachs Bk CD	3.050%	7/22/2024	239,228
JPMorgan Chase Bk CD	3.000%	7/19/2024	239,123
Live Oak Bkg Co CD	3.400%	7/18/2025	238,010
Synchrony Bk CD	3.350%	7/8/2025	232,994
Texas Exchange Bk CD	3.100%	6/28/2024	239,635
<b>Total investments</b>			<b>126,425,827</b>
<b>Total cash and investments</b>			<b>\$133,321,045</b>

**PROPOSAL FORM**

TO: City of Eagan, Minnesota  
 C/O Northland Securities, Inc.  
 150 South 5<sup>th</sup> Street, Suite 3300  
 Minneapolis, Minnesota 55402  
 Phone: 612-851-5900, Fax: 612-851-5918  
 Email: [PublicSale@northlandsecurities.com](mailto:PublicSale@northlandsecurities.com)

Sale Date: February 20, 2024

For all or none of the \$19,975,000\* General Obligation Tax Abatement Bonds, Series 2024A, in accordance with the Notice of Sale, we will pay you \$ \_\_\_\_\_, (not less than \$19,805,212.50) plus accrued interest, if any, to date of delivery (estimated to be March 13, 2024) for fully registered Bonds bearing interest rates and maturing on February 1 as follows:

<u>Year</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>Year</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>Year</u>	<u>Interest Rate</u>	<u>Yield</u>
2026	_____%	_____%	2033	_____%	_____%	2040	_____%	_____%
2027	_____%	_____%	2034	_____%	_____%	2041	_____%	_____%
2028	_____%	_____%	2035	_____%	_____%	2042	_____%	_____%
2029	_____%	_____%	2036	_____%	_____%	2043	_____%	_____%
2030	_____%	_____%	2037	_____%	_____%	2044	_____%	_____%
2031	_____%	_____%	2038	_____%	_____%	2045	_____%	_____%
2032	_____%	_____%	2039	_____%	_____%			

True interest percentage: \_\_\_\_\_ %

Net interest cost: \$ \_\_\_\_\_

Term Bond Option: Bonds maturing in the years:

\_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_  
 \_\_\_\_\_ through \_\_\_\_\_

To be accumulated into a Term Bond maturing in year:

\_\_\_\_\_.  
 \_\_\_\_\_.  
 \_\_\_\_\_.  
 \_\_\_\_\_.  
 \_\_\_\_\_.

This bid is a firm offer for the purchase of the Bonds identified in the Notice of Sale, on the terms set forth in the bid form and the Notice of Sale, and is not subject to any conditions, except as permitted by the Notice of Sale. By submitting this bid, we confirm that we have an established industry reputation for underwriting new issuances of municipal bonds.

As set forth in the Notice of Sale, this bid shall not be cancelled in the event that the competitive sale requirements are not satisfied. The City may determine to apply the Hold-the-Offering-Price Rule to the Bonds (such terms are used as described in the Notice of Sale).

We have received and reviewed the Preliminary Official Statement and have submitted our requests for additional information or corrections to the Official Statement. As Syndicate Manager, we agree to provide the City with the reoffering price of the Bonds within 24 hours of the bid acceptance.

A Good Faith Deposit in the amount as stated in the Notice of Sale in the form of a federal wire transfer payable to the order of the City will only be required from the apparent winning bidder, and must be received within two hours after the receipt of the bids. Award of the Bonds will be on the basis of True Interest Cost (TIC).

Account Members:

Account Manager: \_\_\_\_\_ By: \_\_\_\_\_

The foregoing proposal is hereby duly accepted by and on behalf of the City of Eagan, Minnesota at 6:30 PM on February 20, 2024.

\_\_\_\_\_  
 Administrator

\_\_\_\_\_  
 Mayor

\* The City reserves the right to increase or decrease the principal amount of the Bonds. Any such increase or decrease will be made in multiples of \$5,000 and may be made in any maturity. If any maturity is adjusted, the purchase price will also be adjusted to maintain the same gross spread.